# Theme 5 Urban Water Management

Integrated Response to Complex Problems









# Contents

- 1. Introduction
- 2. Water Cycle in Urban Area
- 3. Water Utilization Efforts
- 4. Flood Protection Efforts
- 5. Improving Water Environment
- 6. Lessons Learned

#### 1. Introduction

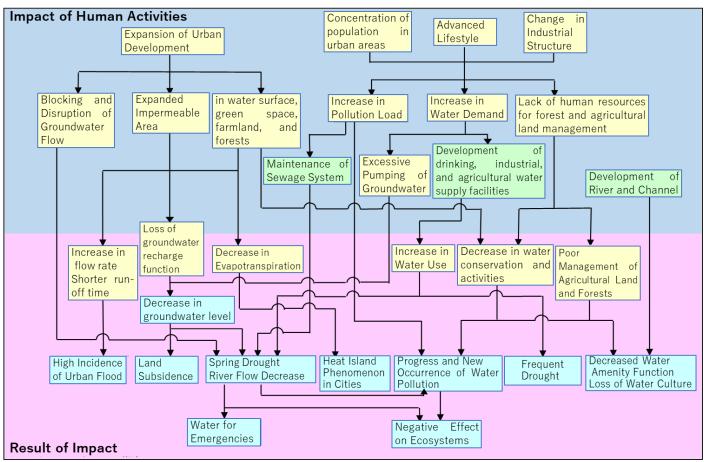
#### What is urban water management?

 Solving water-related problems such as flood damage, tight water supply, and deterioration of environment, which are becoming more serious due to urbanization, via strengthening governance with various related organizations and stakeholders, and implementing structural and non-structural measures based on scientific grounds.



# 2. Water Cycle in Urban Area

#### **Impacts of Human Activities on the Water Cycle**



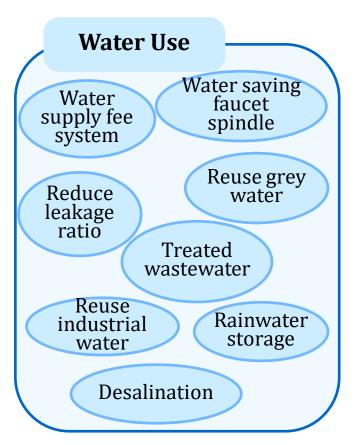
Source: "Toward the Creation of a Sound Water Cycle System", Liaison meeting of related ministries and agencies regarding the development of a healthy water environment, October 2003

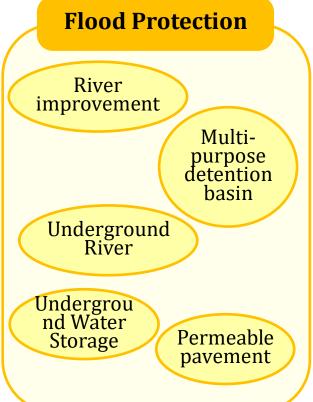
Impacts of Human Activities on the Water Cycle

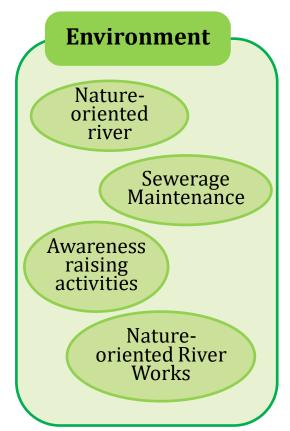


# 2. Water Cycle in Urban Area

#### **Measures to address Problems related to Water Sources**

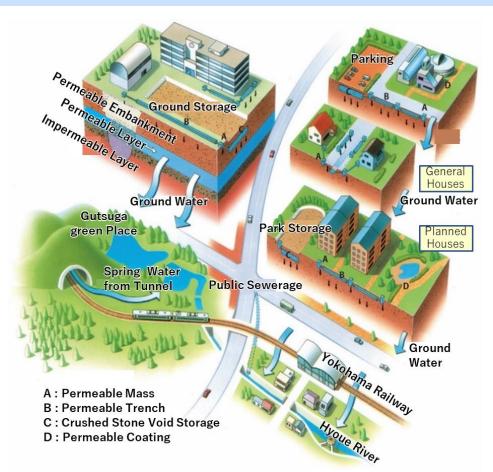






### 2. Water Cycle in Urban Area

#### **Development of Hachioji Minamino City**



Flood peak discharge reduced by  $20\sim40\%$ 

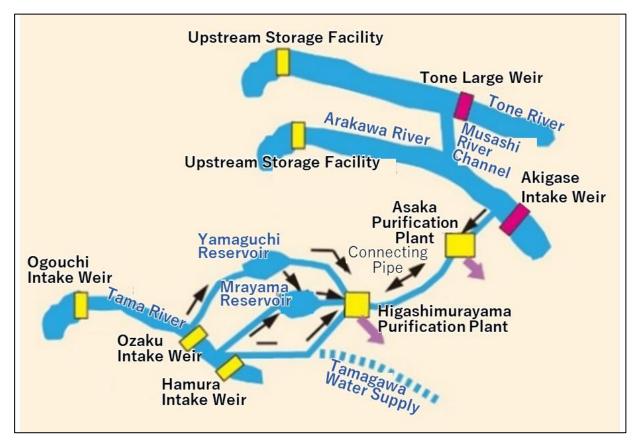
Drought discharge increased by 1.5 ~ 2 times

Source: UR x Green Infrastructure Case Studies UR Agency

Hachioji Minamino City Water Cycle Regeneration System



#### (1) Controlling Water Use

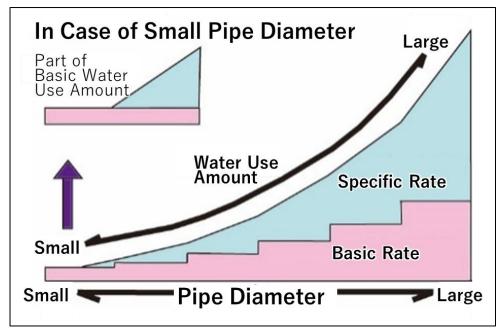


Source: Tokyo Metropolitan Government Bureau of Waterworks website

Wide-area Water Resources Utilization

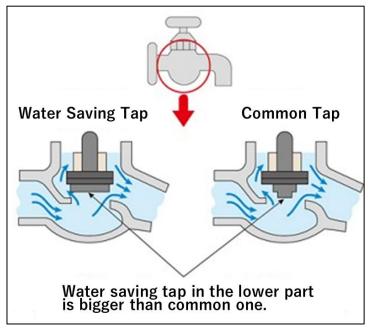


#### (1) Controlling Water Use



Source: PRT

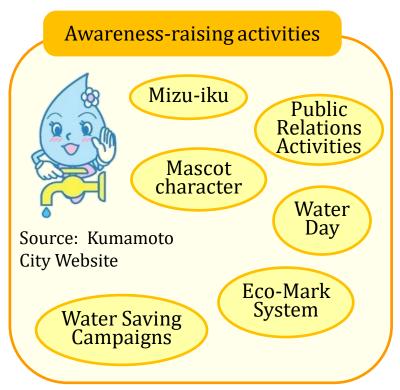
**Two-part Tariff System** 

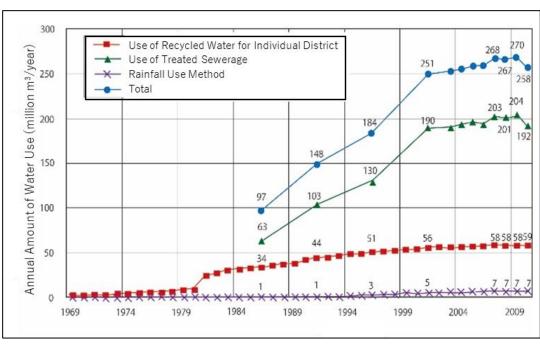


Source: Tokyo Metropolitan Government, Bureau of Waterworks

**Water Saving Tap** 

#### (1) Controlling Water Use



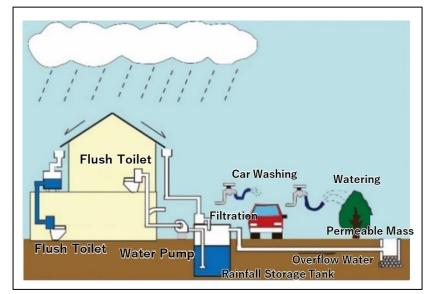


Source: Japan's Water Resources (2013), MLIT

**Trends in Rainwater and Recycled Water Use** 

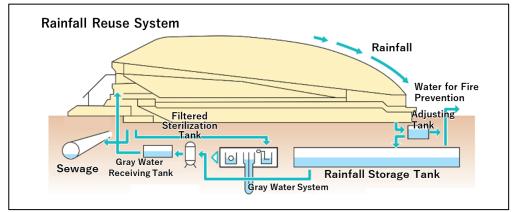
#### (1) Controlling Water Use

#### **Using Miscellaneous Water**



Source: Sumida Ward Website

**Rainwater Reuse** 



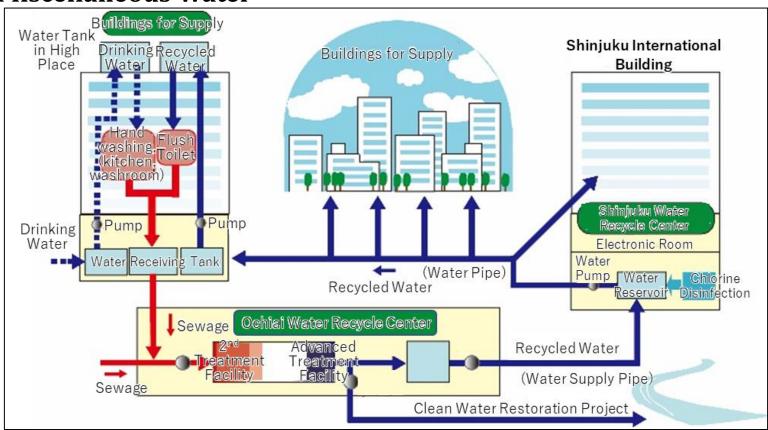
Source: Rainwater Use Case Studies, MLIT

#### Rainwater Use at Tokyo Dome

- Underground storage tank (3,000 m³)
- Toilet flushing, firefighting
- 30% rainwater utilization rate

#### (1) Controlling Water Use

**Using Miscellaneous Water** 

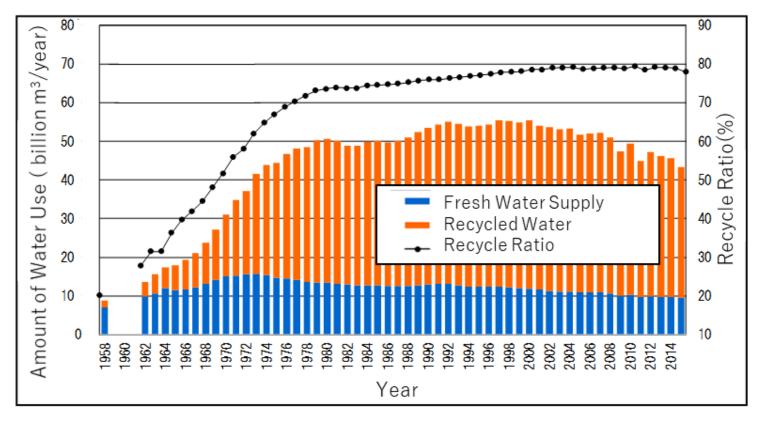


Source: Tokyo Metropolitan Government Bureau of Sewerage

Recycled Water Supply System (Nishi-Shinjuku and Nakano-Sakaue Area)



#### (1) Controlling Water Use

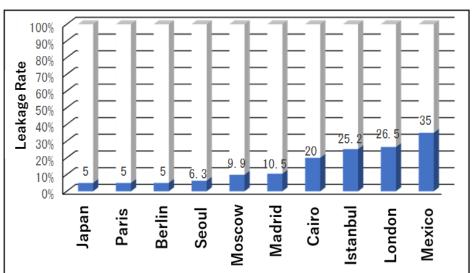


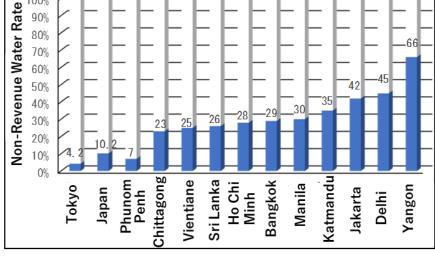
Source: Statistics from the Ministry of Economy, Trade and Industry

**Changes in Industrial Water Usage** 



#### (2) Improvement in Leakage in Water Supply





Source: Japan's Approach to Global Water Problems (2012),, House of Representatives Research Office, Legislation and Survey No. 332

**Leakage Ratio in World's Major Cities** 

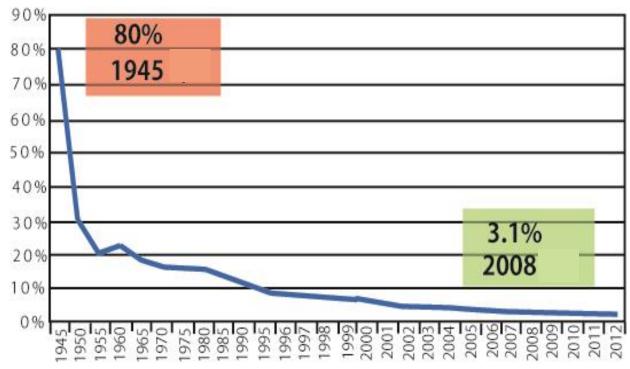
Source: Tokyo: Japan Water Research Center (Public Interest Incorporated Foundation), Water Services Hot News No. 543, December 16, 2016

Comparison of Non-Revenue Water Ratio in Cities in Japan and Developing Counties

#### (2) Improvement in Leakage in Water Supply

#### Prevent leakage by:

- Setting specific goals to reduce the leakage rate
- Formulate a comprehensive plan that is feasible & effective in medium to long term



Source: Experience of Japanese Water Supply Projects Created based on JICA

Leakage Ratio in Tokyo



#### (3) Utilization of Non-conventional Water Resources

Countries & regions with scare water resources -> desalination is viable option

#### Cost

- For 10,000 m<sup>3</sup>/day capacity or more:
- Construction cost: 100-200 1000 yen per 1m<sup>3</sup>/day
- Production cost: 100~150 yen /m<sup>3</sup>

#### Japan:

- 682 desalination plants
- 60% industrial use, and rest 219 for consumer use mainly on small islands

#### (1) Implementation of Comprehensive Flood Protection

During period of high economic growth, urban planning was done without considering flood risks



- Increased surface runoff
- > Degradation of water retention capacity & natural spring



#### **Increase in flood damages**

- > Flooding: runoff volume exceeding sewerage system capacity
- > 17.6 billion yen flooding damage in 10 years in Tokyo
- 42.9 billion yen inundation damage

Inundation damage account for 71% of total damage



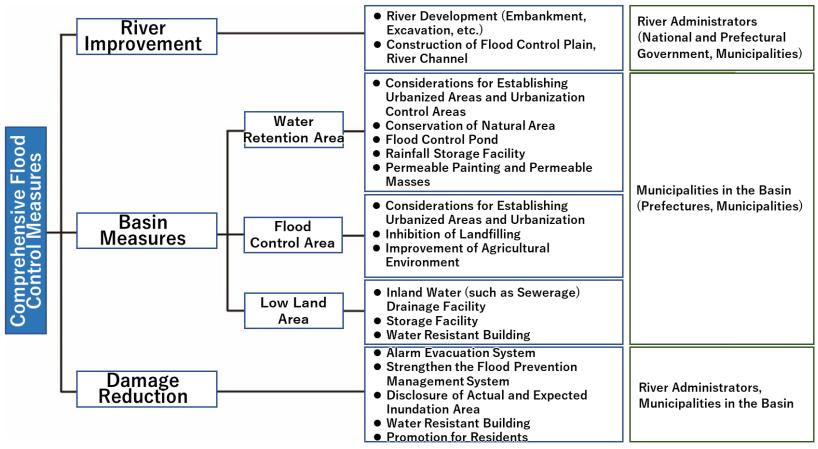
#### **Comprehensive Flood Protection Measure**

Act on Countermeasures against Flood Damage of Specified Rivers running across Cities



#### (1) Implementation of Comprehensive Flood Protection

"Promotion of Comprehensive Flood Protection Measure" in 17 rivers (1980)



Source: Toward the creation of a plan of a sound water cycle system, Liaison meeting of related ministries and agencies regarding development of a healthy water environment, October 2003



#### (1) Implementation of Comprehensive Flood Protection

**Hard Measures Soft Measures** Flood Control Act The River Law Flood Measures from River Measures When Flooding **Precautionary Measures Against Flood**  Flood Protection of Rivers and Designation of Assumed Dams **Inundation Areas** • Rainwater Storage and Infiltration System (River Administrator) Act on Countermeasures against Flood Damage of Specified Rivers Running Across Cities Designation of Assumed Urban Designation of Specific Rivers or Inundation Areas (Flood from Specific Urban Rivers (Ministry and Prefectural Governor ) River and Inland Water) Mandatory installation of storage Establishment of "Planning of and infiltration facilities for Basin Flood Protection" for activities that obstruct rainwater Comprehensive Flood Protection Mandatory Notification of (River or Sewerage Administrator, Landfilling Activities for Existing Prefectural Government, Flood Measures from Inland Water Flood Control Ponds Municipalities) management agreement by loca Mandatory Storage and Infiltration government **Functions for Water Distribution** Facilities Permission of Cost Sharing by Other Local Development Governments City Planning Act Eliminate and Treat Sewage Sewerage Act



Source: FY2009 Policy Review Results (Evaluation Report):

Comprehensive Flood Countermeasures – Verification of the Implementation Status of the Act on Countermeasures against Flood Damage of Specified Rivers Running across Cities, MLIT (March 2010)

#### (1) Implementation of Comprehensive Flood Protection

Wastewater measures through Sewerage

#### 2007 Report

- Construction of rainwater drainage pipes
- Pumping stations
- Rainwater storage pipes
- Development of inundation damage maps

2018: only 59% of Tokyo's sewerage system can handle 5-year rainfalls



# Law on the Promotion of Rain Water Usage (2014)

Control concentrated outflow into sewer & rivers by temporarily storing rainwater



#### "Flood Damage Control Area" system (2015)

- PPP and private sector redevelopment
- Government provide financial support
- Local government manage facilities



#### (2) River Improvement in Urban Areas



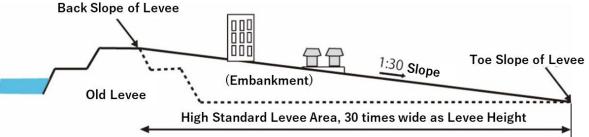
Source: MLIT Shinano River Downstream Office Website



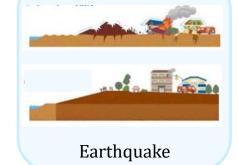
Source: MLIT Website

# Overtop Infiltration

#### **Hydrophilic Revetment**



Source: Current Status and Issues of Development of High Standard Levees, Nobuhiro Yamashita, Research and Legislative Reference Bureau, National Diet Library, Reference No.831 (April )

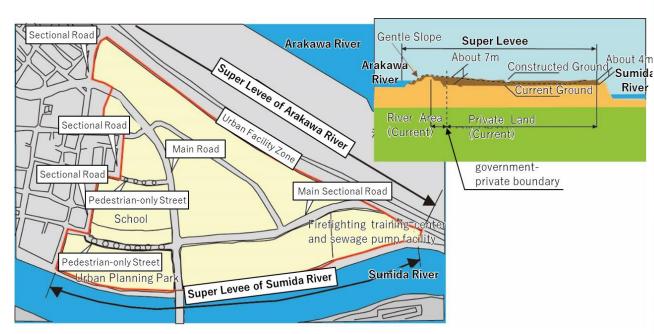


#### **High Standard Levee Concept Diagram**



Source: MLIT Website

#### (2) River Improvement in Urban Areas



Source: UR x Green Infrastructure Case Studies with addition by the Project Research Team

#### **Heart Island SHINDEN**



Walkway along Arakawa River



**Urban Planning Park** 



#### (3) Retarding Basin, Regulation Ponds and Underground Diversion Tunnel





- Integrated joint project to utilize space & reduce costs
- ➤ 50% land ownership UR, 50% Shinjuku/Nakano wards
- ➤ Tokyo Gov. uses entire area as regulating pond, covers related implementation and O&M costs

Source: Myoshoji River No. 1 Regulating Pond pamphlet, Tokyo Metropolitan Government

Myoshoji River No.1 Adjustment Pond

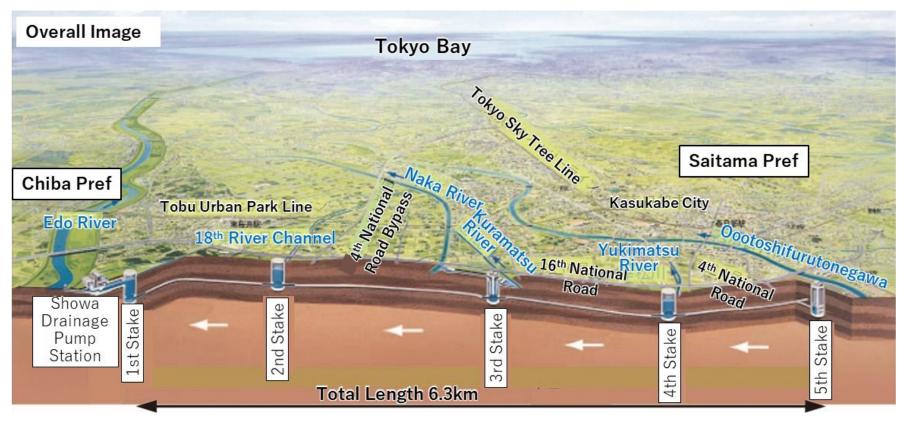




Source: Tsurumi River Multipurpose Retarding Basin Pamphlet (edited) Source: MLIT Keihin River Office Facebook

Tsurumi River Multipurpose Retarding Basin During flood event

#### (3) Retarding Basin, Regulation Ponds and Underground Diversion Tunnel



Source: MLIT Edogawa River Office Website

Overall Image of the Metropolitan Ara Outer Discharge Tunnel



#### (1) Sewerage Improvement & (2) Development of Green Infrastructure



Before construction: plank hurdle revetment



Renovation: Gabion revetment



13 years: Natural connection between slope & river

Source: Nature-oriented River Management Reference Book, Riverfront Research Center



Source: Yokohama City Website
Umeda River



#### (1) Sewerage Improvement & (2) Development of Green Infrastructure



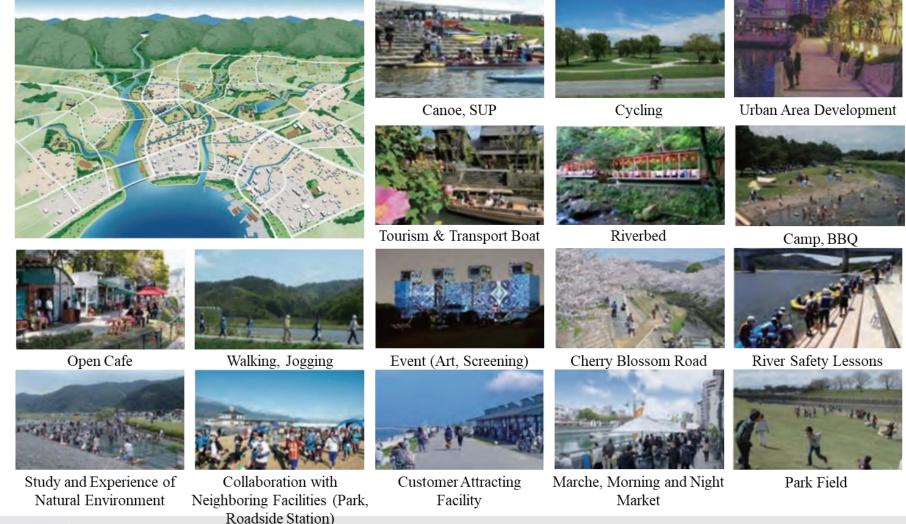


Frequently used for environmental studies by children

Source: River Law Amendment 20 Years Nature-friendly River Management Promotion Committee, 1st Pamphlet: Specific Examples of Nature-friendly River Management (No. 1), MLIT



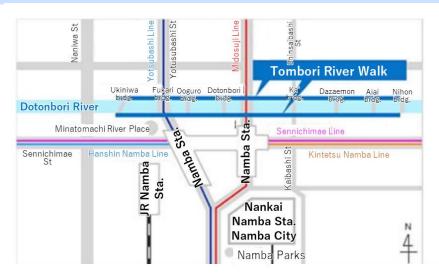
#### (3) Use of Waterfront for Tourism





Source: Guide for Formulating a River-Town Development Plan, 1st Edition, MLIT, March 2020 Japan International Cooperation Agency

#### (3) Use of Waterfront for Tourism



Source: MLIT Material



#### **Dotonbori River**

#### River-Town Planning "Kawamachi Zukuri"

<u>New values</u> and <u>characteristics</u> <u>unique to the region</u> are created

- Help revitalize the community
- Improve local brand
- Opportunities for local interaction
- > Tourism promotion

#### (4) Response to the Urban Poor in the River Area

Post-World War II

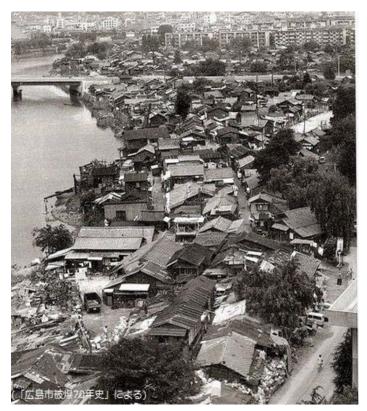
"Atomic Bomb Slums"

Many people (victims & repatriates) living in barracks build on riverside



# Coping with Housing Shortage

- ➤ 4500 high-rise housing constructed
- Parks & riverside spaces secured



Source: 70th Anniversary of Hiroshima Atomic Bombing
Atomic Bomb Slum in
Hiroshima



#### (4) Response to the Urban Poor in the River Area

#### **Current Residents Living in High Water Channel Area**

- Cases where the homeless have built temporary huts & settled down on flood water channel area of rivers
- In Arakawa, patrols are conducted to provide guidance to the people



Source: Efforts to respond to homelessness in the lower Arakawa River, Arakawa River Office, Onagi River Sub-branch, Ooyama Takeshi, MLIT Material



# 6. Lessons Learned (1)

- (1) To ensure coexistence with the environment and resolve various urban related issues, the water cycle should be restored.
  - The concentration of urban population, expansion of urban areas, and increase in socioeconomic activities have caused deterioration of the water cycle in urban areas. These affect various areas in terms of the quality and quantity of water, the riparian environment, and groundwater. Organizations were concerned about the need to collaborate to restore the water cycle.
- (2) To cope with water demand due to the influx of the population into urban areas, water demand management and water recycling should be promoted.
  - Water demand could be managed by tariff systems and other software measures. The reduction of water leakage and use of rainwater and recycled water should be promoted. A review of the production process and recycling water is also required for industrial water supply.

# 8. Lessons Learned (2)

(3) To mitigate the flood damage in urban areas, comprehensive measures should be taken.

Urbanization caused a decline in water retention capacity and an increase in peak flood discharge. Flood risk is increased by climate change. Thus, integrated approaches to improve river facilities, river basins, and flood damage mitigation should be undertaken. Cooperation among related organizations should also be consolidated.

(4) To conduct efficient development, the private sector's expertise should be utilized.

For example, parks and piloti-type housing complexes were developed above regulation ponds to store floodwaters in Tokyo. The government organizations provided incentives to the private sector. This has enabled the effective use of expensive land in urban areas.

# 8. Lessons Learned (3)

(5) To improve the water environment, multiple approaches should be taken in terms of water quality, discharge, ecosystems, and recreation.

A decline in water quality during high economic growth in Japan has resulted in ecosystem deterioration, and residents have avoided access to rivers. Various efforts to improve the water environment have been implemented to integrate "river space" and "town space," improve the waterfront environment, and conserve the ecosystem. Flood protection facilities have also contributed to urban development by providing recreational functions. Involving the local community and private organizations in implementing these initiatives was necessary. This collaboration led to the creation of a good space uniting the "river" and "town," which promoted tourism and rejuvenated the area.

# 8. Lessons Learned (4)

(6) Developing green infrastructure can achieve multiple benefits.

Flood protection works contribute to achieving various objectives using natural functions. These objectives include disaster management, improvement of the living environment and waterfront, conservation of ecosystems, promotion of regional development, and mitigation of climate change.

(7) To improve issues of the urban poor in rivers public housing should be provided with river improvement works.

There were many slum areas along rivers in urban areas in Japan during post-WWII periods. Japan resolved these problems by providing affordable public housing for the urban poor with implementing flood protection works.