Risk Management of ODA Loan Account

In general, the operations of financial institutions involve various risks, including credit risk, market risk, liquidity risk, operational risk and other risks. As a government agency, JICA conducts financial operations to achieve policy objectives.

Thus, JICA differs from private financial institutions in terms of the nature as well as the extent of risks involved in its operations and ways to deal with them.

Nonetheless, it is essential to have appropriate risk management as a financial institution. In line with the international trend of focusing on risk management as the basis of operations of financial institutions, JICA is improving its internal risk management system.

More specifically, risk management of the ODA Loan Account was taken to be a managerial issue that needs to be addressed systematically by the entire organization. JICA has thus adopted a Risk Management Policy under which it identifies, measures and monitors various risks to which its operations are exposed. The objective of this policy is to ensure sound and effective operations and to earn returns commensurate with risks.

JICA manages various risks that policy-based financing institutions are facing. The following are examples of JICA’s major risk management activities.

Credit Risk
Credit risk refers to the potential loss from difficulties or failure to recover credit assets due to the declining financial position of a debtor. Given the very nature of financial support for external economic transactions and overseas economic cooperation, JICA frequently extends loans to foreign governments and government agencies. Therefore, sovereign risk makes up a considerable part of the credit risk that accompanies JICA’s operations.

1) Internal Credit Rating
JICA has established an internal credit rating system as part of the organization’s operating procedures and to be used to cover all the borrowers in principle. Internal credit ratings are the cornerstone of credit risk management, being used for conducting individual credit appraisals and quantifying credit risks. Internal credit ratings are revised when appropriate based on the organization’s risk profile.

2) Internal Assessment of Asset Portfolio
Japanese private financial institutions undertake the internal assessment of asset portfolios in accordance with the Financial Inspection Manual prepared by Japan’s Financial Services Agency. JICA is similarly undertaking the internal assessment of its loan portfolio based on the Financial Inspection Manual and in consultation with an auditing firm to accurately reflect the characteristics of its loan assets to its assessment. In this process, the first-stage assessment is conducted by the relevant financing departments, while the second-stage assessment is conducted by the corporate and country economic analysis departments with inspection by the Office of Audit. The results of internal assessment conducted on the asset portfolio are not only used internally for the continuous reviews of the loan asset portfolio but are also reflected in the disclosure of asset quality to enhance the transparency of JICA’s financial position.

3) Quantifying Credit Risk
In addition to individual credit risk management, JICA is working on quantifying credit risks with a view to evaluating the risk of the overall loan portfolio. To quantify credit risks, it is important to take into account the characteristics of JICA’s loan portfolio, which holds a significant proportion of long-term loans and loans involving sovereign risk and country risk. Also to be taken into account is the mechanism of securing assets, such as the Paris Club, a unique framework for debt management by official creditor countries. The credit risk quantification model incorporating these factors is measuring credit risks and utilized for internal control.

Market Risk
Market risk refers to the potential losses incurred through changes in the value of assets held due to fluctuations in foreign currency exchange or interest rates. In the context of potential losses stemming from changes in market interest rates, JICA bears risks due to the long-term nature of its financing activities, which are conducted over terms that can reach up to 40 years. In this regard, JICA is enhancing its capacity to absorb interest rate risk by capital injection from the General Account Budget of the Japanese government.

On the other hand, JICA’s finance and investment account does not involve any exchange rate risk since none of its outstanding loans are denominated in foreign currencies.

Liquidity Risk
Liquidity risk refers to difficulties attributable to funding gaps due to discrepancies in asset and liability terms as well as from a reduced ability to secure funds due to a reduction in recognized credit standing. JICA takes full measures to avoid liquidity risk through thorough management of its financing. This includes efforts to secure multiple means of funds procurement involving such instruments as Agency Bonds, and Fiscal Government Investment and Lending Fund Loans.

Operational Risk
Operational risk refers to the potential losses incurred from improper systems, personnel activities, work processes or other external events. For JICA, this refers to risks that stem from its work activities, systems and internal or external misconduct. JICA manages this operational risk as part of the efforts in compliance with the rules.