China

International Intellectual Property Rights

Project Sites Japan

1. Background of Project

Recently in China, the protection of intellectual property rights has gained importance with the rapid progress of the transition to a market economy, improvement of the standard of living and transition to a law-abiding society. Accordingly, the number of related lawsuits has shown a significant increase. Also, with China expecting entry into the World Trade Organization (WTO), national-level legislation and capacity building concerning intellectual property rights was an urgent issue. Therefore, Japan started a Country-focused Training Course for China with the purpose of supporting capacity building for legislation, enforcement and administration of intellectual property rights.

2. Project Overview

(1) Period of Cooperation

FY1994-FY1999

(2) Type of Cooperation

Country-focused Training Course

(3) Implementing Organization

JICA Osaka International Center
(The implementation was commissioned to the Kyoto Comparative Law Center)

(4) Narrative Summary

1) Overall Goal

Trainees are engaged in legislation, enforcement and administration of laws related to intellectual property rights after the training.

2) Project Purpose

Trainees acquire technical knowledge of the intellectual property system.

3) Outputs

a) Trainees learn Japan's intellectual property system.

b) Trainees are familiarized with judicial affairs related to intellectual property rights.

c) Trainees learn systems to protect intellectual property rights.

4) Inputs

Japanese Side

Instructors	206
Training facilities and teaching materials	
Training expenses	25 million yen

Chinese Side

None in particular

3. Members of Evaluation Team

JICA China Office
(Commissioned to China International Engineering Consulting Corporation)

4. Period of Evaluation

15 March 2000-31 March 2000

5. Results of Evaluation

(1) Efficiency

Implementation of the training program was appropriate as a whole. It was, however, considered that efficiency could have been improved if the courses were better prepared (e.g., by designing the course contents based on feedback from trainees regarding needs) and if an effort had been made to standardize the level of trainees (e.g., by conducting an entrance examination).

(2) Effectiveness

A total of 58 persons participated in the training between FY1994 and FY1999. They understood the situation of legislation and revision of intellectual property laws in Japan as well as their enforcement and administration. According to the survey of former trainees, 28 out of 34 respondents answered that the training course met their needs, and the same number of respondents said that they improved their technical skills through the course. From these findings it was concluded that the purpose of the training was achieved.

(3) Impact

After the training, most trainees were assigned to posts such as officers in charge of planning and implementation of intellectual property policy or judges who could utilize the training outcome, thereby being the backbone in the field of protection of intellectual property rights in China.

(4) Relevance

In China, the protection of intellectual property rights has become more important following the expected entry into WTO and the rapid increase in cases of litigation over intellectual property rights. Needs for education and dissemination of knowledge on this topic have increased as well. Thus, relevance of the training courses was evaluated as high.

(5) Sustainability

Sustainability was not subject to evaluation since this training was implemented mainly by JICA.

6. Lessons Learned and Recommendations

(1) Lessons Learned

In order to implement training courses efficiently, it is important to standardize the levels of the trainees as much as possible. For that, government officials experienced in the legislation and enforcement of intellectual property laws and legal professionals should be primarily selected. The introduction of an entry examination and selection of trainees based on its results could also be considered.

To design a course reflecting the needs of trainees, it would be effective to provide information on the course contents and textbooks to the trainees in advance and then hear their opinions and requests. At the same time, it might be necessary to improve the trainees' degree of understanding of the course content by measures such as more field trips, illustration by examples and exchange with related organizations or personnel.

The Japan-China Symposium on Intellectual Property Rights, held in Beijing

Presentation on Intellectual Property Rights

(2) Recommendations

It was recommended to extend the training course considering the increasing needs for training on intellectual property rights. In case of extension, due to the fact that lawsuits over intellectual property rights are concentrated in large cities, trainees should be selected mainly from large cities in the near future.

7. Follow-up Situation

To follow up this training course, JICA and the Ministry of Science and Technology hosted (and Kyoto Comparative Law Center co-hosted) "the Japan-China Symposium on Intellectual Property Rights" during 14-16 of August 2001 in Beijing. The symposium had a total of about 90 attendants from Japan and China, who reported and exchanged opinions about the present situation and problems of intellectual property rights in both countries.

China

Business Management Consultants

Project Sites Japan

1. Background of Project

In China, where the transition to a market economy based on a policy of reform and opening is in progress, establishment of a modern enterprise system is required and policies to support enterprise management are under way. In support of such effort, Japan decided to conduct a Country-focused Training Course for China target on capacity building of enterprise management.

2. Project Overview

(1) Period of Cooperation

FY1995-FY1999

(2) Type of Cooperation

Country-focused Training Course

(3) Implementing Organization

JICA Osaka International Center
(Implementation was commissioned to the Pacific Resource Exchange Center)

(4) Narrative Summary

1) Overall Goal
Trainees utilize the enterprise management and promotion measures gained from the training to teach enterprise management.

2) Project Purpose
Trainees acquire the necessary knowledge to teach enterprise management that is appropriate for a market economy

3) Outputs
a) Trainees learn the overview of a market economy
b) Trainees acquire the basic knowledge on enterprise management.
c) Trainees learn the enterprise promotion measures taken in Japan.

4) Inputs

Japanese Side

Instructors	97
Training facilities and teaching materials	
Training expenses	9.76 million yen

Chinese Side

None in particular

3. Members of Evaluation Team

JICA China Office
(Commissioned to China International Engineering Consulting Corporation)

4. Period of Evaluation

15 March 2000-31 March 2000

5. Results of Evaluation

(1) Efficiency

According to the result of questionnaire survey for ex-trainees, the implementation system of the training was judged mostly appropriate. However, there was an opinion that the course contents and training period should better address the gap in needs of the trainees based on level by increasing the number of trainees or extending the training period.

(2) Effectiveness

A total of 75 persons participated in the training between 1995 and 1999. According to the survey, 33 out of 40 respondents answered that they improved their technical skills through the training. The supervisors in

the ex-trainees' office in China also highly evaluated their utilization of the learned knowledge. From these findings, it was judged that the training achieved its purpose.

(3) Effectiveness

According to ex-trainees, all of the 40 respondents were engaged in work related to the contents of this training course, such as management consulting. 26 respondents said that they were utilizing the knowledge, technologies and experience they acquired in the training in ways such as providing information to clients, conducting training and issuing publications. Accordingly, most of the trainees were playing important roles in the reform of state owned enterprises and the transformation of the enterprise management mechanism in China.

(4) Relevance

China is in the process of establishing a modern enterprise system and undertaking corporate reform for the promotion of the transition to a market economy; thus, the need for training on enterprise management and promotion could be considered to be still high.

In this training course, the majority of the trainees were from coastal areas, particularly from Beijing, and were government officials. However, the recent industrial policy of China is focused on the rural inland area, and training of leaders in enterprise management in inland areas has become an issue. Also, since enterprise management is being transformed from government-led to enterprise-led, it is necessary for training of this kind to address the change of needs following such a transformation.

(5) Sustainability

Sustainability was not subject to evaluation since this training was implemented mainly by JICA.

6. Lessons Learned and Recommendations

(1) Lessons Learned

In order to implement training courses efficiently, it is important to standardize the levels of the trainees as much as possible. For that, government officials with experience in the concerned field should be primarily selected. The introduction of an entry examination and selection of trainees based on its results could also be considered.

As for the course design reflecting the needs of trainees, it would be effective to provide the information on course contents and textbooks to trainees in advance and to invite their opinions and requests. At the same time, it might be necessary to improve the trainees' degree of understanding of the course content by measures such as more field trips, illustration by examples and exchange with related organizations or personnel.

(2) Recommendations

It was recommended to extend the training course considering the continuing need for training on enterprise management guidance.

In case of extension, since training of leaders in enterprise management in inland areas has become important in China, trainees should be selected mainly from such areas and from those who are in charge of enterprise services including business entrepreneurs.

7. Follow-up Situation

Based on the above-mentioned recommendations, JICA started a Country-focused Training Course, "Promotion of Small or Medium Scale Enterprises", for administrative officials in charge of the promotion of small and medium scale enterprises as well as personnel in enterprise services departments.

China

Environment-cared Vegetable Production and Distribution

Project Sites Beijing

1. Background of Project

The Beijing Research Center of Vegetable (BRCV) under the National Engineering Research Center for Vegetables was a recipient of Grant Aid (1986/1987) and Project-type Technical Cooperation (January 1988-December 1994) and demonstrated notable success in developing a variety of high products and cultivation techniques for a stable supply of vegetables and diversification of spices. Among the achievements was the development of techniques for environment-cared vegetable production (methods that would not damage soils). These new techniques now needed to be disseminated nationwide. Therefore, the Chinese Government requested Japan to implement an In-country Training Program to disseminate such techniques throughout the country.

2. Project Overview

(1) Period of Cooperation

FY1995-FY1999

(2) Type of Cooperation

In-country Training Program

(3) Partner Country's Implementing Organization

National Engineering Research Center for Vegetables (NERCV)

(4) Narrative Summary

1) Overall Goal

A system of environment-cared sound vegetable production and distribution is disseminated throughout China.

2) Project Purpose

Personnel familiar with environment-cared vegetable production and who are able to follow vegetable marketing trends are fostered.

3) Outputs

a) Trainees acquire knowledge and techniques concerning environment-cared vegetable production and distribution.

b) Trainees understand the overall picture of environment-cared vegetable production.

4) Inputs

Japanese Side

Training equipment and materials

Training expenses approx. 3.78 million yuan (approx. 50 million yen)

Chinese Side

Instructors and management staff

Training facilities, equipment and materials

3. Members of Evaluation Team

JICA China Office

(Commissioned to Beijing Manyo Consultants Co., Ltd.)

4. Period of Evaluation

25 February 2000-31 March 2000

5. Results of Evaluation

(1) Efficiency

An appropriate curriculum was developed through meticulous planning, including the identification of the activities of trainees. Among other things, narrowing down each year's target area such as to North China or South China and tailoring course contents to the set target

area improved the motivation of trainees. Also, a combination of lectures and practicals enhanced the trainees' understanding of the subject.

(2) Effectiveness

The training of a total of 250 technicians in vegetable production over a five-year period promoted the dissemination of ideas and techniques related to environment-cared vegetable production and distribution. Therefore, the purpose of the training program was achieved.

(3) Impact

After the training, many trainees used the newly-learned techniques to practice locally suitable vegetable production and disseminated such techniques through seminars. Also, some trainees made recommendations for the improvement of vegetable markets throughout the country, thereby contributing to the efficiency of such markets.

(4) Relevance

During the initial phases of this training program, there was little understanding in China towards environment-cared vegetable production. Also, the national vegetable distribution center had just opened at that time. Later on, however, vegetable production techniques gradually improved and so did the importance of training in advanced technology in this field.

(5) Sustainability

BRCV acknowledged the effects of this training program and started their own courses tailored to the needs of participants from China and other countries. Therefore, it was concluded that sustainability of this training program was high.

6. Lessons Learned and Recommendations

(1) Lessons Learned

A training program will be most effective if arrangements are made in advance for the trainees to identify the problems they have faced related to the training subject.

Since this training was conducted free of charge, some applicants did not show much interest in the subject. This situation may reduce opportunities for those who really want to participate. Therefore, it should be considered to introduce a system in which trainees pay a portion of the training fees.

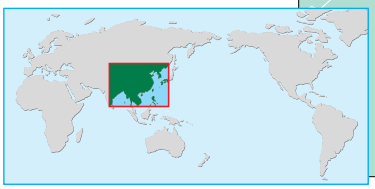
Vegetable Market in Shou Guang City

(2) Recommendations

Despite the implementation of the training program over five years, the number of trained personnel is still small considering the vast area of China. Therefore, a continuation of training in this field as well as efforts to increase the number of admissions is necessary. Also, in order to further promote the dissemination of the concerned techniques to target areas, it is effective to urge the participation of local administrative officers in agriculture in the training so that they can acquire related management knowledge.

China

Promotion of Mechanization for Paddy Rice Plant and Beef Cattle Production



Project Site

Heilongjian Province (Harbin)

1. Background of Project

Fangzheng County in Harbin has historically had close relations with Japan, and local governments and organizations in Japan have provided various forms of cooperation, especially in the agricultural sector. In the past, some of the methods used by Japanese farmers to cultivate rice, became models for rice paddies in China. Because rice farming still relies heavily on human physical labor, reducing labor and increasing efficiency are key issues during the busy farming season. Additionally, there is large economic disparity between this inland area and the developing coastal regions. In order to promote automation in rice paddy planting and to improve the breeding technology of beef cattle to improve farmer income and living conditions, the Government of China requested Japan to dispatch experts for technical cooperation.

2. Project Overview

(1) Period of Cooperation

1 July 1996-30 June 1999

(2) Type of Cooperation

Experts Team Dispatch Program

(3) Partner Country's Implementing Organization

Harbin Municipal Science and Technology Commission People's Government in Fangzheng County (Science and Technology Commission, Stock-farming Department, Farm Machine Management Department)

(4) Narrative Summary

1) Overall Goal

Farmers' income and living standard in Fangzheng County are improved.

2) Project Purpose

Rice paddy farming is mechanized and cattle fattening technology is enhanced in Fangzheng County.

3) Outputs

a) Mechanization of rice paddy farming is established through technology transfer.

b) Human resources are developed in the areas of breeding management and livestock hygiene through technology transfer.

4) Inputs

Japanese side

Long-term experts	3
Short-term experts	13
Trainees received	6
Equipment	70 million yen
Local cost	10 million yen

Chinese side

Counterparts	34
Land, building, facilities and equipment	
Local cost	67million yuan (10 million yen)

3. Members of Evaluation Team

Team Leader:

Kae YANAGISAWA, Director, Project formulation Study Division, Planning Department, JICA

Rice Paddy Mechanization:

Akio OGURA, Team leader in Agriculture Research Center Project, Ministry of Agriculture, Forestry and Fisheries

Stock Farming:

Masamichi HIRAO, Director, Breeding Stock Department of Livestock Improvement, Ministry of Agriculture, Forestry and Fisheries

Planning Management:

Mitsuko KUMAGAI, Second Experts Assignment Division, Expert Assignment Department, JICA

Interpreter:

Miyoko MIYAGAWA, Japan International Cooperation Center

4. Period of Evaluation

20 June 1999-28 June 1999

5. Results of Evaluation

(1) Efficiency

A record-breaking flood in Heilongjian Province in the third year of the project in the summer of 1998 caused devastating damage to the breeding farms for beef cattle in the project sites. But both Japan and China repaired the damaged sites and installed electric fences. As a result, negative impacts to the project were avoided and the activities were almost achieved as scheduled. Also, as this was a large project considering the level of development in the county, the administrative procedures for project implementation and capital for inputs were delayed. However, the Harbin Municipal Science and Technology Commission was able to address the problems in an active and committed manner.

(2) Effectiveness

The counterparts understood the difference between conventional rice paddy technologies and mechanized ones, as well as the necessary technologies of mechanization in the future. Also, it was estimated that labor productivity would double on all rice paddy farms by the experimental use of rice-planting machines and harvester combines. Therefore, in terms of agriculture, the basis for reduced labor and lighter work was established. Regarding the production of beef cattle, in the demonstration ranch for technology improvement in breeding management, livestock hygiene, propagation, renovation, and the technologies of breeding were transferred. Moreover, in the seminar on artificial insemination to which experts in artificial insemination in the local communities were invited, the counterparts performed as the lecturers for practical training, and thus, human resources were developed in the local communities. As the basic environment for the promotion of beef cattle was developed through the establishment of related facilities such as the demonstration ranch and development of a manual, the project purpose was mostly achieved.

(3) Impact

Impacts recognized included the acquisition of technologies and knowledge of rice paddy farming and the maintenance of machinery. In addition, in order that the impacts of technologies and machinery in the project will be widespread and put into practice, the Fangzheng County and the Harbin Municipal Science and Technology Commission co-signed a Memorandum of Understanding that ensures regular monitoring of work progress by both Japan and China even after the project ends. Also, in 1998, the 'Japan-China Field Seminar on Technical Cooperation for Mechanization of Rice Paddy Production' was held not only in Fangzheng County but also in the districts of Harbin City, which included a demonstration of machinery.

As the seminar was also aired on local TV and the demonstration recorded onto video, the technologies transferred by the project spread to other areas.

An expert giving a lecture on the maintenance of farm implements

(4) Relevance

As China has recently attempted to narrow the economic gap between the developing coastal cities and the inland areas, the project implemented in the inland areas (Fangzheng County is 150 km from Harbin City), is consistent with the National Policy. Also, in Fangzheng County, as rice paddy planting technology was introduced by Japanese in 1981, the preparation of rice paddy technology was already in place; therefore, the fact that the project focused on the county and aimed at promoting mechanization accentuates its high relevance.

(5) Sustainability

Regarding the maintenance of machinery of rice paddy farming, a manual was developed and a system established to train other technicians by the counterparts. Thus, the base to promote mechanization by self-support in China is established. Regarding the production of beef cattle, a similar self-reliant system was developed, but in order to achieve further sustainability, it was recommended that further financial and policy support for administrative agencies such as the stock-farming department, be provided.

6. Lessons Learned and Recommendations

(1) Lessons Learned

This is the first technical cooperation project that targeted the county level. When cooperation on the county level, as illustrated by this project, is introduced, it is imperative to have appropriate supervision and support from the higher levels of the central government agencies in order to facilitate administrative procedure, fund delivery and project implementation.

(2) Recommendations

As the project purpose was achieved as planned, it was agreed with the Chinese Government that the project would be terminated on 15 July 1999 as scheduled. Meanwhile, there are several requests for experts to be dispatched in several areas from the Harbin Municipal Science and Technology Commission and these requests need to be followed-up.

China

The Effective Application of Peat for the Reclamation of Desertified Land

Project Site

Urumqi (Xing Jiang, Uygur Autonomous Region)

1 Background of Project

In populous China, deforestation has occurred as a result of modernization. In order to protect environment it is necessary to develop bleak desert areas of the inland, by actively pursuing afforestation. The Institute of Biology, Soil and Desert in Xing Jiang (hereinafter, referred to as "the Institute"), part of the China Science Academy, has played a key role in soil research in the desert areas of the Western regions.

In addition, Japan Peat Society established in 1990 and mainly supported by Waseda University staff, has conducted joint research with the Institute on soil improvement utilizing grass peat. Based on the results of this research, and in order to carry out afforestation in the bleak desert areas and enhance basic experiments and cultivation tests, the Government of China officially requested the Government of Japan to initiate this project.

2. Project Overview

(1) Period of Cooperation

1 March 1997-29 February 2000

(2) Type of Cooperation

Research Cooperation

(3) Partner Country's Implementing Organization

Institute of Ecology and Geography China Science Academy, Xing Jiang

(4) Narrative Summary

1) Overall Goal

Concrete measures of afforestation in bleak desert areas using grass peat are formulated.

2) Project Purpose

Basic knowledge for carrying out effective afforestation in bleak desert areas is acquired.

3) Outputs

a) Research capabilities in the Institute are enhanced.

b) Analysis capabilities in the Institute are enhanced.

c) Peat grass and soil quality in the bleak desert of Xing Jiang are analyzed.

d) Impact of the target soil on cultivated crops is determined.

e) Cultivated crops suitable for the target soil are selected.

f) Technologies to use grass peat for crop cultivation are developed.

g) Basic information on economic evaluation of soil improvement technologies using grass peat is collected.

4) Inputs

Japanese Side

Short-term experts	19
Trainees received	7
Equipment	45 million yen
Local cost	10 million yen

Chinese Side

Counterparts	16
Land and facilities	
Local cost	

3. Members of Evaluation Team

Team Leader:

Mitsuko KUMAGAI, East Central Asia and the Caucasus Division, Regional Department II, JICA

Evaluation Analysis

Yasumichi DOI, INTEM Consulting Firm, Inc.

Interpreter:

Nobuko MISHIMA, Japan International Cooperation

Center

4. Period of Evaluation

17 January 2000-25 January 2000

5. Results of Evaluation

(1) Efficiency

The arrangements for the number of experts dispatched, trainees received and the grant for machines/equipment were all appropriate. The results of research undertaken by this project created 30,000 sets of test data, sufficient for research output, and thus the research activities were achieved efficiently.

(2) Effectiveness

As the theme of the research regarding the economic evaluation of soil improvement technologies was unclear, information for economic evaluation was not collected, but other than this, nearly all outputs were achieved. Several research studies were conducted by counterparts alone who received training, and ten sets of the results were presented in four of the research documents. The analytical capabilities of the Institute were enhanced, and local agricultural experts (Professors in the Agricultural University) outside the project strongly evaluated experiment data from the project as highly reliable.

From these results, the project purpose was considered to be mainly achieved. Regarding development of technologies using grass peat for crop cultivation, research outcomes were realized to a degree, but efficient and low cost technologies of grass peat were not yet developed to a stage to utilize.

(3) Impact

Through participation in the project, counterparts changed their attitude regarding research from a passive (top-down) style to an active and positive style whereby they initiated research projects. Also, in response to a request from the autonomous government of Xing Jiang, the Institute provided the research outputs of this project, which may lead to formulation of alternative ideas of afforestation in the bleak desert area that was addressed in the Overall Goal. Moreover, other research groups in the Institute were also positively influence by the implementation of this project.

At the planning stage, it was expected that farmers who evaluated the research outputs of this project would experiment with using grass peat, but as demonstrative tests were not included in this project, this kind of impact was not realized.

(4) Relevance

Ecological preservation is an important issue in the bleak desert areas of Xing Jiang. Especially, after the major flood of 1998, the value was further recognized. Also, ecological preservation was prioritized in the document "Great Western Development" which laid out issues for socio-economic development in China. In view of the foregoing, this project addressing afforestation had high relevance.

(5) Sustainability

At the beginning of the project, a 20-member research group for grass peat was mobilized. The group would continue to exist as long as the Institute approves, or until the research is completed. In terms of financial sustainability, the Bureau of International Cooperation of the China Science Academy approved 1.3 million yuan for administration costs of the project until the end of 2001, as it was considered important, and accordingly, the budget source was expected to continue in the future. Technically, through implementation of this project, research capabilities were enhanced, equipment was on hand and well maintained, and so it was expected that the research activities would continue.

6. Lessons Learned and Recommendations

(1) Lessons Learned

This project was limited to basic research with an academic orientation. Therefore, in order to apply the research outputs in the field, a cooperation component to carry out demonstrations and tests would have been desirable.

(2) Recommendations

Based on the results of the evaluation mentioned above, it is concluded that the project was successful.

There was an outstanding issue that the practical use for grass peat was not yet cost efficient, and in order to make the most of the project impacts, the following research should be continued by the counterparts: 1) Development of cultivation methods with water saving techniques using grass peat; 2) Reduction of amount of grass peat to be mixed with soil upon soil improvement 3) Selection of appropriate crops with high marketability 4) Development of effective and economic grass peat products.

The Project of the Training Center for Instructors of Vocational Training of Ministry of Labor

Project Site Tianjin

1. Background of Project

In China, the lack of highly skilled workers is becoming a serious issue as the economy develops under the Reform and Open Policy. The Ministry of Labor, therefore, worked on the re-education and the training of engineers and skilled labor. However, facilities and equipment at the Tianjin Vocational & Technical Teacher's College (established in 1979), the only institution for higher vocational education in China, were old. In addition, vocational instructors relevant to the needs of the industrial sector were lacking.

Against this background, the Government of China established the Training Center for Instructors of Vocational Training, attached to the above academy under Japan's Grant Aid Program in 1992-93, and requested Project-type Technical Cooperation from Japan to further improve the educational level of the Center.

2. Project Overview

(1) Period of Cooperation

1 November 1994-31 October 1999

(2) Type of Cooperation

Project-type Technical Cooperation

(3) Partner Country's Implementing Organizations

Bureau of Vocational Skill Development, Ministry of Labor

(4) Narrative Summary

1) Overall Goal

Training programs suitable to technological reform are conducted in China.

2) Project Purpose

At the Training Center for Instructors of Vocational Training, vocational training instructors capable of addressing technical innovation in China will be nurtured.

3) Outputs

a) Instructors who are able to conduct training courses in line with the technological reform in the five targeted technical areas (production technology, control technology, electronic technology, information technology, and automobile engineering) are developed.

b) Appropriate facilities are established for the smooth conduct of training courses in five targeted areas.

c) Training courses are established and appropriately conducted in five targeted areas.

4) Inputs

Japanese Side

Long-term experts	19
Short-term experts	27
Trainees received	25
Equipment	approx. 110 million yen
Local cost	approx. 35 million yen

Chinese Side

Counterparts	27
Land and facilities	
Local cost	41 million yuan (approx. 550 million yen)

3. Members of Evaluation Team

Team Leader/Training Technology:

Takeshi EJIRI, Director, International Cooperation Division, Human Resources Development Planning Department, Employment Promotion Corporation

Training Planning:

Kinuko FUJIHARA, Vocational Training Specialist in Charge of Technical Cooperation, Ministry of Labor

Training Technique:
Shohei YANO, Assistant Adviser, Human resources Development Assistance Division, Human Resources Development Guidance Department, Employment Promotion Corporation
Cooperation and Planning:
Naoaki MIYATA, First Technical Cooperation Division, Social Development Cooperation Department, JICA
Evaluation Study:
Kaneyasu IDA, IC Net Ltd.
Translator:
Sunao IIMURA, Japan International Cooperation Center


Workshop of production technology course

4. Period of Evaluation

15 June 1999-26 June 1999

5. Results of Evaluation

(1) Efficiency

The capability of the counterparts was relatively high and technology transfer by long-term and short-term experts was carried out smoothly. Counterpart trainings in Japan were also successful, and thus inputs of the project effectively produced expected outputs.

(2) Effectiveness

A total of 774 students entered the Center during its first four years, and 218 of 392 graduates became instructors at technical schools (high school level), colleges, and middle vocational community colleges. The trainings carried out by the Center were superior to those at other training institutions. Both theory and practice were included in the training courses, and practical lessons were enhanced by the upgrade of facilities. Furthermore, although it was not planned, short-term training courses were carried out responding to the requests of private enterprises. Based on these findings, it was evaluated that the project purpose was accomplished.

(3) Impact

A robot produced by students as a graduation portfolio won first prize at the Tianjin Robot Competition. It was recognized that the standing of the school at various technical competitions had been improving and a better employment rate of graduates was achieved (fourth among twenty universities in Tianjin). The number of students proceeding to graduate study was also increasing. The significance of the Center rose as it played a leading role at the Committee for the NC Machinery license responding to the request of the Ministry of Labor and Social Security.

(4) Relevance

China's Ninth Five-Year National Plan focused on the development of high technology and the strengthening of vocational training. Following this, the need for instructor training was high. Therefore, it was considered that the project was highly relevant to the development agenda.

(5) Sustainability

The Center was expected to be financially sustainable as its own revenue was expected to be secured through holding short-term training courses for private enterprises and through manufacturing, along with the support from the Ministry of Labor. In addition, technical sustainability was also evaluated to be high based on the relatively high technical level of counterparts.

6. Lessons Learned and Recommendations

(1) Lessons Learned

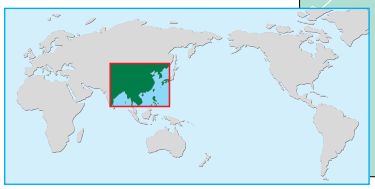
It was learned that increasing opportunities for practical training, including short-term courses, would enhance technical capacity. Practical lessons would contribute to the conduct of effective trainings and the development of qualified instructors.

(2) Recommendations

It was recommended that a database of alumni be established in order to track alumni, better identify future training needs, and increase the number of students.

China

Improvement of Forage Crops Production and Utilization Technique in the Hebei Province



Project Sites

Cangzhou City (Hebei Province)

1. Background of Project

The Chinese Government has been emphasizing the development of grasslands, such as the construction of stock breeding bases, for the development of the entire livestock industry as part of the agenda of the Eighth Five-Year National Development Plan (1991-1995). Following this Plan, the Cangzhou City Government attempted to improve yields through the development, improvement and renewal of grasslands through Cangzhou City Grassland Development Project. However, a number of problems have been encountered: The area is characterized as a semi-arid zone and alkali-saline soil is widespread. Skills in soil preparation are low and the development and improvement of forage crop plantations is slow in the area. This situation brought the Chinese Government to request technical cooperation from Japan. Specific areas of assistance include enhancing the experimental research institutes; experiment research of livestock breeds suitable for local pasture conditions; improvement of grasslands; and the dissemination of new technologies that have been developed and applied

2. Project Overview

(1) Period of Cooperation

1 April 1995-31 March 2000

(2) Type of Cooperation

Project-type Technical Cooperation

(3) Partner Country's Implementing Organization

Cangzhou City Government
Cangzhou Academy of Agricultural and Forestry Sciences
Livestock, Animal Husbandry and Fishery Bureau

(4) Narrative Summary

1) Overall Goal

Livestock industry is developed in China.

2) Project Purpose

The production and utilization technology of researchers of Cangzhou Academy of Agricultural and Forestry Sciences and technicians of Livestock, Animal Husbandry and Fishery Bureau is improved.

3) Outputs

a) Appropriate variety of forage crops is introduced.
b) Planting and management technology of forage crops is improved.
c) Harvest, preparation, and utilization technology of forage crops is improved.
d) The condition of grasslands is improved.

4) Inputs

Japanese Side

Long-term experts	9
Short-term experts	26
Trainees received	23
Equipment	approx. 198 million yen
Local cost	approx. 64 million yen

Chinese Side

Counterparts	38
Buildings and facilities	
Local cost	approx. 13.3 million yuan (179 million yen)

3. Members of Evaluation Team

Team Leader/ Forage Crops Production Management:
Hisao CHIBA, Technical Chief, National Federation of Agricultural Co-operative Associations

Introduction of Appropriate Forage Crop Varieties:
Tsutomu KANAYA, Technical Advisor, Agricultural land Project Management Department, Japan Green Resource Corporation

Harvest, Preparation and Utilization of Forage Crops:
Yuji ETO, Chief of Planning, Feed Division, Livestock Industry Bureau, Ministry of Agriculture, Forestry and Fisheries

Cooperation Evaluation:
Kazuyo HIRAKATA,Technical Cooperation Division, International Affairs Department, Economic Affairs Bureau, Ministry of Agriculture, Forestry and Fisheries

Project Management:

Norio KUMAGAI, Deputy Director, Livestock and Horticulture Division, Agricultural Development Cooperation Department, JICA

4. Period of Evaluation

6 December 1999-16 December 1999

5. Result of Evaluation

(1) Efficiency

The inputs on the Japanese side were implemented according to the plan. In terms of the input on the Chinese side, a part of the planned budget was not allocated due to budget stringency, and Cangzhou City Government as the coordinating body of the two implementing agencies, the Institute of Agriculture and Forestry (research institute) and Bureau of Livestock and fishery (government agency) did not function adequately. Although these problems partly hindered the progress of project activities, in general, the project was implemented efficiently.

(2) Effectiveness

In general, the project activities were implemented as planned, although there were some differences in the levels of achievement among different activity areas. Four varieties of two kinds of grasses suitable to local conditions, including alfalfa, were selected and counterparts acquired knowledge and skills in research, planting and management, preparation, harvest and utilization, as well as the technologies of pasture improvement. The project purposes were expected to be achieved with expected follow-up activities by trained counterparts after the termination of the cooperation. Further improvement and dissemination of transferred technology was also desired.

(3) Impact

Increased income was expected through the increase of crop yields by more than 30 percent as the result of the yield and soil improvement of alfalfa. The number of livestock increased as the local agriculture and livestock production activities were enhanced, and this in turn contributed to the generation of employment opportunities. Furthermore, forage crop production and utilization technology was now prevalent among local farmers due to the establishment of the demonstration farm.

(4) Relevance

The development of the livestock industry was also part of the agenda of the Ninth Five-Year National Development Strategy (1996-2000) following the Eighth National Development Strategy. The elimination of regional gaps between inland areas and coastal areas by the development of the livestock industry was another important goal.

Cangzhou City, the target area of this project, has adverse weather and environmental conditions, and also a low level of technology in forage crop production and utilization. The project was relevant to the areas' high demand for the project.

An expert teaching farm-equipment maintenance skills

(5) Sustainability

It was expected that Cangzhou Academy of Agricultural and Forestry Sciences and Livestock, Animal Husbandry and Fishery Bureau would become leaders in the area of forage crop production technology in Hebei Province and continue to cooperate and carry on the same roles after the project. The budgets of both agencies were expected to be allocated by the Cangzhou City Government, and both agencies were also attempting to enhance their own financial resources by sharing and renting agricultural machinery.

6. Lessons Learned and Recommendations

(1) Lessons Learned

It is desirable to select only one implementing agency. When more than two agencies are necessary, it is important to define the authority mechanism of those agencies in order to promote smooth coordination between agencies.

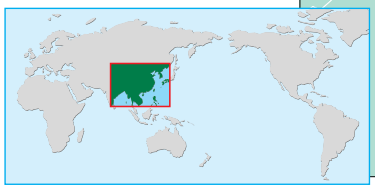
(2) Recommendations

The project purposes are expected to be achieved within the term of cooperation, and thus the Chinese Government agreed that the project will be terminated in March 2000 following the initial plan.

It was recommended that the Cangzhou Academy of Agricultural and Forestry Sciences and Livestock, Animal Husbandry and Fishery Bureau secure and enhance the project outcomes by strengthening their cooperative relationship and management systems. In addition, the Cangzhou City Government should continue giving official financial support to the two agencies, while both agencies should also work on securing the financial resources necessary for their own sustainable development.

China

The Clinical Medical Education Project for the China-Japan Medical Education Center



Project Site Shenyang

1. Background of Project

Aiming to improve the quality of medical education, particularly in the field of basic medicine, and to develop the human resources engaged in medical education in the Japanese language, the Government of Japan implemented a project for five years from November 1989 in the newly established the China-Japan Medical Education Center in China Medical University. Based on the outcome of this project, shifting the focal point from basic medicine to clinical education, the Chinese Government requested further Project-type Technical Cooperation from Japan. The main objectives of the new request were: 1) to enhance medical skills and knowledge of staff engaged in clinical education for under-graduate students in Japanese language classes and post-graduate students in internships; and 2) to improve the content of clinical internships.

2. Project Overview

(1) Period of Cooperation

26 April 1995-25 April 2000

(2) Type of Cooperation

Project-type Technical Cooperation

(3) Partner Country's Implementation Organizations

Ministry of Health
China Medical University

(4) Narrative Summary

1) Overall Goal

To raise the level of Chinese medical technology and research through the improvement of medical education.

2) Project Purpose

The China-Japan Medical Education Center functions as a foundation for clinical education in the Japanese language and turns out highly-qualified clinicians.

3) Outputs

a) The clinical internship of the 6th grade Japanese language students of the China-Japan Medical Education Center is improved.

b) An appropriate evaluation method is established for the outputs of the clinical internship of the 6th grade Japanese language students of the China-Japan Medical Education Center.

c) An intern education system for the China-Japan Medical Education Center is established.

d) New medical technologies are introduced into the education programs for the 6th grade Japanese language students and the interns of the China-Japan Medical Education Center.

e) Human resources are developed for the education of the 6th grade Japanese language students and the interns of the China-Japan Medical Education Center.

4) Inputs

Japanese Side

Long-term experts	3
Short-term experts	55
Trainees received	22
Equipment	210 million yen
Local cost	31 million yen

Chinese Side

Counterparts	48
Facilities	
Interpreters	
Local cost	9.5 million yuan (approx. 128 million yen)

3. Members of Evaluation Team

Team Leader:

Shigeru HISAMICHI Director, School of Medicine, Tohoku University

Surgery:
Masao TANAKA, Professor, First Surgery Class, Faculty of Medicine, Kyushu University
Internal Medicine:
Haruhito KIKUCHI Lecturer, Central Clinical Examination Department, School of Medicine, Keio University
Evaluation Planning:
Akira HASHIZUME Director, First Medical Cooperation Division, Medical Cooperation Department, JICA
Interpreter:
Misako TANAKA, Japan International Cooperation Center

4. Period of Evaluation

31 October 1999-6 November 1999

5. Results of Evaluation

(1) Efficiency

Financial difficulties on the Chinese side resulted in a delay in the construction of the hospital (the third hospital) in affiliation with the China-Japan Medical Education Center. In order to cope with this situation, the project revised the plan and extended its activities to the first hospital in collaboration with the third hospital. Apart from this, the inputs from both Japan and China were generally in line with plans and adequate in terms of timing, quality and quantity.

(2) Effectiveness

In the clinical skills examination held in 1998, the average score for the Japanese language class students was 77.3, higher than that of the regular-course students (72.4) and the English language class students (74.9). This indicated that the project had turned out higher-level human resources in the China-Japan Medical Education Center. Hence, the project purpose can be judged to be sufficiently achieved.

(3) Impact

While the target of the project was originally limited to the affiliated hospital (the third hospital) of the China-Japan Medical Education Center, activities were also extended to the first hospital, in which the clinical internship of the Japanese language class was practiced. Further, the project invited a wide range of participants to scientific exchange seminars. Because of this expansion of project activities, not only the Japanese language class students, but also the doctors and students of China Medical University as well as health professionals in neighboring areas obtained advanced clinical medicine knowledge and skills.

(4) Relevance

In China, the improvement of medical services in rural areas is regarded as a significant issue from the perspective of poverty alleviation and correction of regional disparities. This is along the same line as the Japanese policy of aid to China (poverty alleviation and correction of regional disparities).

In addition, since China's foreign language education policy had placed China Medical University at the center of medical education in the Japanese language, the education is conducted to develop human resources well versed in Japanese medicine and to promote medical exchanges between Japan and China. From this background, the relevance of the project purpose, i.e. the establishment of a foundation for human resource development and clinical education in the Japanese language, can be evaluated as high.

(5) Sustainability

Since the knowledge and skills concerning clinical education are available in China Medical University, sustainability in terms of technology can be estimated to be high. Financial difficulties are also not anticipated since various ways and means had been worked out to secure income. However, allocation of operational staff are necessary for organizational sustainability.

6. Lessons Learned and Recommendations

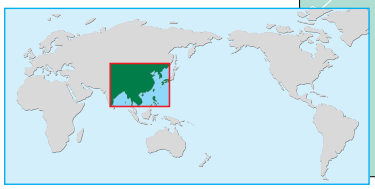
(1) Lessons Learned

Since the target of this project was expanded for the above-stated reason, larger multiplier effects were brought about as a result. It is commonly understood that the narrower the target organization is restricted, the easier the outputs would be obtained because inputs can be concentrated. However, in this project, the lesson was learned that the strategic expansion of a target might produce larger effects.

(2) Recommendations

The project had brought about a certain outcome in terms of clinical education and clinical technology transfer. These will be the themes in the future to extend the outcome to the benefit of local people. Therefore, after completion of this project, it will be necessary to continue assistance in an appropriate form, such as the dispatch of short-term experts, for community medicine activities carried out by the third hospital.

The Project on Research and Training Center on New Technology for Housing



Project Sites Beijing, Harbin

1. Background of Project

The Government of China set out to achieve the national goal of a "relatively comfortable life" for its citizens in the 10-Year Economic and Social Development Plan (1991-2000), targeting the major areas of industrial structure reform, improvement of regional gaps, development of technology and education, and improvement of the living standard. The development of large-scale housing complexes was regarded as playing an important role in improvement of the people's standard of living. As a first step, the Government of China formulated the 2000 Model Plan for Integral Housing Development in Urban and Rural areas (1994-2000) aiming to enlarge per capita housing space and improve the overall living environment.

With these aims, several issues needed to be addressed: technology development on planning, design and execution of housing complex construction, development of building accessories, housing quality examination, as well as the skill improvement of construction personnel. The Chinese Government established the Research and Training Center on New Technology for Housing and requested Project-type Technical Cooperation from Japan aimed at the development of the personnel of the Center.

2. Project Overview

(1) Period of Cooperation

1 September 1995-31 August 2000

(2) Type of Cooperation

Project-type Technical Cooperation

(3) Partner Country's Implementing Organizations

China Building Technology Development Center, Ministry of Construction
China Academy of Building Research
Harbin University of Architecture and Engineering
Research and Training Center on New Technology for Housing

(4) Narrative Summary

1) Overall Goal

Technology developed through the project is spread throughout China.

2) Project Purpose

Personnel with skills in planning, design and supervision of housing complex construction are development

3) Outputs

a) Organization and function of Research and Training Center on New Technology for Housing are established.
b) Design technology for building housing complexes suitable for populous rural areas and for senior citizens is improved.
c) Projection methods of housing needs are developed.
d) Construction supervision skills are improved.
e) Housing accessories are improved.
f) Housing quality testing methods are improved.

4) Inputs

Japanese Side

Long-term experts	14
Short-term experts	34
Trainees received	23
Equipment	approx. 300 million yen

Chinese Side

Counterparts	70
Land, buildings and facilities (including construction of the Center)	
Local cost	approx. 33 million yuan (approx. 440 million yen)

3. Members of Evaluation Team

Team Leader:
Keiji SATO, Director, Planning Department, Land Activation Undertaking Branch, Urban Development Corporation

Technical Research:
Chuji HAGIWARA, Supervising Researcher, Takenaka Research and Development Institute, Takenaka Corporation

Educational Program:
Koichi KOSHIUMI, Senior Deputy Director, Housing

Production Division, Housing Bureau, Ministry of Construction

Evaluation Planning:
Yoshiki MIZUGUCHI, First Technical Cooperation Division, Social Development Cooperation Department, JICA

Evaluation Research:
Makiko KOMASAWA, Sekkei Keikaku Inc.

Translator:
Yuzuri HANAZONO, Japan International Cooperation Center

4. Period of Evaluation

7 March 2000-25 March 2000

5. Results of Evaluation

(1) Efficiency

Inputs on both the Chinese and Japanese sides were appropriate in terms of quality, quantity and timing as initially planned, with the exception of the one-year delay of the construction of the Center. However, some difficulties hindered smooth technology transfer particularly with regard to overall coordination of the project. Problems were mainly due to the existence of three implementing organizations and six target sectors with scattered facilities and personnel. In terms of the housing needs projection, an improved version of projection method had to be hastily developed because information and the quality of statistical data prepared by the Chinese side were found to be very limited and not applicable to the method prepared by the Japanese side. At the same time, local procurement of the 35% of the provided equipment was appropriate in terms of the management efficiency.

(2) Effectiveness

Planned outcomes were largely accomplished as useful technology for the planning, design and supervision of housing complex construction were developed. The dissemination of developed technologies was carried out through training programs at the Center, and 1,883 trainees took part in these activities. In addition, teaching materials for trainings were developed based on the research results.

(3) Impact

A manual for construction supervision techniques formulated by the Harbin University of Architecture and Engineering one of the implementing organizations of this project, was sold in normal bookshops and also used in universities. As such, the manual was widely distributed to the public, and thus improved technologies began to be shared among various beneficiaries including students and construction workers.

At the same time, the Center held a monthly Housing Salon, which was a place where national officers and the officers of the main research institutions could exchange opinions. The project had a significant impact on the formulation of national policies through these meetings.

Interview for counterparts

(4) Relevance

The components of this project contributed to the accomplishment of China's 10-Year Economic and Social Development Plan. At the time of this terminal evaluation, the goal of the total number of houses constructed was already achieved, but the housing system reform was still on the government's continuing agenda. In addition, as the need for housing and personnel in the housing sector had been growing, the relevance of the project was evaluated to be high.

(5) Sustainability

The technical sustainability of the project was deemed to be high since technology transfer was nearly complete and the equipment provided was well managed. There was concern that each research institute would have to be financially self-sufficient after July 2000 due to government organizational reform. However, the three organizations involved in the project were recognized as the central institutions of housing construction technology, and thus would receive continual guidance and support from the Ministry of Construction. As a result of this ongoing support, it was evaluated that the project would continue to develop without further outside assistance.

6. Lessons Learned and Recommendations

(1) Lessons Learned

It was found that the accuracy of available statistical data to be provided by the beneficiary country must be considered when formulating the plan of cooperation, such as housing-need projection methods to be developed and transferred.

(2) Recommendations

With the prospect of accomplishing the project purpose, it was agreed with the Chinese side that the project would terminate on 31 August 2000 as originally planned. It was expected that the Ministry of Construction would continue to support each research institute and university to continue activities using technologies developed through the project.

China

Polio Control Project

Project Sites

Beijing, Sichuan Province, Chang qing Yunnan Province, Guizhou Province, Jiangxi Province, Guangxi Zhuangzu Autonomous Region

1. Background of Project

Following the resolution of the WPRO (World Health Organization Regional Office for the Western Pacific) of September 1998, the Government of China planned a project to eradicate polio and requested cooperation from Japan. The Government of Japan then began Project-type Technical Cooperation for five years from December 1991 in Shandong Province and four neighboring provinces. Although the project produced outcomes to a certain extent, in order to be certified as polio-free, it was found that the following further improvements were necessary: 1) the enhancement and maintenance of the nationwide network of the national laboratory (polio laboratory of the Chinese Academy of Preventive Medicine) and the laboratories of provincial prevention centers, and 2) strengthening of surveillance and laboratory diagnosis in five southern provinces, namely Sichuan Province, Yunnan Province, Guizhou Province, Jiangxi Province and Guangxi Zhuangzu Autonomous Region, in which countermeasures for polio were least developed. Consequently, shifting the focus to the five southern provinces listed above, the project was extended for another three years. This evaluation covers the extended period.

2. Project Overview

(1) Period of Cooperation

4 December 1996-3 December 1999 (Extended period)

(2) Type of Cooperation

Project-type Technical Cooperation

(3) Partner Country's Implementation Organizations

Ministry of Health
Chinese Academy of Preventive Medicine

(4) Narrative Summary

1) Overall Goal

Wild poliovirus is eradicated in China.

2) Project Purpose

Polio vaccination activities, surveillance activities and laboratory diagnosis techniques in China, particularly in the five southern provinces, are raised to the standards established by WHO.

3) Outputs

a) Human resources for AFP (Acute Flaccid Paralysis) surveillance for finding polio cases are developed in the five southern provinces.
b) Human resources for polio laboratories of prevention centers in the five southern provinces are developed.
c) Equipment in polio laboratories of prevention centers in the five southern provinces is established.
d) Human resources for the national laboratory are developed.
e) Equipment in the national laboratory is established.
f) Function of the nationwide laboratories network is improved.
g) People, health related workers and medical doctors in China, particularly in the five southern provinces, understand the necessity of vaccination.
h) Government officers, hospital staff and prevention related workers acquire sufficient knowledge about polio.

4) Inputs

Japanese Side

Long-term experts	5
Short-term experts	39
Trainees received	38
Equipment	225 million yen
Local cost	62 million yen

Chinese Side

Counterparts	
Land and facilities	
Local cost	3.46 million yuan (approx. 519 million yen)

3. Members of Evaluation Team

Team Leader:
Isao ARITA, Chairman, Agency for Cooperation in International Health
Laboratory Diagnosisr:
Hiroshi YOSHIKURA, Director, Research Institute, International Medical Center of Japan
Virology:
Tatsuo MIYAMURA, Director, Department of Virology II, National Institute of Infectious Diseases
Evaluation Planning:
Chieko KAJISAWA, First Medical Cooperation Division, Medical Cooperation Department, JICA
Interpreter:
Yoko KATO, Japan International Cooperation Center

4. Period of Evaluation

14 September 1999 - 26 September 1999

5. Results of Evaluation

(1) Efficiency

Except for the transportation allowances for the Chinese staff for surveillance activities which expected to be paid by Chinese side, the inputs on the Japanese side as well as the Chinese side were implemented according to the plan. The quantity and timing of the inputs were adequate.

(2) Effectiveness

Through setting up the equipment in polio laboratories, skills and knowledge of the workers related to AFP surveillance (medical doctors, staff of prevention centers and technicians) were enhanced. Consequently, the international review of the Chinese national polio laboratories by WHO in 1998 marked all the items to be checked as successful. The reporting ratio within 28-day identification of differentiation results of separated polio strains, for example, was 83 percent: just over the passing mark of 80 percent. On the provincial level as well, the indicators for surveillance and laboratory diagnosis reached the WHO standard[1]. The adequate collection of stool samples, for example, marked over the target of 80 percent in all the provinces. The vaccination campaign was also highly effective. The reported immunization rate of oral polio vaccine (OPV) marked 95 percent in all the provinces targeted by the project. From these results, it was concluded that the project purpose was achieved.

(3) Impact

Through this project, the technical level of surveillance and laboratory diagnosis not only for polio but also for other infectious diseases was improved. Vaccination campaigns contributed dramatically to the eradication of wild poliovirus, and no polio patient was reported after the three cases in 1996. In addition, through decreasing the number of polio patients, the overall economic and social situation in the the area was improved.


An mission member, conducts an interview to determine the degree of utilization of provided equipment at the Polio Laboratory

(4) Relevance

Acting in accordance with WHO's expectation to declare the Western Pacific polio-free[2], the Government of China made an extensive effort to eradicate polio from the country. Hence, the relevance of the project was considered significantly high.

(5) Sustainability

The institutional sustainability of the project was well secured at the central level, and there was collaboration with the Ministry of Health and the Chinese Academy of Preventive Medicine, the advisory committee for EPI (Expanded Programme on Immunization) and international organizations. The people trained under the project actively contributed to the fight against polio utilizing the skills and knowledge they acquired. Technical sustainability was thus evaluated as high. On the other hand, financial sustainability was less secure due to the tight budgets of both the central government and provincial governments which were responsible for the operation and maintenance costs of the project

6. Lessons Learned and Recommendations

(1) Recommendations

It was recommended to terminate the project according to plan because the project purpose was achieved. The polio control activities in China, however, should be continued to prevent recurrence of the disease.

1) The WHO standard is determined comprehensively, based on many factors, such as the number of indigenous wild poliovirus cases, the results of the international review of AFP surveillance and laboratory diagnosis, and countermeasures applied for imported wild poliovirus cases.
2) The polio-free declaration was made by WHO in October 2000.