

THE UNITED REPUBLIC OF TANZANIA



MINISTRY OF HEALTH AND SOCIAL WELFARE

**HUMAN RESOURCE FOR HEALTH
AND SOCIAL WELFARE
STRATEGIC PLAN
2014 - 2019**

Ministry of Health and Social Welfare
6 Samora, Machel Avenue
11478, Dar es Salaam

September 2014

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List of Abbreviations

AAS	ASSISTANT ADMNISTRATIVE SECRETARY
BCC	BEHAVIOUR CHANGE COMMUNICATION
BMAF	BENJAMIN MKAPA HIV/AIDS FOUNDATION
CHMT	COUNCIL HEALTH MANAGEMENT TEAM
CPD	CONTINUED PROFFESIONAL DEVELOPMENT
DHS	DISTRICT HEALTH SECRETARY
EPI	EXPANDED PROGRAM ON IMMUNIZATION
ESL	ENTERSOFT LIMITED
FBO	FAITH BASED ORGANIZATION
HIV/AIDS	HUMAN IMMUNE DEFFICIENCY VIRUS/AQUIRED IMMUNE DEFFICIENCY SYNDROME
HMTs	HOSPITAL MANAGEMENT TEAMS
HRHSP	HUMAN RESOURCE FOR HEALTH STRATEGIC PLAN
HRH&SW	HUMAN RESOURCE FOR HEALTH AND SOCIAL WELFARE
HRHIS	HUMAN RESOURCE FOR HEALTH INFORMATION SYSTEM
HRHDP	HMAN RESOURCE FOR HEALTH DEVELOPMENT PROJECT
HRHTWG	HUMAN RESOURCE FOR HEALTH TECHNICAL WORKING GROUP
HSSP	HEALTH SECTOR STRATEGIC PLAN
ITNs	INSECTICIDE TREATED NETS
JICA	JAPAN INTERNATIONAL COOPERATION AGENCY
NMCP	NATIONAL MALARIA CONTROL PROGRAM
MDAs	MINISTRY, DEPARTMENTS AND AGENCIES
MDGs	MILLENIUM DEVELOPMENT GOALS
MoF	MINISTRY OF FINANCE
MoHSW	MINISTRY OF HEALTH AND SOCIAL WELFARE
MoEVT	MINISTRY OF EDUCATION AND VOCATIONAL TRAINING
MMR	MATERNAL MORTALITY RATIO
MMAM	MPANGO WA MAENDELEO WA AFYA YA MSINGI
MVC	MOST VULNERABLE CHILDREN

NACP	NATIONAL AIDS CONTROL PROGRAM
NACTE	NATIONAL COUNCIL FOR TECHNICAL EDUCATION
NCPA	NATIONAL COSTED PLAN OF ACTION
NTLP	NATIONAL TUBERCULOSIS AND LEPROSY PROGRAM
OPRAS	OPEN PERFOEMANCE APPRAISAL SYSTEM
PHSDP	PRIMARY HEALTH SERVICES DEVELOPMENT PROGRAM
PMORALG	PRIME MINISTER'S OFFICE REGIONAL AND LOCAL GOVERNMENT
POPSM	PRISIDENT'S OFFICE PUBLIC SERVICE MANAGEMENT
PMTCT	PREVENTION OF MOTHER TO CHILD TRANSMITION
RHMT	REGIONAL HEALTH MANAGEMENT TEAM
RMO	REGIONAL MEDICAL OFFICER
RRH	REGIONAL REFFERAL HOSPITALS
SWTIs	SOCIAL WELFARE TRAINING INSTITUTIONS
TCU	TANZANIA COMMISSION FOR UNIVERSITIES
TIIS	TRAINING INSTITUTION INFORMATION SYSTEM
TI	TRAINING INSTITUTION
UDSM	UNIVERSITY OF DAR ES SALAAM
USAID	UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT
WHO	WORLD HEALTH ORGANIZATION

Glossary

Human Resources for Health (HRH - synonyms are health manpower, health personnel, or health workforce). HRH denotes persons engaged in any capacity in the production and delivery of health services. These persons may be paid or volunteers, with or without formal training for their functions, individuals engaged in the promotion, protection, or improvement of population health, including clinical and non-clinical workers.

Human resources planning "...is the process of estimating the number of persons and the kinds of knowledge, skills, and attitudes they need to achieve predetermined health targets and ultimately health status objectives" (WHO, 1978). Over the years this function has been broadened to include that of formulating human resources policy, in which the word "policy" refers to statements made by relevant authorities that are intended to guide the allocation of resources and effort. Health services and human resources policies constitute key instruments for implementing decisions affecting the delivery of health care.

Human Resources Production refers to "all aspects related to the basic and post-basic education and training of the health labour force. Although it is one of the central aspects of the health manpower (development) process, it is not under the health system's sole control" (WHO, 1978). The production system includes all the health system's educational and training institutions, which are increasingly the joint responsibility of service and educational institutions.

Human Resources Development (HRD) is the process of developing and improving the capacity, ability, skills and qualifications of an organization's staff to a level required by the organization to accomplish its goals. As applied to human resources for health (HRH), it includes the planning, production, and post-service training and development health personnel.

Human Resources Management has been defined as the "mobilization, motivation, development, and fulfilment of human beings in and through work" (WHO, 1978). It "... covers all matters related to the employment, use, deployment and motivation of all categories of health workers, and largely determines the productivity, and therefore the coverage, of the health services system and its capacity to retain staff" (Ibid). Typical HRM functions include recruitment, staff performance evaluation, work analysis and the development of position descriptions, remuneration policy and practice, and occupational health and safety policy and practice. Strategic HRM is the development and implementation of personnel policies and procedures that directly support the achievement of an organization's goals and objectives.

Labour Market is an informal market where workers find paying work, employers find willing workers, and where wage rates are determined. Labour markets may be local or national (even international) in their scope and are made up of smaller, interacting labour markets for different qualifications, skills, and geographical locations. They depend on exchange of information between employers and job seekers about wage rates, conditions of employment, level of competition, and job location (Business dictionary. com)

Operational Planning: is related to the implementation of the strategies on a day-to-day basis for example, if training more staff is the strategy selected for improving staffing in remote facilities; the operational planning would include the start date for training courses and the number of tutors needed. (Martineau and Caffrey, 2008)
Workforce plan: is an integral part of the strategic plan, it enables senior managers to scan and analyse human resources (HR) data routinely, determine relevant policy questions and institute policies to ensure that adequate numbers of staff with appropriate skills are available where and when they are needed. Workforce planning supports the overall HRH strategic plan within the constraints of available resources. This usually has significant implications for training and the planning for training institutions or recruitment campaigns if suitable prospective staff exists in the labour market (King and Martineau, 2006)

Health Workers Productivity: percentage of observed time spent doing one of the eight "productive" activities including: Direct patient care; Indirect care; Outreach; Administration; Meetings; Training; Cleaning, preparation, Maintenance; and Personal hygiene (The Zanzibar Health Care Worker Productivity Study, 2010)

Foreword

Human Resource for Health (HRH) is a key component for delivery of quality health and social welfare services to all the people wherever they are. Yet, most countries suffer serious shortages of this important component. In Tanzania, the shortage of HRH&SW is now considered and dealt with as a national crisis requiring continuous and collaborative attention.

This strategic plan provides a framework and clear path toward the attainment of adequate and competent health and social welfare workforce that is motivated and equitably distributed to all parts of the country. Five core values identified in the document require serious attention if this plan is to be turned into a reality which will benefit the people of Tanzania. These are:

- Production of quality workforce with competence and skills mix that commensurate with demand of the time
- Distribution of health workers equitably to all levels in right numbers, with right skills at the right time
- Ensure continuous provision of incentives to all health workers at the right time to stimulate work commitment and performance
- Ensure constant supportive supervision and performance monitoring and evaluation for skills improvement and rewards
- Guaranteed working environment that promote attraction, retention and performance of health workforce at all levels and all places

This Strategic Plan has been developed with a view to creating an enabling environment to promote participation of key Human Resource for Health and Social Welfare stakeholders in addressing human resource crisis in the health sector. It categorise HRH&SW issues and challenges into the six key areas to facilitate the measurement of expected results. These are: HRH planning and policy, HRH&SW research, Leadership and Advocacy, HRH&SW management, Production and Quality of HRH&SW, and Partnership. It is the hope of the government that effective intervention and inputs to the aforementioned areas will enable attainment of the expected HRH targets identified in this strategic plan.

Moreover, it is important to notice that this strategic plan is based on what we know today. Since change is constant, we can only hope for the better given our current situation. Nevertheless whatever these changes will bring in, we must be prepared and determined to adjust our plan so that it will continue to be a guiding light for the effective and efficient production and use of our health workforce to provide better health and social welfare services to all the people we serve.



Dr. Donan W. Mmbando

Chief Medical Officer

Acknowledgement

The government through the Ministry of Health and Social Welfare (MoHSW) extends its outmost appreciation for the generous contributions, support, commitments and efforts put forth by all involved institutions and individuals to ensure success in the development of this Human Resource for Health strategic plan. Indeed, their tireless involvements in the open and participatory processes have made possible the accomplishment of this strategic plan. Though the space does not permit to mention them all, we are thankful so much to all of them.

Specifically, the government is indebted to JICA for their financial assistance, guidance and support provided throughout the process. It is worth to mention Mr. Hisahiro Ishijima- Chief Advisor, HRH Development Project, Nobuko Yamagishi- the project coordinator, Violet Solomon- the project technical assistant for their time and dedication to this work.

Special appreciations are extended to all MOHSW staff for their valuable contribution in providing and facilitating access to very useful information and technical guidance. In particular we would like to thank you Mr. Martin Mapunda-the acting assistant Director Human Resources Planning, Hussein Mavunde-Coordinators of Human Resources Planning, and Renatus Mashauri-coordinator of Quality assurance for Health, for their tireless involvement in the interpretation and processing of most important HRH data.

The government wish to acknowledge the contribution of experts from WHO Country Office Dr. Martins Ovberedjo, MS Jennofer Macais from Intrahealth capacity project, CDC, I-TECH, GIZ, APHFA, SIKIKA, CSSC, USAID and Mkapa foundation for their time and dedication to this work. Their support was given at an opportune moment when validation, rationalization and critical analysis of the contents of the Draft Strategic Plan were being conducted.

Last but not least, we would like to express our sincere gratitude to our consultants Dr. Henry A. Mollel and Mrs. Hadija Kweka from Ifakara Health Institute for their technical expertise. Their immeasurable contribution and guidance throughout the process have greatly added value to the quality of this strategic plan.

It is our strong belief and conviction that the strategies set out in this Human Resource for Health Strategic Plan will effectively address the human resource crisis in the country for the improvement of health and social welfare of Tanzanians.



Dr. Otilia F. Gowelle

Director of Training and Human Resource Development

Executive Summary

This Human Resource for Health and Social Welfare Strategic Plan sets out strategies and options for implementation from 2014 to 2019. The strategies focus on moving the country from the HRH&SW crisis to the improved HRH&SW situation in the country. Overall, the Plan guides the health sector in proper planning, development, management and effective utilization of human resources.

There has been much achievement in the implementation of the previous HRH strategic plan 2008-2013. The remarkable achievement includes expansion of health and social welfare training institutions, increasing enrolment, transformation to competence based curriculum by health training institutions, opening of the closed down training institutions, and reduction of the HRH&SW shortage to the current 52%, just to mention but a few. However, as the shortage level indicates, there is still much to be done to increase the quantity, quality, and utilization of HRH&SW. As geographical distribution favours urban areas, special attention is required in rural areas.

The development process of this plan followed participatory and interactive approaches for purposes of ensuring comprehensiveness and wider ownership. It involved reviews of various relevant documents, series of consultations and interviews with key informants, and working sessions with multi-level stakeholders, including key staff from the Ministry of Health and Social Welfare (MoHSW), Prime Minister's Office Regional Administration and Local Government (PMORALG), Ministry of Finance (MoF), and President's Office Public Service Management (POPSM). Other stakeholders were from Development Partners, Major Programs, Governmental and Non – Governmental Institutions, Professional Councils and Associations, Private Sector, Regional and Councils Health Management Teams (HMTs/CHMTs) and health workers. The Plan had finally to incorporate the HRH Production Plan 2014-2024, which was developed using the Supply, and Requirements Projection Model developed by WHO.

The plan identifies six Strategic Objectives that will be the focus of achievement in the next five years. These are:

1. Strengthen HRH&SW policy development and planning at all levels
2. Strengthen HRH&SW research and utilization at all levels
3. Promote leadership and advocacy for HRH&SW at all levels
4. Strengthen HRH&SW recruitment, retention, career development and utilization at all levels
5. Increase and standardize production and quality of HRH&SW
6. Strengthen/promote partnerships and coordination of HRH&SW interventions among stakeholders at all levels

These strategic objectives are translated into a number of operational strategies, long-, medium- and short-term targets and activities for accomplishment. Performance indicators are further established for measuring performance of the program and progress against the set objectives and targets as part of ongoing monitoring and evaluation.

The successful implementation of the strategic plan will highly depend on continuous commitments and collaborative efforts of key stakeholders from government sector, non-governmental sector and development partners. It also requires dedication and focus of staff and managers of relevant ministries and the health sector in particular to stimulate, energize and coordinate the incoming efforts to produce results in the short-, medium- and longer-term. Creating demand to improve utilization by end-users, including individuals, households and communities will be a crucial part of measuring success of implementation.

Chapter One:

Introduction

Human Resources for Health (HRH) are a very important component of the health system in any country. Recently HRH has received much attention because of challenges associated with obtaining, maintaining and managing health workers for effective and efficient functioning of the health system. The global shortage and crisis in HRH has been increasingly recognized as a factor crippling health systems and jeopardizing curative, rehabilitative, preventive and health promotion efforts.

Health workforce is also known to absorb a great share of the health budget. This fact provides ground for giving more focused attention to HRH issues. Therefore, human resource planning is regarded as an entry point to define and address health workforce issues. This third strategic plan for HRH&SW in Tanzania is introduced with the aim of guiding the efforts and further work in developing human resource plans at different levels of the health system in a comprehensive approach that considers all dimensions of HRH&SW. The plan defines the priorities of HR issues; and accordingly recommends strategic goals and objectives to improve HRH&SW policies, planning, production, distribution and HR management systems to improve individual performance and training services.

The United Republic of Tanzania was highly committed in addressing HRH issues in the previous strategic plan. However, alleviating HRH crisis is a long-term endeavour needing clear milestones and addressing the health systems issues holistically. Tanzania still records a serious shortage of Human Resources for Health and Social Welfare (HRH&SW). The levels of shortage varied over time since independence in 1961, with the sharp increase of the crisis being observed between 1994 and 2002 when the government implemented the civil service reforms policy of 1990s. Such policy reforms involved the retrenchment and employment freeze that focused on cutting down public expenditure. It also resulted to strict adherence to the wage bill, which restricted the amount of fund that can be allocated to most activities including the workforces' related issues. As a result of the policy reforms, the country's national health systems suffered extensively from loss of experienced and skilled health workers.

Other contributing factors to the sharp decline included: weak planning and forecasting of Human Resources for Health (HRH) requirements; inadequate involvement of key stakeholders, including end-users of the health care system in HRH planning and brain drain within and outside the country. The Ministry of Health and Social Welfare (MoHSW) acknowledges that the problem of brain drain is not well understood and thus calls for an urgent need to put in place a mechanism to monitor health professional's movement within and outside the country.

The severity of the problem made the government to announce the shortage of HRH- as national crisis; with intention to express its commitments and call for collaborative effort. The announcement stimulated development of strategies and intervention that focused on increasing production, quality and recruitment of HRH graduates. As a result a number of health training institutions were expanded to double the intake; enrolment of health cadres was increased almost to double; teaching and learning materials such as skills laboratories were equipped and improved; health curricula were changed from non to competence based; some of the closed down training schools such as Nachingwea Nurse Training School was opened also; Emergency Hiring Project was implemented. Despite such development HRH crisis remains a distant dream. In 2005-Joint Annual Sector Review Meeting, the Ministry of Health (MoH) reported the HRH crisis to have reached an emergency proportion. This is an indication that the shortage of HRH is still high- for reasons associated to higher demands on the health sector and higher attrition rates. To date, it is estimated that the shortage of Human Resources for Health is about 56%. The shortage varies across regions, districts and facilities. According to the MoHSW data, the shortage of HRH is more severe in rural areas.

Similarly, the Social Welfare commission, which was moved to the Ministry of Health in 2005, is also suffering the same human resource crisis. The extreme shortage of the social welfare staff is caused mainly by three factors: Retrenchment Policy of 1993, Decentralization Policy which required Social Welfare services to be rolled out to the lower levels which was previously rendered at Central and Zonal level. Similarly, the scheme of services does not allow employment of lower level Social Welfare cadres such as certificate and diploma holders. Since most of the graduates from the Institute of Social Work Dar es Salaam, the only institute that produces the degree level of social welfare cadres, are either absorbed in the private sector or unwilling to work at the lower levels, made the problem more complicated. Such, situation underscores the urgent need for appropriate strategies to address the problem.

1.1 Rationale for the Plan and Strategic Objectives

To date, the shortage of Human Resources for Health and Social Welfare remains a crisis in Tanzania. It has seriously impinged on various health initiatives and attainment of health goals. This strategic plan is therefore developed to call for more collaborative effort to address HRH crisis in the country. It provides guidance on key issues to be addressed in relation to HRH production, planning, development, management, utilization and monitoring of HR within the Health Sector and Social Welfare. The Strategic plan is also used as a coordinating and integrating instrument among various HRH&SW stakeholders. In overall, this plan facilitates the extension and sustainability of results obtained from implementation of previous HRH strategic plans. It is expected to contribute to the improvement of human resource financing by providing comprehensive budgets and identifying ways of mobilizing adequate resources from all stakeholders. As such it will assist the country to achieve the right number of health and social welfare workers, with the requisite knowledge and skills that are effectively managed and are equitably distributed to ensure that national health goals are attained. Currently, the health status of the country is as shown in the health indicators below;

Table 1: Health Indicators

Indicators	Both sex	Male	Female	Source and Year
Life expectancy at birth	55	53	56	National Bureau of Statistics 2010 estimates
Crude Mortality rate	38.1/1000	-	-	National Bureau of Statistics 2010 estimates
Under-5 mortality rate	81/1000	-	-	DHS 2010.
Maternal mortality ratio (deaths per 100,000 live births)	-	-	454	DHS 2010.
HIV/AIDS prevalence rate (15-49 years)	5.7%	4.6%	6.6%	2011/12 Tanzania HIV/AIDS and Malaria Indicator Survey
% with access to safe water	81.4% urban 46.7% rural	-	-	Tanzania in Figures 2010
% with access to improved sanitation	29.3% urban 8.7% rural	-	-	Tanzania in Figures 2010
Infant mortality rate	51/1000	-	-	DHS 2010

Source: MoHSW

1.2 Burden of Disease and Main Causes of Death

High burden of disease remains a major challenge facing the health sector. The life expectancy has remained below 55 years on average. In spite of a decline in infant and under five mortality, overall Maternal Mortality Ratio (MMR) and prevalence of other major diseases like HIV/AIDS, Malaria and Tuberculosis remain high. New interventions such as Prevention of Mother to Child Transmission (PMTCT), Counselling and Testing, distribution of Insecticide Treated Nets (ITNs) has significantly increased health staff workload. In addition local and international governmental and non-governmental agencies and Programs involved in research and implementation of these interventions continue to take away staff from traditional health service delivery. The workforce requirements of most of these Programs are not provided for in the current staffing levels. The country also faces high incidence of non-communicable conditions such as cancers, diabetes, malnutrition and cardio-vascular diseases. Table 2 shows the main causes of morbidity and mortality in the country. The causes suggest the need for more health and social welfare workforce with skill mix.

Table 2: Main causes of morbidity and mortality

Condition	Under five years (%)		Condition	Five years and above	
	Outpatients attendances	Deaths among admissions		Outpatients attendances	Deaths among admissions
Peri-natal and Neonates Conditions		15.5	Vitamin A Deficiency/ Xerophthalmia		42.8
Cardiac Failure	0.1	14.0	Hepatitis	1.4	23.0
Severe Protein Energy Malnutrition.		11.9	Cardiac Failure		14.9
HIV/AIDS		11.4	GUD	0.4	8.9
Congenital Diseases		10.9	Other Cardiovascular Diseases	0.5	8.8
Haematological Diseases		8.9	Tuberculosis	0.1	8.1
Other Nutritional Disorders	0.1	7.2	Severe Protein Energy Malnutrition		7.7
Neoplasm		7.2	Hypertension		6.5
Diabetes Mellitus		5.9	Nutritional Disorders		5.2
Tuberculosis	0.3	5.0	Anaemia	2.0	5.2
Anaemia	1.7	4.7	Pneumonia		4.9
Non-Inf. Gastrointestinal Diseases (Others)		4.6	Bronchial Asthma		3.9
Other Cardiovascular		4.4	Sickle Disease		3.5
Sickle cell Disease		4.3	Neuroses	0.2	3.4
Poisoning	0.1	3.9	Respiratory Disease		3.2
Burns	0.3	3.9	Malaria- Severe, Complicated		2.6
Pneumonia	9.5	3.2	Ear Infections	1.3	2.1
Snake and Insect Bites		3.2	Psychoses	0.7	2.0
Malaria- Severe, Complicated	34.6	2.7	Epilepsy		1.9

Source MoHSW

1.3 Social Welfare Issues

There has been a rapid increase of social problems in Tanzania stimulated by a number of factors such as high population growth, socio-cultural changes, HIV/AIDS pandemic and poor socio-economic trends. The situation today is such that Social Welfare services are in great demand due to these increasing social problems, which are exacerbated by poverty, and the effects of HIV/AIDS. To date, the specific problems which need social welfare services interventions include child labour, early pregnancies, child abuse, child neglect and family rejection, alcohol and drug abuse, increasing levels of destitution, commercial sex (prostitution), cases of sexual assault, number of households headed by children and or elderly people. Other increasing social problems include family disintegration, marriage breakages, number of street children, number of orphans, vulnerable children, widows/widowers, elderly and human trafficking especially children, increasing number of children in conflict with the law, child truancy and single parenting.

Despite the fact that Social Welfare Commission has been in existence for many years there has not been much success in dealing with the identified social problems due to inadequate resources including human resource, infrastructure, finance and working facilities. This HRH&SW Strategic Plan provides a platform for improving Human Resources for Social Welfare, which is one of the key components for reduction of social stress contributing to poor health and, therefore, the plan contributes to attainment of better health for all.

1.4 Brief Overview of HRH Strategic Plan in Tanzania

In Tanzania, the first HRH Strategic Plan was developed 1996 and implemented between 1996 and 2001. The focus of the plan was mainly to elevate HRH issues to be recognised in the health sector reforms and decentralization. One of the major results of the plan has been the devolution of primary health services (i.e. district hospitals, health centres, dispensaries and other community based health services) including management of HRH to the local government authorities.

The second HRH strategic plan was developed in 2008 for the period 2008-2013. Unlike the previous strategic plan, the 2008-2013 HRHSP received attention of many stakeholders from government, nongovernmental institutions and international communities. It reinvigorated and complemented the efforts of the government through the Ministry of Health and Social Welfare (MoHSW) in addressing the crisis. The accomplishment of planned activities was about 70%. This success is the product of strong partnership of HRH actors- Table 3 illustrates accomplishment of activities by strategic objectives.

Table 3: Accomplishment status of activities planned in HRHSP 2008-2013

Strategic Objectives	No of Strategies	Number of Planned Activities	Activities Implemented	Activities not implemented
SO 1: To improve Planning and Policy Development Capacity	4	38	27	11
SO 2: To Strengthen Leadership and Stewardship in Human Resources	2	12	7	5
SO 3: To improve Education, Training and Development for Human Resources	5	53	52	1
SO 4: To improve Workforce Management and Utilization	9	36	22	14
SO 5: To build and Strengthen Partnership in HRH	3	10	4	6
SO 6: To Strengthen HRH Research and Development	1	8	2	6
SO 7: To Promote Adequate Financing for HRH Strategic Plan	1	5	1	4

Thus, the development of HRH&SW strategic plan 2014-2019 builds on the two previous plans. It is enriched from the lessons learned and experiences gathered from implementation of the two HRH strategic plans.

1.5 Process for Development of HRH&SW Strategic Plan 2014-2019

The development of this strategic plan was interactive and participatory. It began with the assessment of the current situation to identify the existing HRH gaps and key issues that required new strategies. The situation analysis involved stakeholders' consultation and review of relevant literature. The stakeholders were drawn from three levels, namely: local government levels, regional level and national level. The selected informants comprised of health services providers, implementers of various health and social welfare initiatives, Health and Social Welfare managers, beneficiaries, health and social welfare development partners, and policy makers. The information of the current situation was analysed and categorised into six thematic areas, namely: HRH Planning and Development; Education, Training and Development; Leadership and Advocacy; Management and HRH utilization; Research and Development; Partnership for Human Resource for Health. Each of the thematic areas covered four consistent information regarding strengths, weaknesses, opportunities and threats.

To ensure ownership and comprehensiveness of the plan, the situational analysis was conducted with the aid of the Core Group formed to undertake the process. The core group comprised of the key relevant staff from the MoHSW. Figure 2 illustrates the process for development of the 2014-2019 HRH&SW strategic plan.

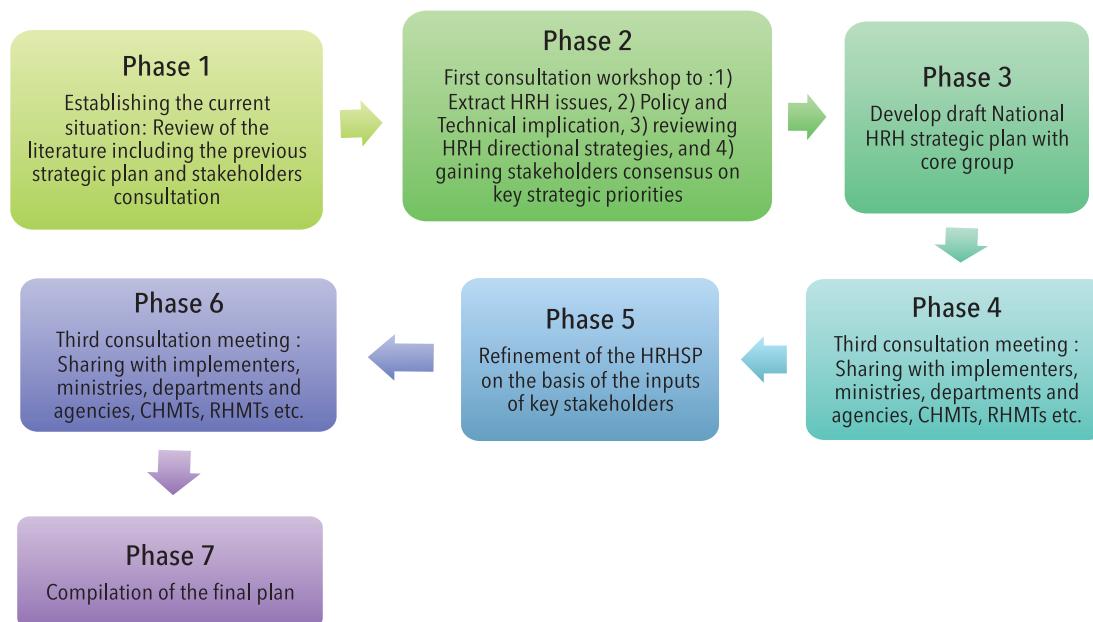


Figure 1: The Process of Development of 2014-2019 HRH&SW Strategic Plan

As shown in figure 1 the process involved seven phases. Each phase was interactive with either the core group (members from MoHSW) or with identified HRH key stakeholders. The involvement of stakeholders in all stages provided a broader spectrum for identification of HRH issues at all levels. As such, HRH&SW strategic plan 2014-2019 is more evidence-based and comprehensive.

As the HRH&SW Plan 2014-2019 was being developed, the HRH Production Plan (HRHPP) 2014-2024 was also being developed. The HRHPP is a detailed plan developed on the basis of the supply and requirements projections made by applying the Supply and Requirements Projection Model developed by WHO. The projections are made basing on demographic and macro-economic projections and expected changes in the pattern of diseases and the vision, aspirations and expectations of policy makers of health services and health system of the future to meet the changing disease pattern and demands of the population in terms of access and quality of health care. The HRHPP has been incorporated into the HRH&SW Strategic Plan 2014-2019.

Chapter Two:

Operational Environment

2.1 Policy Context

The commitment by the government and international communities to address health problems is revealed in a number of policies and strategies. Such policies and strategies also call for optimal human resources to meet the envisaged strategic goals. These directional strategies and policies have been used to provide a framework and guidance for the development of this strategic plan. They provided not only a focus and key issues of concerns by various stakeholders that have been taken into account in the development of this plan but also a sense of commitment that facilitate implementation. Some of such policies and guidelines are outlined as follows:

Millennium Development Goals (MDGs):

The Millennium Development Goals aim at reducing child mortality by two-thirds, Maternal Mortality rate by three-quarters, combat HIV/AIDS Malaria and other diseases by controlling them by 2015. Human Resource strategic Plan has been developed to ensure availability of the necessary resources such as adequate health workforce to provide health services.

National Strategy for Growth and Reduction of Poverty:

The strategy advocates for improvement in the quality of life and well being of all Tanzanians. Human Resource for Health and Social Welfare Strategic Plan to a great extent has identified effective interventions that will have a direct impact on quality of life and well being such as immunization for children and control of diseases by ensuring availability of skilled workforce to provide quality services

Tanzania Development Vision 2025:

Tanzania Development Vision 2025 is a wider government official roadmap and a dream towards sustainable human development through achieving high quality livelihood for all. The vision identifies health and social welfare as a priority, and therefore the Human Resource Strategic Plan for Health and Social welfare has been developed to reflect vision 2025 for macro-policy linkage.

National Health Policy 2007:

The National Health Policy aims at implementing national and international commitments. These are summarized through policy vision, mission, objectives and strategies. The Health Policy vision is to have a healthy community, which will contribute effectively to development of individuals and the country as a whole. The mission is to facilitate provision of basic health services, which are proportional, equitable, good quality, affordable, sustainable and gender sensitive. The Human Resource Strategic Plan seeks to implement strategies related to human resource as outlined in the policy.

Primary Health Services Development Program (PHSDP), 2007 – 2017:

PHSDP aims at having a dispensary at every village, a Health Centre at every ward and a District Hospital at every District. The program requires the establishment and staffing of an additional 5162 dispensaries, 2074 health centres and 8 district hospitals. The Human Resource Strategic Plan compliments the effort to implement the program comprehensively through aligning all strategic factors related to human resources. Inculcating a care seeking behavior and increasing demand for services among communities is key to the success of the PHSDP. Evidences around the African continent show that providing health facilities and HRH within reach of the communities does not necessarily mean the community will automatically utilize the services. The demand must be generated through effective BCC strategies and this must be factored in the pre-service education and training of HRH. There are serious steps taken currently to increased community based services where formalization of community health workers is one of the key policy agenda

The MMAM Programme will be implemented with the Managed Primary Health Care approach by undertaking a systematic development of dispensaries, health centres and district hospitals. That is, construction of new health facilities will be undertaken with care, by first ensuring that those already constructed are provided with competent staff with appropriate skills-mix, adequate medical supplies and equipment so that they function optimally, strengthening the referral system.

Human Resource Policy Guidelines – 2005:

Human Resource Policy major goal is to have a well-planned, trained deployed and motivated workforce. The Human resource Strategic Plan has set strategic intervention to address the policy goals

Social Welfare Policies and Legal Frameworks:

There are various policies and frameworks governing the provision of social welfare services in Tanzania. Both policies and frameworks demonstrate the government's commitment and political will to extend social protection to all vulnerable groups. One of the key strategies emphasised in policy and framework documents focuses on strengthening the social welfare workforce. They stipulate that for effective implementation of the NCPA II and sustained provision of welfare services to the Most Vulnerable Children (MVC), Persons with Disability and The Elderly in Tanzania; it is crucially important to plan, train, develop, support, and manage the social welfare workforce.

The available policies and frameworks for social welfare services include the National Costed Plan of Action for Most Vulnerable Children NCPA II 2013-2017, The Law of the Child Act No.21 of 2009, The Law of Person with Disability act No.9 of 2010. Persons with Disability Act 2010, Disability Policy 2004 and the National Ageing Policy 2003.

Health Financing:

The HRH Production Plan 2014-2024 which is incorporated into the HRH&SW Strategic Plan is based on some macro economic assumptions and projections in funding for the health sector. The Government is expected to introduce new financing mechanisms that will raise the level of available finance for health personnel from 62% in 2014 to 66% in 2019. The share of the public sector budget as a percentage of the GDP is assumed to increase minimally to 14.4% by 2019. With the projected average annual change of GDP of 6%, this will give an average increase in personnel expenditure of 8.2%, which will allow for increase in staff numbers, staff pay and benefits and retention of staff in rural areas.

2.2 Institutional Arrangements of the National Health Systems

The national health system operates in a decentralized system of governance. It is organised in a referral pyramid, made up of three main levels namely, I) district level, II) regional level and III) National Level. The classification of private health facilities follows the criteria of the national health system.

District Level:

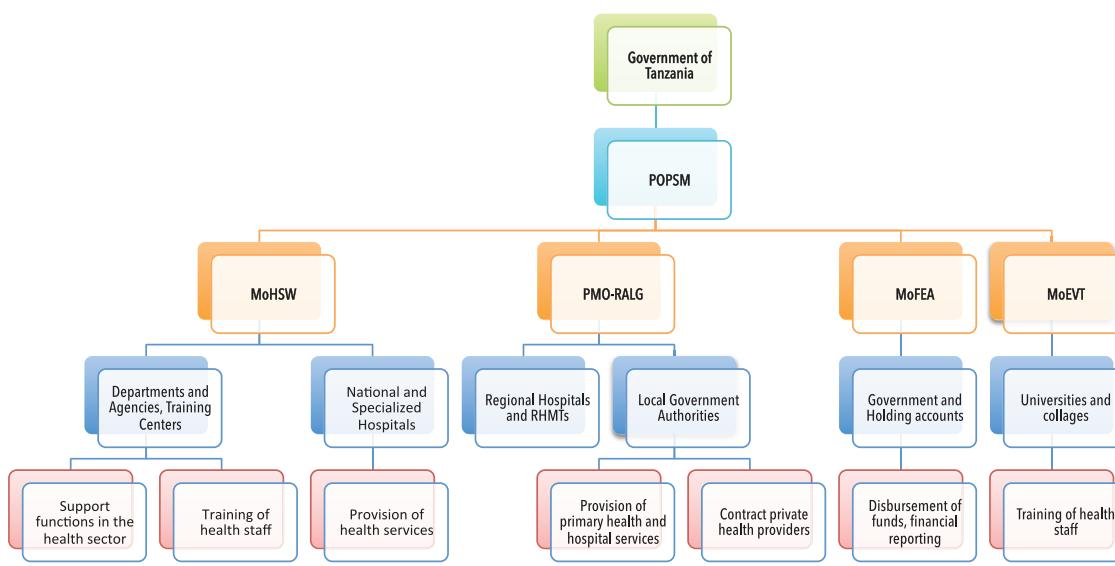
According to the current arrangement, the Local Government Authorities have full mandate for planning, implementation, monitoring and evaluation of health workers within the districts. The responsible structure for services delivery at this level is the Council Health Management Team (CHMT). The District Medical Officer (DMO) heads the CHMT as in charge of all District Health Services. The CHMT follows guidelines for planning and management of district health issued jointly by MOHSW, PMORALG and Ministry of Finance and Economic Affairs. The DMO is accountable to the Council Director on administrative and managerial matters, and responsible to the RMO on technical matters. The District Health Secretary (DHS) aids the DMO. The HRH needs for the districts are established in support of the CHMT by the management of the relevant health facilities i.e. dispensaries, health centre and the district hospital (or designated district hospital where the government owned hospital is not available) and forwarded to the council to be incorporated into the Comprehensive Council Health Plan. Once the plan is approved, it is the responsibility of CHMT to execute.

Regional level:

The regional secretariat plays a linking role and oversight for Health services delivery in the region. At this level, the responsible structure for the Management of HRH issues is the Regional Health Management Team (RHMT) headed by the Regional Medical Officer. The RMO is the Assistants Administrative Secretary (AAS) of Health and therefore reports directly to the Regional Secretariat (RS). The RHMT is responsible for scrutinising the health plans in the region to ensure that they correspond to the national priorities and providing oversight to local governments. Besides, the RHMT provides technical support and oversight to the respective Regional Hospitals. The HRH issues such as acquisition and management are addressed through the Regional Referral Hospital Plan. The plan for the regional hospital is developed by the Regional Referral Hospital Management Team (RRHMT) and submitted to the regional secretariat of which RHMT is part, for scrutiny before it is forwarded to the relevant ministries.

National Level:

The MoHSW is charged with the responsibility of ensuring the provision of quality health services in the country. To accomplish this responsibility, the Ministry's functions are divided into seven directorates, which include: Curative Services, Preventive Services, Human Resource Development, Policy and Planning, Social Welfare, Procurement and Supply and Administration and Personnel. As indicated in figure 1, these departments are further divided into sections for a more effective implementation as reflected in the organizational structure. Each of the department plays a crucial role in the management of HRH in terms of recruitment, promotion, development, retention, and utilization. It is important however to note that, though the Organization and Management of HRH functions are undertaken within the parameters of the MoHSW mandate, the overall management of the health system is a collaborative process that involves the Ministry of Health and Social Welfare (MoHSW); Presidents' Office Regional Administration and Local Government (PMO-RALG); the Ministry of Finance and Economic Affairs the Ministry of Education and Vocational Training. The President's Office Public Service Management (POPSM) controls all public sector employment and is responsible for determining and approving the pay and compensation packages and terms and conditions of employment in the public sector, Figure 2 shows the ministerial linkages of the overall management of the health system.



POPSM: President Office-Public Service Management
PMO-RALG: Prime Minister Office- Regional Administration and Local Government
MoHSW: Ministry of Health and Social Welfare
MoFEA: Ministry of Finance and Economic Affairs
MoEVT: Ministry of Education and Vocational Training

Figure 2: Health System in the Overall Government Context (adapted from Health Sector Strategic Plan [HSSP III])

Under the current arrangements, the MoHSW has oversight function for the collection and analysis of human resource information including provision of statistical estimates of present and future human resource requirements at all levels of the health system. In addition, the Ministry provides technical support to the local authorities and regions to achieve their human resources requirements. Also the Ministry formulates policies, regulation and standards. Within the framework of the ongoing local government reforms, the district authorities have responsibilities for delivering health services including full responsibility for human resource within their areas of jurisdiction. The human resource management framework involves an extensive process requiring multiple decision-making steps, which are occasionally, time consuming and slow.

Ministry of Health and Social Welfare through its Social Welfare Commission is charged with the responsibility of ensuring the enhancement of the provision of comprehensive, accessible, high quality social welfare services to the people. The department has set some strategic areas for intervention, among them are:- Enhancement of quality of life of vulnerable individuals, groups and families; Early childhood care and development; and facilitation of the transformation of social welfare services.

The Social Welfare Commission has been moved to the Ministry of Health since 2005, it is therefore necessary to realign and harmonize its direction and interventions to the ongoing reforms and the decentralization policy requirements. The functional activities will now be done under the following levels; Central (MoHSW), Regional Secretariats, Districts, and specialized institutions. The Social Welfare Commission works in close collaboration with Ministry of Home Affairs, PMORALG, Ministry of Education, and courts of law.

The MoHSW also oversees autonomous agencies, such as the Tanzania Food and Drugs Authority (TFDA), Medical Stores Department (MSD), the Government Chemical Laboratory Agency (GCLA), National Institute for Medical Research (NIMR), Tanzania Food and Nutrition Centre (TFNC) and National Health Insurance Fund (NHIF). The MoHSW collaborates with donors and nongovernmental organizations on the implementation of public health programmes such as the Immunization for Vaccine Development (IVD), Reproductive and Child Health (RCH), National AIDS Control Programme (NACP), National Malaria Control Program (NMCP) and the National Tuberculosis and Leprosy programme (NTLP). The MoHSW also oversees National Hospitals, Consultant and Specialized Hospitals.

Health Services Boards and various community health committees (Health Facility Governing Committees, Community Health Fund Committees etc) have been formed to ensure community involvement in health service delivery and also contribute to the formulation, monitoring and evaluation of health plans.

2.3 Relationship between the Public Health System and the Private Sector

The organization and management relationship between public and private sector is not well developed. Within the context of HRH management, the private and public sectors operate separately with minimal coordination. Planning, research, regulation, training, career path and compensation issues are also undertaken separately. The public sector staff has been seconded to support institutions providing Faith Based health services. In such instances, contracts have been managed within short-term parameters with government continuing the payment of salaries. Critical issues such as welfare benefits and related entitlement and tenure are often not clearly defined. Furthermore, the government provides grant in aid to FBO on contractual basis to support the running of the health facilities and training institutions depending on the priority needs. In addition, the government provides opportunities for in-service training to staff in both public and private/FBO sectors.

The training of health graduates professionals is done by Institutions of Higher learning under the Ministry of Education and Vocational Training. It involves working relationship between the institutions, MoEVT and the MoHSW. The contribution of non-governmental institutions in this area has been significant. As indicated in table 4, the institutions in the non-government sector have been providing a range of services that has largely complimented the government capacity to deliver health services in the country. Yet, the existing partnership between government and non-governmental institutions are inadequate to harness potentials of existing non-governmental institutions in the country. It is therefore crucial that partnership between the government and non-governmental institutions are strengthened to contribute more to the improvement of HRH&SW situation in the country.

Table 4: Contribution of the private sector to the national health systems

Areas of Contribution		Facility
Service delivery	Hospitals	
	Health Centres	
	Dispensaries	
Training	Universities	
	Allied Health Training Schools	
	Nursing Training Schools	
	Institute of Social Works	
Research	Day Care Training Institute	
	Institutions	
Social Welfare	Retention Homes	
	Approved School	
	Children's Homes	
	Homes for Elderly	
	Day Care Centres	
	Drug/alcohol abuse counselling centre	
	Marriage Reconciliation Boards	
Centres for Street Children	Centres for Street Children	
	Vocational Training and Rehabilitation Centres for Person With Disabilities	

Source: MoHSW – HRH profile 2013.

In addition to what is indicated in table 4, there are other facilities provided by the private sector as complementary to the government. Such facilities include: pharmaceutical shops and industries, laboratories, radiological centres, physiotherapy, Dental services, Waste management, ambulance and logistics, laundry, and catering, just to mention but a few. For effective and efficient function, these facilities require adequate available health workers.

Chapter Three:

Current Situation

3.1 Human Resources for Health Policy and Planning

3.1.1 HRH Planning

Considerable development is recorded in the area of HRH planning. This includes capacity development at national level, employment of health secretaries in all councils, as well as strengthening of information system. In an effort to ensure the production of human resources is focused and is in line with national priorities, a production plan has been developed. The plan is meant to guide HRH production in terms of numbers and cadres. Despite these successes there are several challenges. First the devolution of HRH planning role to other levels is limited. Councils concentrate more on Personnel Emolument budgeting rather than HRH planning in general. Therefore more emphasis is given to projection of staff numbers and less attention is given to issues like succession plan and staff retention. Another challenge is the limited collection and sharing of human resource information from the private sector. Furthermore, there is limited technical capacity for analyzing human resource demands and supply projections and forecast.

3.1.2 HRH Policy

The MoHSW has the mandate for coordinating policy formulation, guidelines, standards and the identification of priorities in the health sector. The MoHSW also regulates the activities of private health sector through setting and monitoring standards for quality of care and training. In the last five years several policy guidelines focusing on training, career pathways and staffing norms were developed and introduced. The challenges in this area include delays in finalising drafted policies and guidelines which have had negative effect in dissemination, limited emphasis on evaluation of existing policies and guidelines and low utilization of existing evidence in the development process of new policies. Furthermore harmonisation, cross-referencing and analysis of influence of these policies to HRH are limited.

3.1.3 HRH Information System

To better inform HRH policy and planning, efforts were made by HRH development partners recently to obtain sensible HRH data and information. With support from Japan International Cooperation Agency (JICA), two information systems have been developed called Human Resource for Health Information System (HRHIS) and Training Institution Information System (TIIS). The former is for health facilities and the later is for training institutions. HRHIS is installed in all regions, councils and referral hospitals, and TIIS in all training institutions and universities that produce health professionals. The systems are capable of assisting users to collect quality information and help them generate varieties of reports from individual staff reports to country aggregate. However the system is not without challenges. Some of the existing challenges in executing the systems include:

- Difficulties in collecting HRH data from private and Faith Based Organization's facilities
- Since the system is computerised- it is still challenging to some councils, which have not yet been connected to electric power supply.
- Familiarity of these tools by HR managers is minimal
- Motivation to utilize the system is low.

3.2 Health Workforce Profile and Distribution

In 2013 there were a total of 6,876 Health facilities in the country. Out of these 5,913 are dispensaries, 711 are Health centres, 219 district level hospitals, 25 are Regional Referral Hospitals and 8 National, zonal and specialized hospitals. According to the new Staffing levels guideline (2014), the minimum number of health workers required to provide quality health services in these facilities is 145,454. The actual number of health workers available is 63,447 and the shortage is 82,007, which is about 56.38%. The number of workers required in the Health Training Institutions is 4,325 and only 2,820 are available, the shortage of workers in the health training colleges is 1,505 or 34.79%. There is a great challenge of rapidly aging workforce, which will exacerbate the crisis.

On the part of social welfare, a total of 437 social workers are available in the country, which is 13% of the requirement. The available social welfare workers are distributed in various levels of the government departments and institutions. The number of social welfare workers deployed in the public sector differs between regions. This is determined by presence of relevant social service institutions and also the number of districts, which have already enlisted the cadres in their human resources recruitment needs.

Staff availability trend (2010/11-2012/13) for academic staff in training institutions is declining. To reduce the intensity of academic staff shortage, the health training institutions use part time teachers from nearby hospitals or from other institutions. Although this strategy helps to reduce burden to existing teaching staff, the capacity to engage teaching staff has been declining annually from 2010/11 to 2012/13- Figure 3.

Table 5: HRHSW Available by level of care

Level of Care	Required	Available	Deficit	% Shortage
Health Service Delivery Facilities	145,454	63,447	82,007	56.38%
Health Training Institutions	4,325	2,820	1,505	34.79%
Total	149,779	66,267	83,512	56%

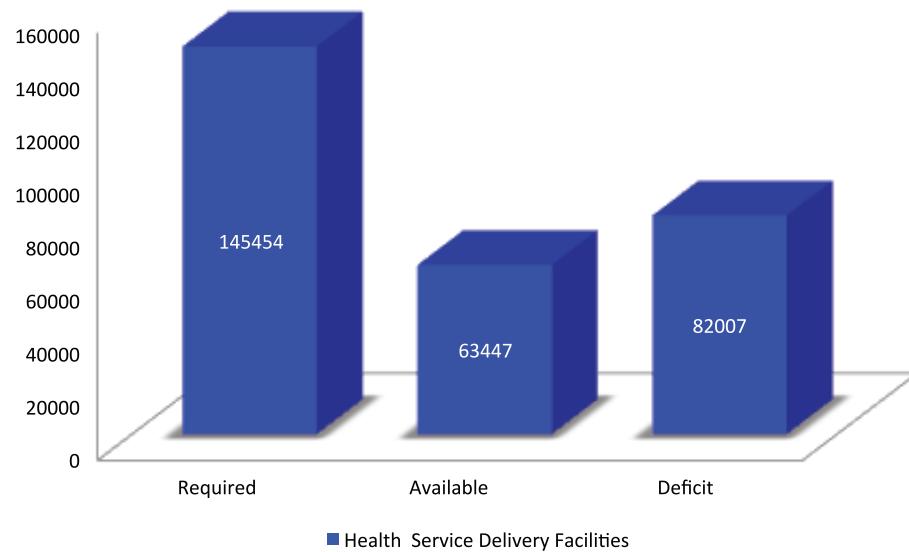


Figure 3 (a): Availability of staff in health facility

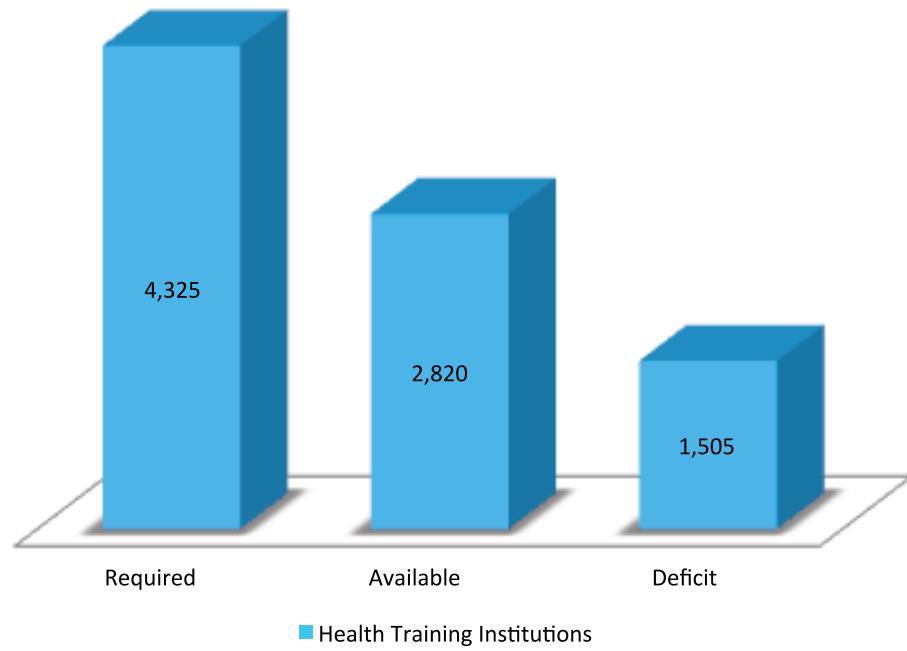


Figure 3(b): Availability of staff in health training institutions

The existing workforce is mal-distributed, the situation is worst in dispensaries. Many staff prefer to work in urban rather than rural areas due to poor working and living environment. There is a clear regional disparity with regard to HRH availability. Kilimanjaro, Dar-es salaam, Iringa, Lindi and Pwani are better off compared to regions such as Kagera, Rukwa, Tabora, Kigoma and Shinyanga. Health workers density ranges from 4/10,000 population to 10/10,000 population¹ - figure 4.

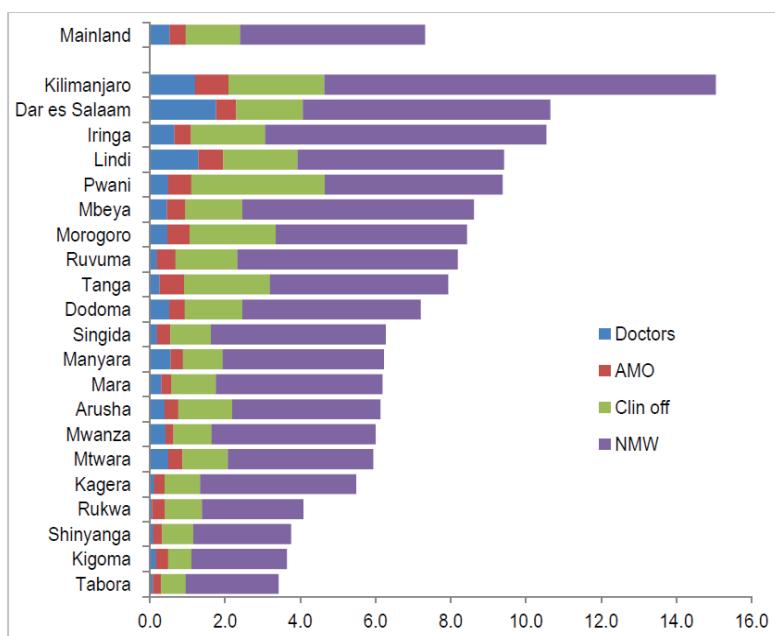


Figure 4: Health workers Per 10,000 population by regions

Source: HRHIS

¹ MOHSW HSSP III Midterm evaluation report September 2013

3.3 Training and Development

3.3.1 Training Institutions

There are 153 registered training institutions, which offer various training programs for health and social welfare workers. The non-degree level programs for health professionals fall under the Ministry of Health and Social Welfare and accredited by the National Council for Technical Education (NACTE) which is responsible for setting entry qualification and educational standards. The degree programs are under the Ministry of Education and Vocational Training and are regulated by the Tanzania Commission for Universities (TCU). The private sector has a growing number of training institutions in the health sector; and the recent years witnessed an increase in number of private for profit health human resources training facilities. Table 7 shows the number, programs offered and ownership of health training institutions in the country.

Table 6: Health Training Institutions by ownership

Training Institutions	Public	Faith Based Organisation	Private	Total
Doctor of Medicine	2	6	2	10
Dentistry	2	1	0	3
Clinical Officers	20	3	3	26
Clinical Assistant	6	0	3	9
Pharmacy	2	1	2	5
Nursing and Midwifery	31	35	7	73
Paramedical Laboratory	4	4	5	13
Paramedical radiology	0	1	0	1
Paramedical OT/PT	4	0	0	4
Paramedical Optometry	1	0	0	1
Environmental and Public Health	6	0	0	6
Health Record	1	0	1	2
Total	79	51	23	153

Table 7: Social Welfare Enrolment

Cadres	2008/2009	2009/2010	2010/2011	2011/2012
Certificate in Social Work	94	117	114	111
Early Child Hood Development (ECD)	34	30	26	51
Diploma in Social Work	151	137	114	204
Bachelor in Social Work	244	225	435	278
Postgraduate Diploma in Social Work	28	39	23	15
Total	551	548	712	659

3.3.2 Enrolment and Output of Health Training Institutions

The number of enrolled students doubled between 2005 and 2010. 4914 students were enrolled to join various trainings in 2005, while in 2010, the number of enrolled students was 8956. The pool of applicants for medical specialization has increased substantially as a consequence of expansion in basic medical education in the country. This is partly attributed to governmental support through loan from the loan board. The contribution of non-public institution is about 28% of all postgraduate enrolment - Figure 5 and 6.

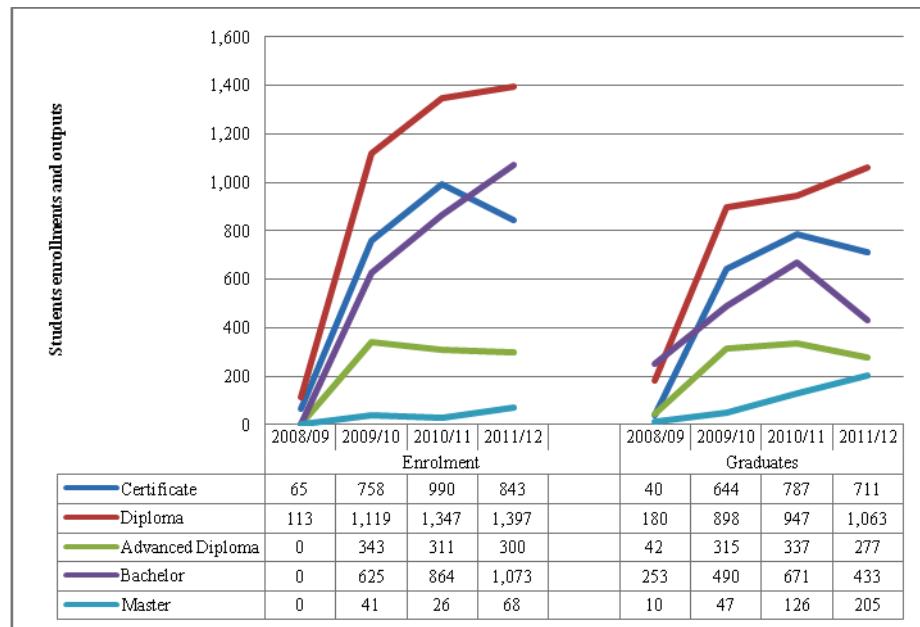


Figure 5: Number enrolled and graduated in Allied sciences by course level, 2008-2012

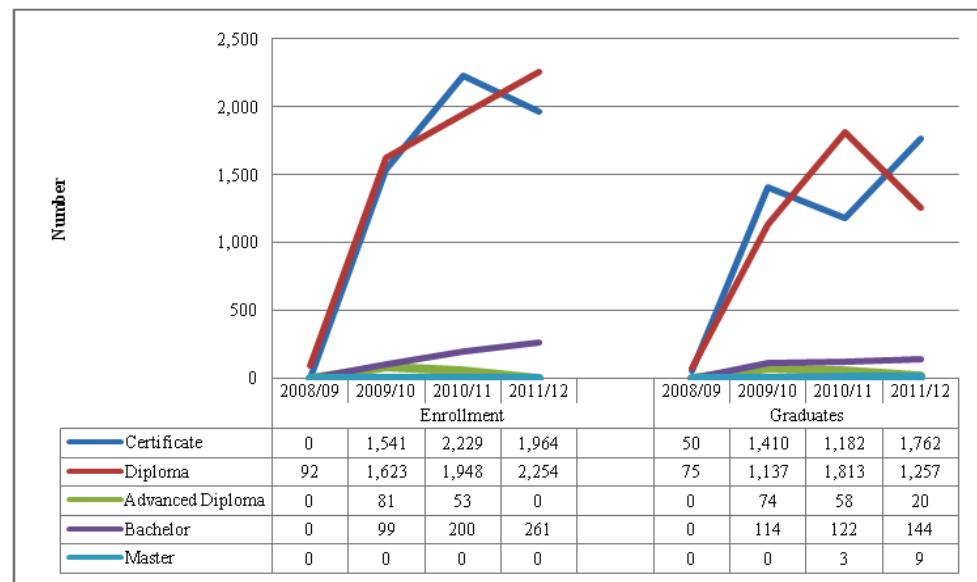


Figure 6: Number enrolled and graduated in Nursing Courses by course level, 2008-2012

Although there is high production of social welfare workforce in the labour market, the challenge remains in recruitment, deployment and retention of the available graduates from respective Universities and Colleges.

3.3.3 Continued Professional Development for Health Workforce

Continued Professional Development (CPD) concept is not adequately emphasized and institutionalised. The available CPD guidelines have not been adequately operationalized and are outdated. The in-service training has been confined to classroom teaching, which mainly complicates the existing HRH crisis by taking the health workers away from their workstation. The potential of applying on-job training, mentoring and coaching, distance learning and e learning are less explored. There is inequity in accessing CPD. It is common to find health workers who have not been refreshed for periods of 5 years or more while others have attended several trainings. After all, there has been little follow up of those who attended such training to establish the effect of the training on their performance.

CPD is not well related and integrated into service provision and practice and thus not reflected in the allocation of health care budgets. Medical schools and health training institutions usually focus on basic and qualification programs -their role in CPD is not clear. There is hardly any emphasis in the curricula that inculcate a culture of lifelong learning that enables the student to appreciate in the future the importance of CPD for their practice and career. There is no system to support or recognize participation of health workers in CPD activities whether inside or outside the country. Certificates and credits gained from these trainings do not usually count towards the promotion of individual health workers and their career development.

Despite the recorded successes, the health training institutions face several challenges which include big shortage of teachers in training institutions and increased workload due to increased enrolments of students. Currently the available number of teachers only few have attended teaching methodology courses and others have not. There are no clear mechanisms for updating teachers on new developments in service provision such as changes in case management for certain diseases. Consequently the new graduates go to service without updated knowledge. On the part of practical exposure to students, several challenges have been reported, for example, due to critical shortage of staff in health facilities, trainees get limited exposure time with clinical instructors. Another challenge is the increased number of students and limited numbers of teaching hospitals leading to inadequate exposure of students to patients. Other challenges include: Limited funding and unstable disbursement of funds, poor infrastructure, shortage of learning materials as well as limited enrolment to cope with the existing demand for certain cadres such as laboratory and pharmaceutical staff. Moreover, there is weak quality management framework for ensuring quality of training in schools and adaptation of new technology to increase efficiency in training is limited.

3.4 Recruitment and Retention

3.4.1 Status of recruitment:

There are several players dealing with HRHSW matters. At least four ministries or government departments are involved in HRHSW decisions, making it challenging to coordinate the recruitment process. There are sentiments that the recruitment process is cumbersome and less efficient. Councils complain that permissions are granted for cadres that were not requested. There are instances where permits granted consist of cadres that are not available in the market. The advertisements for recruiting health staff provide a chance for potential recruits to choose three regions they would like to be posted to. Consequently rural and hard to reach areas are less selected. Not all of the posted employees report. Others report and quit. For example Out of 4812 permits, which were utilised only 63%, reported to their respective stations. Out of the reported staff 13% left for several reasons such as delays in being entered into the payroll and receive salary payment on time

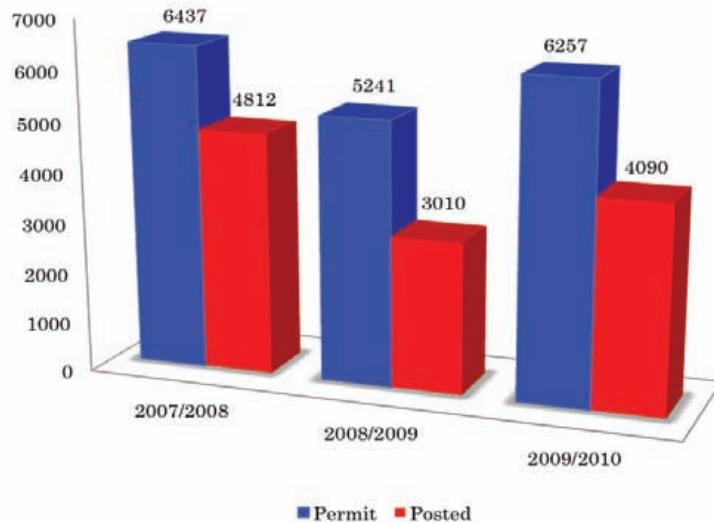


Figure 7: Utilisation of granted Permits (absolute numbers)

3.4.2 Recruitment Process

Recruitment in the health sector is a multisectoral function; it involves PMORALG through Councils which are charged with the responsibility of identification of new employment posts. Likewise PO-PSM is charged with the responsibility of rationalisation, validation and approves new employment posts. Ministry of Health and Social Welfare is responsible for advertising and posting of health workers to relevant authorities and lastly Ministry of Finance which is responsible for financing new posts in form of salaries.

Challenges in recruitment include low human resource management capacity in the councils, limited allocations for personnel emoluments, poor working conditions (roads, communication network, electricity, recreation, water, and schools for children) especially in rural areas, limited ability of the health and social welfare sector to meet the basic employee personal needs (including pay for extra/heavy workloads, workplace hazard allowance and opportunities for self development) and brain drain within and outside the country.

For example Out of 4812 permits, which were utilised only 63%, reported to their respective stations. Out of the reported staff, 13% left for several reasons such as delays to clear their claims like subsistence allowance, moving costs and late incorporation into payroll; Poor working environment; un-availability of staff houses, bad roads and lack of essential social services.

3.4.3 Retention of Health Workers

The magnitude of retention problem is not well established. For example according to HRH research synthesis commissioned by GIZ in 2011, about 53% of skilled staffs in the districts are intending to leave services. The HRH synthesis recommended that, apart from the various “one-time focused studies on attrition” there is a need to have in place an institutionalised system for continuously and regularly tracking the attrition, identifying reasons and recommending strategies to address the problem.

3.4.4 Health Workers Motivation

Retaining HRH has been a problem due to challenges such as compensation and working conditions. The internal and external brain drain is one of the prominent factors. Efforts are underway to attract staff to public sector. The government has been increasing salaries almost annually since 2006. Pilots on ways to attract professionals in underserved areas were conducted to inform the government on issues for consideration both at national and council level. Although there is no national mechanism or guidance on retention of staff, some council specific initiatives to motivate staff have been tried. POPSM developed pay and incentive policy in 2010. The policy needs to be disseminated and operationalized.

3.5 Performance Management and Reward Systems

Currently, the government uses OPRAS as a mechanism to enhance performance of public servants including health workers. The use of Open Performance Review Appraisal System (OPRAS) began in 2004, which is one of the outcomes of public services reform of which health sector reform is part. Promotion and career advancement are still rewarded by considering staff working experience and not performance and OPRAS is less utilised. Supervisors are reluctant to use OPRAS due to inadequate knowledge and skills on application of OPRAS. Unfortunately there is limited guidance on how best to use the system to health professionals.

3.6 Human Resources for Health Financing

The most critical factor driving health system performance, the health worker, was neglected and overlooked for long. Of late, there is a growing awareness that human resources rank consistently among the most important system barriers to progress. Paradoxically, in countries of greatest need, the workforce is under “attack” from a combination of unsafe and unsupportive working conditions and workers departing for greener pastures. While more money and drugs are being mobilized, human resources for health, remains underfunded. This is contributed by the underfunding of the health sector. The Abuja declaration recommends allocation of 15% of national budget to health sector. Although health sector financing is considerably improving, it is still below the Abuja declaration targets (Table 8) and human resources for health is ill financed.

Table 8: Total Health Expenditure as a percent of national government budget (three years trend)

Year	Budget (Billions)	Total Health Expenditure as % of national government budget
2012/2013	1,288.8	10%
2011/2012	1,209.1	10%
2010/2011	1,206	12%

MoHSW's commitment to adding budget for HRH activities is vivid, but it is impinged by limited budget. For example since 2010/11 MoHSW has increased enrolment to training institutions but the training budget did not increase to cope with the increased enrolment – Figure 8.

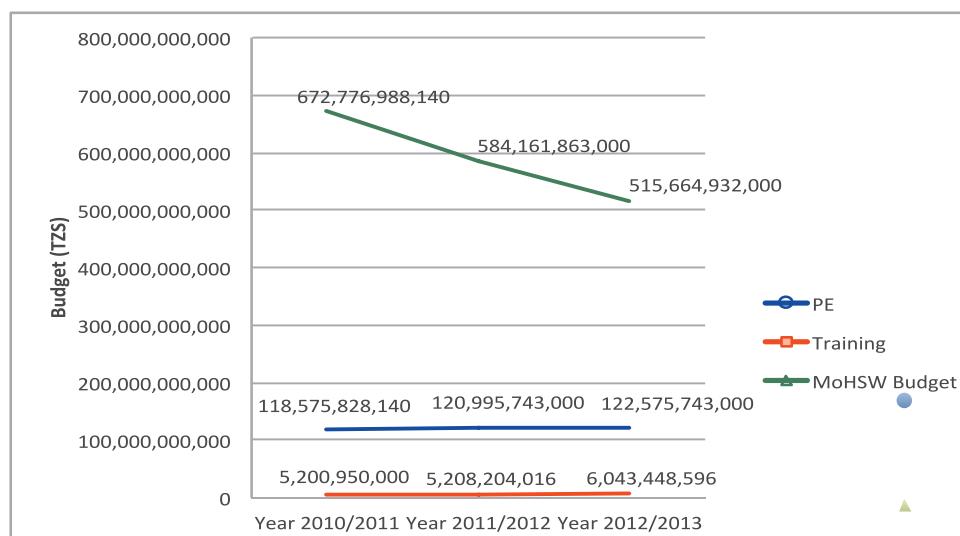


Figure 8: HRH budget 2010/11 to 2012/13

3.7 Research and Utilisation of Research Findings

The government of the United Republic of Tanzania realises the importance of HRH research in the provision of information for health planning and decision-making. In 2005 and 2011, the Ministry of Health and Social Welfare collected and synthesized various HRH research studies. The 2011 research synthesis noted a research gap with regard to migration, partnership, production and performance of health care workers. The challenging part is the coordination and utilisation of HRH research to inform HRH plans, policies and strategies due to the fact that previous studies focused more on identifying “What and how much questions” and less on “How and why questions”

3.8 Stewardship and Partnership

There is need to provide strong leadership to effectively address the human resources crisis. A major challenge has been a chronic low investment on human resources functions. This challenge is attributed partly to limited sector dialogue and weak advocacy. The strengthening of human resources management systems and structure is required at relevant levels.

For the past five years the Ministry of Health and Social Welfare played a key leadership role to address the decentralisation challenges affecting Human Resources for Health Management. MoHSW on behalf of LGAs took a role of recruiting and posting HRH for regional and LGAs. Although there are some limitations that are partly attributable to coordination of various players in recruitment arena as well as peripheral capacity to handle the entrusted responsibilities, MoHSW's involvement in recruitment process has reduced the impact of decentralising human resources for health recruitment process considerably. With regard to financing, MoHSW in recognition of central government's financial limitations- leveraged government's efforts by soliciting funds to address some key strategic interventions. In Global Fund Round Nine, the MoHSW has included a human resources component that contributed a lot in increasing efficiency in recruitment and staff retention. The implementation of this program is done in partnership with a non-government organization – The Benjamin William Mkapa Foundation. Moreover the implementation of outgoing strategic plan attracted several actors and it broadened the partnership base. However, coordination remained a challenge.

The challenges of enhancing leadership and stewardship in HRH still exist. These include

- Challenges of coordination such as limited transparency, duplication of activities and inadequate sharing of information
- Challenges in bringing together different actors in addressing HRH crisis such as leaders and the community from national to village level.

Chapter Four:

Key Result Areas, Objectives and Strategies

4.1 Introduction

The Key results areas, objectives and strategies of this strategic plan emanate from a thorough situation analysis enriched by data and information from different sources including HRHIS and TIIS reports, empirical information from field interviews, local research evidences and international literature. Important documents like Human Resource Policy Guidelines – 2005, Primary Health Services Development Program (PHSDP), 2007 – 2017, National Health Policy 2007, Tanzania Development Vision 2025, National Strategy for Growth and Reduction of Poverty and Millennium Development Goals (MDGs) were used to guide and inform the development of this plan. Series of Social Welfare Policies and Frameworks were also reviewed to identify key issues for social welfare. In addition the September 2013 Tanzania National HRH conference's recommendations have been considered. The information created basis for setting priority HRH&SW issues. It helped in defining strategic goals and objectives to improve HRH policies, planning, production, distribution and HR management systems for improved individual performance and utilisation. From different sources of information the 2014-2019 HRH Strategic Plan carries forward the 2008-2013 strategic objectives because the issues are still relevant for addressing the crisis.

The government is dedicated to ensure availability of adequate and competent health and social welfare workforce that is motivated and equitably distributed to deliver quality services to all the people wherever they are. This Strategic Plan intends to achieve the following national HRH vision and mission.

4.2 Vision Statement and Mission Statements

4.2.1 Vision Statement

Making Tanzania a country with adequate health workforce with diversified competencies and motivated to deliver quality health and social welfare services

4.2.2 Mission Statement

To ensure availability of adequate number of health and social welfare workforce with the right skills mix that enable them to deliver effective and efficient health and social welfare services and interventions for the achievement of and promotion of a healthy community, through improved HRH &SW functions, strengthened collaboration and improved coordination with partners.

4.3 Strategic Planning Framework

To ensure the developed strategies contribute to the health sector's priorities in terms of coverage and accessibility to quality health and social welfare services, the development of key result areas and related strategic objectives was guided by strategic direction as reflected in the HRH&SW strategic planning framework. As shown in Figure 9- the framework advocates for a comprehensive approach to national HRH&SW planning and implementation.

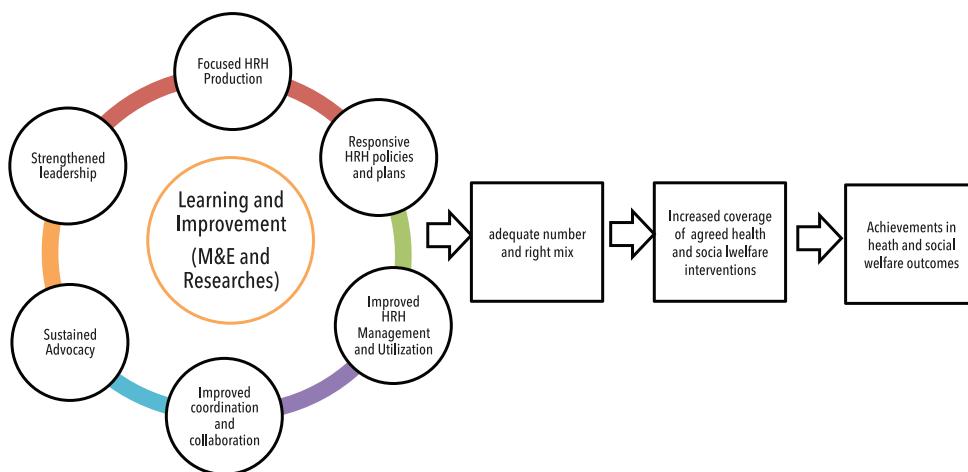


Figure 9: Strategic Planning Framework

The framework provided a comprehensive and coherent view for developing the different but interrelated domains of the health and social welfare sectors in a co-ordinated and balanced manner to work towards achieving the goals and objectives of the national health and social welfare strategies.

4.3.1 Key Result Areas

The following six areas are identified as key result areas:

Key Result Area 1 Strategic Objective	HRH&SW Policy and Planning Strengthen HRH&SW policy development and planning at all levels
Rationale	<p>There has been limited evidence based information for production of comprehensive and realistic HRH&SW plans. The available sources for HRH&SW data are disintegrated, untimely updated, inadequately analyzed and utilized. As a result data users are often confused on what information to rely on when developing HRH&SW plans and policies. Similarly, there has been inadequate dissemination of HRH&SW policies to all levels, and miss-linkages between the national HRH&SW policies and those of the professional associations. The relevant strategies intend to address all critical issues related to HRH&SW policy development and planning including establishment of monitoring and evaluation framework to guide and facilitate effective functioning of Human Resources for Health Technical Working group (HRHTWG).</p>

Key Result Area 2 Strategic Objective	HRH&SW Research Strengthen HRH&SW research and utilization at all levels
Rationale	<p>Most HRH&SW research are not coordinated and the focus has mainly been on answering the 'what and how much' questions and less on the 'how' and 'why' questions. In the same vein, most of the HRH&SW research findings are not shared amongst the key stakeholders. As a result most of HRH&SW interventions have been guided with limited evidence and thus become less responsive. This strategic objective focuses on addressing such urgent need by strengthening the capacity to conduct quality and comprehensive HRH&SW researches as well as ensuring effective coordination and utilization of the findings for HRH&SW policies improvement.</p>

Key Result Area 3	Leadership and Advocacy
Strategic Objective	Promote leadership and advocacy for HRH&SW at all levels
Rationale	<p>There are still challenges in the area of leadership and stewardship. Some of such challenges include inadequate coordination of HRH&SW initiatives, weak advocacy for HRH & SW funding during the budgeting process, unclear delineated areas of managerial authority, responsibility and accountability at different levels, and inadequate leadership skills. The strategies in this part focus on improving and promoting effective management and advocacy at all levels as key for the attainment of HRH&SW initiatives.</p>
Key Result Area 4	HRH&SW Management
Strategic Objective	Strengthen HRH&SW recruitment, retention, career development and utilization at all levels
Rationale	<p>There has been low performance and inadequate attraction of health workers to health and social welfare delivery systems. Such situation is highly associated with ineffective practices on recruitment, retention, development and utilization. The relevant strategies intend to enhance effectiveness and efficiency in the implementation of recruitment, retention, development and utilization of health and social welfare workers at all levels.</p>
Key Result Area 5	Production and Quality of HRH&SW
Strategic Objective	Increase and standardize production and quality of HRH&SW
Rationale	<p>The quality and production of health workers does not match with the need of the health care delivery system. The experiences with various cadres and convexities are mixed. While shortage in some cadres are more severe than others, the shortage in rural is higher than in urban. The related strategies intend enhance production and quality of health and social welfare workers with skill mix that corresponds to the new demand of the time.</p>
Key Result Area 6	Partnership
Strategic Objective	Strengthen/promote partnerships and coordination of HRH&SW interventions among stakeholders at all levels
Rationale	<p>The efforts of various HRH&SW stakeholders are disintegrated. As a result there have been gaps, duplication of activities, and disharmony in addressing the HRH&SW crisis in the country. The related strategic objective focuses on creating synergy among HRH&SW stakeholders through effective partnership, coordination and implementation of existing regulatory procedures.</p>

4.3.2 Strategic Objectives

The following strategic objectives were identified as priorities to be accomplished during the period of the plan:

Strategic Objective 1: Strengthen policy development and HRH&SW planning at all levels

Specific Objectives:

1. To enhance evidence based HRH&SW planning at all levels by 2015
2. To increase responsiveness of HRH&SW policies to actual needs and demands of providers and clients at all levels by 2018
3. To increase access to HRH and HRH related policies to all levels by 2018
4. To improve monitoring and evaluation of HRH&SW initiatives by 2018
5. To increase effectiveness and efficiency in the implementation of HRH&SW and HRH&SW related policies at all levels by 2019

Strategic Objective 2: Strengthen HRH&SW research and utilization at all levels

Specific Objectives:

1. To improve research activities and utilization for evidence based HRH & SW retention, performance, productivity and partnership by 2018
2. To enhance precision of existing HRH&SW research findings to easily inform policy, plan and practice 2016
3. To enhance utilization of existing HRH&SW research evidence for policy, plans and practice improvement by 2016

Strategic Objective 3: Strengthen leadership and advocacy for HRH&SW at all levels

Specific Objectives:

1. To enhance coordination of HRH&SW stakeholders by 2019
2. To increase capacity of health managers on leadership, management and advocacy at all levels by 2019

Strategic Objective 4: Strengthen HRH&SW recruitment, retention, career development and utilization at all levels

Specific Objectives:

1. To increase the number and capacity of health and social welfare workers at all levels and areas of the country based on needs by 2018
2. To enhance retention of health and social welfare workers at all levels by 2018
3. To improve utilization of health and social welfare workers at all levels by 2018

Strategic Objective 5: Improve production and quality of HRH&SW

Specific Objectives:

1. To improve management capacity of managers working in all Health and Social Welfare Training Institutions (SWTIs) by 2019
2. To improve capacity of HSWTIs by 2019
3. To enhance the quality and effectiveness of Continuing Professional Development (CPD) Programs by 2016
4. To improve the quality of curricula for all health and social welfare programs by 2018
5. To improve collaboration between MoHSW, professional bodies and NACTE in accrediting and regulating health and social welfare training institutions
6. To improve the quality and utilization of medical attendants and day care assistants by the year 2018

Strategic Objective 6: Support private sector to scale up training of health workers in line with PHSDP/MMAM

Specific Objectives:

1. To improve coordination and alignment of HRH&SW priorities across four key ministries: MOHSW, PMO-RALG, POPSM, MOF and with private HRH&SW stakeholders
2. To improve networking and coordination among HRH&SW stakeholders at all levels by 2018
3. To improve communication between HRH&SW actors both public and private by 2018

Chapter Five:

Strategy Implementation

The implementation matrices provide implementers and stakeholders with a logical view of strategies from implementation to monitoring and evaluation. The matrices allow stakeholders who are interested in supporting specific components of this strategic plan to be able to implement and measure the results and their contribution in the overall attainment of the country's HRH&SW vision. The framework calls for strong commitments from both implementers and development partners to play their key roles in making this strategic plan a reality.

Strategic Objective 1: Strengthen policy development and HRH planning at all levels

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
1.1.To enhance evidence based HRH&SW planning at all levels by 2019	1.1.1.Strengthen the HRH Planning Unit to effectively advocate for HRH development at national, regional and district level and support and supervise the development of HRH plans at all levels	1.1.1.1.Redefine the roles of the HRH Planning Unit and develop and support its collaboration in HRH&SW with other departments within the MoHSW and other MDAs	Roles of the HRH Planning Unit re-defined and mechanisms for collaboration in HRH&SW with other departments within MoHSW and other MDAs developed and supported	<input type="checkbox"/> List of roles of the HRH Planning Unit and roles of other <input type="checkbox"/> Departments of the MoHSW and other MDAs in HRH&SW <input type="checkbox"/> Mechanisms for collaboration with other departments of the MoHSW and other MDAs in HRH&SW in place <input type="checkbox"/> Number and types of collaborative HRH&SW activities between the HRH Planning Unit and other departments of MoHSW and MDAs	<input type="checkbox"/> Reports of the designing process of a coordinating mechanism <input type="checkbox"/> Coordinating mechanism

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
		1.1.1.2 Staff the HRH Planning Unit with the required number of competent people	The HRH Planning Unit having the right number of staff with the required competencies	Number of staff Qualifications of staff	<input type="checkbox"/> List of staff with qualifications
		1.1.1.3 Train the HRH Planning Unit staff in HRH data and information, HRH planning and management	HRH Planning Unit staff trained in HRH data and information, planning and management	Number of staff trained	<input type="checkbox"/> Training reports <input type="checkbox"/> List of staff trained
		1.1.2 Improve HRHIS and TIS to accurately determine the HRH attrition rate by incorporating leaving rates in addition to retirement and deaths in both public and private sector	1.1.2.1 Develop and distribute guidelines for collecting and reporting data on HRH leaving by resignation, changing profession or emigration 1.1.2.2 Develop and distribute tools for collecting and reporting leaving HRH	Guideline on collecting and reporting data on HRH attrition developed and distributed Tools for collecting and reporting data on leaving HRH developed and distributed	<input type="checkbox"/> Number of districts, regions and zones having guidelines on collecting and reporting HRH attrition in place <input type="checkbox"/> Tools for collecting and reporting data on leaving HRH in place
			1.1.2.3 Train responsible HRH at central, regional and district level for acquisition of data on leaving HRH	Staff responsible for HRH planning and management at central, regional and district level trained on collection and reporting of HRH leaving	<input type="checkbox"/> Guideline on collecting and reporting attrition rates <input type="checkbox"/> Reports on tools development process <input type="checkbox"/> Tools for collecting and reporting data on leaving HRH <input type="checkbox"/> Number of staff trained on collection and reporting of HRH leaving
					<input type="checkbox"/> Training reports <input type="checkbox"/> List of staff trained

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
	1.1.3. Introduce and develop capacity for applying Workload Indicator Staffing Needs (WISN) for determination of real staff requirements for health facilities at district, regional, zonal and national levels instead of using standard facility type based establishments	1.1.3.1 Acquire and distribute WISN tools to all district, regional, zonal and national hospitals 1.1.3.2 Train responsible hospital teams in determining staffing needs using WISN 1.1.3.3 Supervise and support the application of WISN in hospitals	Hospitals supplied with WISN materials and tools Hospital teams trained in WISN application Hospitals supervised and supported in determining staff needs using WISN	Number of hospitals supplied with WISN materials and tools Number of people and hospital teams trained in determination of staff needs using WISN Number of supervised hospitals on application of WISN	WISN materials and tools <input type="checkbox"/> Training reports <input type="checkbox"/> Training materials
	1.1.4 Accelerating coverage and utilization of HRHIS/TIIS at all levels.	1.1.4.1 Sensitize key stakeholders on HRHIS/TIIS database at all levels 1.1.4.2 Conduct refresher trainings on the proper operationalization of the HRHIS/TIIS 1.1.4.3 Conduct on site support supervision to ensure proper maintenance and update of the system 1.1.4.4 Build capacity of health officials at all levels on HRHIS/TIIS data analysis and utilization	Key stakeholders Sensitized on HRHIS/TIIS database Trained HRH managers on the proper operationalization of the HRHIS/TIIS Health facilities and Training institutions supported on the maintenance and update of HRHIS/TIIS Health Managers with Skills and knowledge to analyze and utilize HRHIS/TIIS data	Number of sensitizations done at all levels Number of Refresher trainings conducted to HRH&SW managers on the proper operationalization of the HRHIS/TIIS Number of supervised health facilities and training institutions. Number of Capacitated HRH&SW managers on HRHIS/TIIS data analysis and data utilization	<input type="checkbox"/> Sensitization materials Reports <input type="checkbox"/> Training Materials Training Reports <input type="checkbox"/> Supervision reports <input type="checkbox"/> Capacity building materials <input type="checkbox"/> Capacity building reports

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
	1.1.5 Generating HRH&SW planning procedures that is integral to the national planning system	1.1.5.1 Develop HRH&SW planning guidelines 1.1.5.2. Develop HRH&SW succession and career development plans 1.1.5.3.Advocate and sensitize to planners, managers, trainers, employers and employees on development and implementation of HRH&SW Plans at all levels	Developed HRH&SW Planning document Developed HRH&SW succession and career development plan and implementation at all levels	HRH&SW Planning document in place HRH&SW succession and career development plan in place	<input type="checkbox"/> HRH&SW planning guidelines <input type="checkbox"/> HRH&SW plan <input type="checkbox"/> Sessions plans for Career development Implementation report
		1.2.1 Utilization of existing HRH&SW information and consultation of a wider scope of stakeholders to update existing and formulate new HRH policies to reflect the real situation by 2018	Updated and new HRH&SW policies, standards and guidelines; formulate new ones and; disseminate	Number of planners, managers, trainers, employers and employees implementing HRH activities	<input type="checkbox"/> Advocacy and sensitization materials <input type="checkbox"/> Implementation reports
	1.2 To increase responsiveness of HRH&SW policies to actual needs and demands of providers and clients at all levels by 2018		Developed and new HRH&SW Policies, Standards and Guidelines and; disseminated to key stakeholders	<input type="checkbox"/> Number of National HRH Policies, Standards and Guidelines <input type="checkbox"/> Number of stakeholders with updated and new policies, standards and guidelines	<input type="checkbox"/> Updated and new HRH policies, standards and guidelines <input type="checkbox"/> Dissemination plan <input type="checkbox"/> Dissemination report
	1.3 To improve monitoring and evaluation of HRH&SW initiatives by 2018	1.3.1 Designing and execute frameworks for monitoring implementation of HRH initiatives at all levels 1.3.1.1 Develop monitoring and evaluation frameworks for HRH initiatives 1.3.1.2 Regular review of staffing level according to requirements and monitor its effects	Developed frameworks for monitoring and evaluation of HRH initiatives Reviewed and implemented HRH staffing levels according to requirements	Number of M&E frameworks developed for HRH initiatives Number of reviews of HRH requirement and monitored conducted	<input type="checkbox"/> Report on HRH frameworks development process <input type="checkbox"/> HRH&SW Frameworks Reports on the review of staffing levels

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
		1.3.1.3 Carry out supportive supervision in the implementation of the NHRH Strategic plan at all levels	Supportive supervision for implementation of HRH Strategic plan Conducted	Number of supportive supervision conducted	<input type="checkbox"/> Plan on supportive supervision <input type="checkbox"/> Supportive supervision reports
		1.3.1.4 Develop necessary tools and train HR at Central level to implement and facilitate proper M&E for HRH&SW Plans and strategies	<input type="checkbox"/> Necessary tools for proper M&E developed HR at central level Trained on how to implement and facilitate HRH&SW plans and strategies	<input type="checkbox"/> Number of tools for proper M&E of HRH initiatives <input type="checkbox"/> Number of HR trained to implement and facilitate HRH plans and strategies	<input type="checkbox"/> Tools for M&E of HRH&SW plans <input type="checkbox"/> Training reports on M&E of HRH&SW plan
		1.3.1.5 Develop plan for monitoring and evaluation of HRH&SW initiatives at all levels	Plan for monitoring and evaluation of HRH&SW initiatives developed	Monitoring and evaluation plans in place	<input type="checkbox"/> Report on development process of M&E plan <input type="checkbox"/> Plan for M&E of HRH&SW initiatives
		1.3.1.6 Conduct Mid Term and final Review of the NHRH Strategic Plan and make use of the findings to improve performance	Mid-terms and final reviews of NHRH Strategic Plans conducted and utilized	Number of reviews conducted	<input type="checkbox"/> Midterm review Reports of the NHRH strategic plan <input type="checkbox"/> Final review Reports of the NHRH strategic plan <input type="checkbox"/> Report on the use of the findings of reviews
		1.3.1.7 Conduct monthly HRH Technical Working Group Meetings (HRHTWG)	Monthly HRH Technical Working Group Meetings conducted	Number of HRH Technical Working Group Meetings conducted	Minutes of the monthly HRHTWG

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
1.4 To enhance effectiveness and efficiency in the implementation of HRH and HRH related policies and guidelines at all levels by 2019	1.4.1 Promote development of HRH capacity to translate and utilize the existing HRH policies and guidelines	1.3.1.8 Conduct HRH stakeholders' meeting annually	Conducted annual HRH stakeholders' meeting	Number of annual HRH stakeholders' meeting	Minutes of the annual meeting of HRH stakeholders
	1.4.1.1 Train relevant HRH on policy and guidelines translation and utilization	1.4.1.1 Train relevant HRH on policy and guidelines translation and utilization	Relevant HRH trained on policy and guidelines translation and utilization	Number of relevant HRH trained on policy and guidelines translation and utilization	<input type="checkbox"/> Training reports <input type="checkbox"/> Certificate of participation
	1.4.1.2 Follow up translation of various HRH&SW policies and guidelines	1.4.1.2 Follow up translation of various HRH&SW policies and guidelines	Translation of various HRH&SW policies and guidelines Followed up	Number of policies and guidelines translation and utilization followed ups	Follow up reports on policies and guidelines translation
	1.4.1.3 Provide mentoring sessions to facilitate policy translation and utilization	1.4.1.3 Provide mentoring sessions to facilitate policy translation and utilization	Mentoring sessions on Policies and guidelines translation and utilization are provided.	Number of relevant HRH mentored on policies and guidelines translation and utilization	Mentorship Reports
	1.5.1 Promote dissemination of HRH&SW and related policies inventories	1.5.1.1 Design frequently updated HRH&SW and related policies inventories	Inventory of HRH&SW and related policies developed	Inventory of existing HRH&SW and related policies in place	Report on the development of the inventory
	1.5 To increase access to HRH&SW and related policies to all levels by 2016	1.5.1.2 Design a mechanism to frequently contacts relevant directorates, departments, sections and stakeholders to disseminate HRH and related policies	A mechanism for frequent contacts of directorate, departments, sections and stakeholders developed	A mechanisms for frequent contacts of directorate, departments, sections and stakeholders developed	<input type="checkbox"/> Inventory of HRH and related policies <input type="checkbox"/> Report on the development of a mechanism <input type="checkbox"/> Report on the frequent contact of directorate, departments, sections and stakeholders

Strategic Objective 2: Strengthen HRH&SW research and utilization at all levels

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
2.1 To improve research activities and utilization by 2019	2.1.1 Coordinate HRH&SW research activities and promote its utilization	2.1.1.1 Develop HRH&SW research agenda and disseminate to key stakeholders	HRH&SW research agenda developed and disseminated	<input type="checkbox"/> Number of Identified HRH&SW related research areas & topics <input type="checkbox"/> Number of relevant stakeholders with HRH&SW research agenda	<input type="checkbox"/> Report on the development process of the research agenda <input type="checkbox"/> Research agenda
		2.1.1.2 Advocate implementation of research agenda to key stakeholders.	Implementation of research agenda advocated to key stakeholders	<input type="checkbox"/> Number of key stakeholders implementing the research agenda	<input type="checkbox"/> Plan of the advocate of the research agenda <input type="checkbox"/> Report of the advocate of the research agenda
		2.1.1.3 Train HRH&SW managers and relevant health care professionals on research and utilization of findings.	HRH&SW managers Trained in research and development.	<input type="checkbox"/> Number of trained HRH&SW managers in research and development.	<input type="checkbox"/> Training materials on research and utilization of findings <input type="checkbox"/> Training reports
		2.1.1.4 Mapping of potential local and international HRH research organizations and institutions and; establish the research linkages	Potential local and international HRH research organizations and institutions identified Potential local and international HRH research organizations and institutions liked for HRH research	<input type="checkbox"/> Number of local and international organizations and institutions active in HR research <input type="checkbox"/> Number of linkages established with HRH research Organization and institutions	<input type="checkbox"/> Report of the mapping of research organizations and institutions <input type="checkbox"/> Report of the agreed linkages for research
		2.1.1.5 Commission and supervise HRH related research studies.	Commissioned and supervised HRH related research studies.	<input type="checkbox"/> Number of Commissioned and supervised HRH related research studies in place	<input type="checkbox"/> Report of the process to identify researcher <input type="checkbox"/> Proposals <input type="checkbox"/> Reports on supervision of the commissioned research <input type="checkbox"/> Research reports
		2.1.1.6 Disseminate findings from HRH related research studies and	Findings from HRH related research studies disseminated	<input type="checkbox"/> Number of findings from HRH related	<input type="checkbox"/> Plan for dissemination of findings and program implications

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
	identify policy and programme implications	<input type="checkbox"/> and Implications of research findings in policies and programme identified	<input type="checkbox"/> research studies disseminate Number of HRH research implications for policies and programme identified	<input type="checkbox"/>	Dissemination reports
	2.1.1.7 Coordinate and monitor HRH research and utilise findings in decision making.	<input type="checkbox"/> HRH research <input type="checkbox"/> Coordinated and monitored HRH research findings utilised for HRH decision making	<input type="checkbox"/> Number of HRH research coordinated and monitored <input type="checkbox"/> Number of findings utilised for HRH decision making	<input type="checkbox"/> Report of the process for undertaking coordination and monitoring <input type="checkbox"/> Report on coordination and monitoring of HRH&SW research and utilization	
2.2 To enhance availability of up to date research data on Community Health Workers (CHWs)	2.2.1 Promote researches on Community Health Workers (CHWs)	2.2.1.1 Conduct research on community health system	Research on community health system conducted	Number of researches on community health system conducted	Research reports on community health system conducted
		2.2.1.2 Conduct research on harmonization of community health indicators	Research on harmonization of community health indicators conducted	Number of researches on harmonization of community health indicators conducted	Research reports on harmonization of community health indicators conducted
		2.2.1.3 Conduct research on mobilization and management of community generated resources for health	Research on mobilization and management of community generated resources for health conducted	Number of researches on mobilization and management of community generated resources for health conducted	Research reports on mobilization and management of community generated resources for health conducted
		2.2.1.4 Conduct research on community mobilization, participation and empowerment	Research on community mobilization, participation and empowerment conducted	Number of researches on community mobilization, participation and empowerment conducted	Research reports on community mobilization, participation and empowerment conducted
		2.2.1.5 Conduct research on bottom-up versus top-down planning approaches	Research on bottom-up versus top-down planning approaches conducted	Number of researches on bottom-up versus top-down planning approaches conducted	Research reports on bottom-up versus top-down planning approaches
		2.2.1.6 Conduct research on financing mechanism	Research on financing mechanism for community	Number of researches on financing	Research reports on financing mechanism for

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
		for community health interventions	health interventions conducted	mechanism for CHWs interventions conducted	CHWs interventions
		2.2.1.7 Conduct research on cost effectiveness of community health interventions	Research on cost effectiveness of health interventions conducted	Number of researches on cost effectiveness of CHWs interventions conducted	Research reports on cost effectiveness of CHWs interventions
		2.2.1.8 Conduct research on coordination of community health stakeholders and their programs	Research on coordination of community health stakeholders and their programs conducted	Number of researches on coordination of CHWs and their programs conducted	Research reports on coordination of CHWs and their programs
2.3 To enhance utilization of existing HRH&SW research evidence for Policy, Plans and Practice improvement by 2019	2.3.1 Monitor utilization of the HRH&SW research findings	2.3.1.1 Disseminate existing HRH&SW research findings to stakeholders at all levels	<input type="checkbox"/> Existing HRH&SW research findings disseminated to stakeholders at all levels	<input type="checkbox"/> Number of HRH&SW research findings disseminated	<input type="checkbox"/> Report on dissemination of HRH&SW research findings
		2.3.1.2 Follow up utilization of HRH&SW findings in policies, plans and practices	<input type="checkbox"/> Utilization of HRH&SW research findings Followed up	<input type="checkbox"/> Number of stakeholders followed up for utilization of HRH&SW research findings	<input type="checkbox"/> Reports on follow up of stakeholders
2.4 To improve repackaging of existing HRH&SW research findings to easily inform policy, plan and practice 2016	2.4.1 Translate HRH&SW research evidence into simple and precise terms	2.4.1.1.Design a data base for various HRH&SW research findings	<input type="checkbox"/> Data base for various HRH research findings designed	<input type="checkbox"/> Data base for various HRH research findings in place	<input type="checkbox"/> Reports for development data base for HRH research findings
		2.4.1.2 Design a mechanism to translate various HRH research findings into simplified and easy to use terms for policy, plans and practice improvements	<input type="checkbox"/> Mechanism to translate various HRH research findings designed	<input type="checkbox"/> Mechanism to translate various HRH research findings in place	<input type="checkbox"/> Data base for HRH findings <input type="checkbox"/> Reports for design a mechanism to translate various HRH research findings

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
		2.4.1.3 Develop a mechanisms for sharing translated HRH research findings	<input type="checkbox"/> Mechanisms for sharing translated HRH research findings developed	<input type="checkbox"/> Mechanisms for sharing translated HRH research findings developed	<input type="checkbox"/> Mechanism for translation of various HRH research findings <input type="checkbox"/> Report for development of mechanism for sharing translated HRH research findings <input type="checkbox"/> Mechanisms for sharing translated HRH research findings

Strategic Objective 3: Strengthen leadership and advocacy of HRH&SW at all level

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
3.1 To enhance coordination of HRH&SW issues among stakeholders by 2019	3.1.1 Design and implement a coordinating mechanism of HRH issues among stakeholders	3.1.1.1 Develop and support mechanisms for intra and intersectoral collaboration in support of HRH&SW issues	Mechanisms for intra and inter-sector oral collaboration in support of HRH&SW issues Developed and supported	<input type="checkbox"/> Mechanisms for intra and inter-sect oral collaboration in support of HRH&SW issues in Place <input type="checkbox"/> Number of support provided to the mechanism for intra and inter-sect oral collaboration in support of HRH&SW issues	<input type="checkbox"/> Reports of the designing process of a coordinating mechanism <input type="checkbox"/> Coordinating mechanism
		3.1.1.2 Conduct quarterly reflection meeting with all stakeholders in HRH&SW implementation initiatives	Quarterly reflection meeting with all stakeholders in HRH&SW implementation initiatives conducted	<input type="checkbox"/> Number of quarterly reflection meeting with all stakeholders in HRH&SW implementation initiatives conducted	<input type="checkbox"/> Minutes of the reflection meeting
	3.2 To increase capacity of health managers on leadership, management and advocacy of the health system at all levels by 2019	3.2.1 Define dimensions of health managers' authority; train health managers on leadership and management skills Leadership and; conduct follow ups on leadership and management practices	Dimensions of health manager, authority, responsibility and accountability delineated at different levels.	Delineated dimensions of health managers to exercise authorities, responsibilities and accountability in place	<input type="checkbox"/> Report of the dimensions of health managers <input type="checkbox"/> Training materials on leadership and management <input type="checkbox"/> Training report on leadership and management
		3.2.1.1 Delineate dimensions of health managers' authority, responsibility and accountability at different levels.			
		3.2.1.2 Conduct a comprehensive management capacity audit of functions, structures and skills at all levels.	Comprehensive management capacity audit of functions, structures and skills of health care managers Conducted	Management capacity audit of functions, structures and skills of health care managers in place.	<input type="checkbox"/> Inception reports on the process of undertaking audit
		3.2.1.3 Identify problematic areas and systemic gaps and management/leadership needs.	Problematic areas and systemic gaps and management/leadership needs identified	Problematic areas and systemic gaps and management/leadership needs in place	<input type="checkbox"/> Audit reports <input type="checkbox"/> Inception reports on the process for identifying problematic areas, gaps and needs <input type="checkbox"/> Reports on the

Specific objectives	Strategies	Activities	Output	Indicators	Means of verification
					identified problematic areas, systemic gaps and management/leadership needs
3.2.1.4 Develop relevant health leadership and management development programmes for strategic intervention	Relevant health leadership and management development programmes for strategic intervention Developed	Relevant leadership and management development programmes for strategic intervention in place	Relevant leadership and management development programmes for strategic intervention in place	Leadership and management development programs	Leadership and management development programs
3.2.1.5 Evaluate the impact of health leadership and management interventions and initiated improvements	The impact of health leadership and management interventions and initiated improvements evaluated	Evaluation of the impact of interventions and initiated improvements in place	Evaluation of the impact of interventions and initiated improvements in place	<input type="checkbox"/> Inception report to undertake evaluation of impact of health leadership and management	<input type="checkbox"/> Inception report to undertake evaluation of impact of health leadership and management
3.2.1.6 Conduct a comprehensive management capacity audit of functions, structures and skills of health care managers at all levels	Comprehensive management capacity audit of functions, structures and skills of health care managers Conducted	Management capacity audit of functions, structures and skills of health care managers in place	Management capacity audit of functions, structures and skills of health care managers in place	<input type="checkbox"/> Evaluation reports	<input type="checkbox"/> Inception report to undertake audit <input type="checkbox"/> Report of the audit

Strategic Objective 4: Strengthen HRH&SW recruitment, retention, career development and utilization at all levels

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
4.1 To increase the number of Health and Social Welfare workers from the current 66,348 to 98,226 and improve the skills mix from the current composition of high level 11.9%, mid level 53.6% and support level 34.4% to 12.6%, 56.5% and 30.9% respectively by 2019 and deploy them at all levels and areas of the country based on needs by 2019	4.1.1 Accelerating recruitment procedures, capacity building and ensure equity distribution of health workers at all levels	<p>4.1.1.1 Prepare and submit to the Treasury prior to commencement of the recruitment process a detailed 5-Year Recruitment Plan to obtain 'authority to recruit' 34,098 health and social welfare workers and achieve a skills mix of high level 12.6%, mid level 56.5% and support level of 30.9% by 2019</p> <p>4.1.1.2 Conduct bi-annual Recruitment Campaigns through the local print media as well as radio and TV to attract health workers who have retired, resigned or changed their professions to re-join the health service.</p> <p>4.1.1.3 Collaborate with health workers employment authorities in all recruitment matters i.e. from planning to implementation</p> <p>4.1.1.4 Conduct key stakeholders meeting to identify bottleneck of recruitments and posting process of HRH</p>	<p>Detailed 5-Year recruitment plan to obtain 'authority to recruit' prior to commencement of the recruitment process prepared and submitted to the Treasury</p> <p>Recruitment campaigns to attract health workers to re-join the health service for work conducted</p> <p>Employment authorities in all recruitment matters i.e. from planning to implementation</p> <p>Stakeholders meetings on identifying bottlenecks of health workers recruitment and posting conducted</p>	<input type="checkbox"/> Detailed 5-Year recruitment plan of health workers in place <input type="checkbox"/> Number of recruitment campaigns conducted. <input type="checkbox"/> Number of health workers re-joined the health service for working	<input type="checkbox"/> 5-Years recruitment plan <input type="checkbox"/> Submission letter to treasury <input type="checkbox"/> Designed Recruitment campaigns for print media, radio and TV <input type="checkbox"/> Letter of submission to the relevant media, radio and TV <input type="checkbox"/> Report on collaborative activities in all employment matters <input type="checkbox"/> Number of health workers employment authorities identified <input type="checkbox"/> Number of recruitment matters of health workers collaborated <input type="checkbox"/> Minutes of the key stakeholders meeting <input type="checkbox"/> Number of Stakeholders meetings conducted <input type="checkbox"/> Number of stakeholders participated in the meeting

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
				<input type="checkbox"/> Number of bottlenecks of health workers recruitment and posting identified	Minutes of the key stakeholders meeting
4.1.1.5 Conduct key HRH stakeholders meetings to share the HRH posting and recruitment evaluation findings		Stakeholders meetings to share HRH posting and recruitment findings conducted		<input type="checkbox"/> Number of HRH stakeholders meetings to share the HRH recruitment and posting findings conducted <input type="checkbox"/> Number of HRH recruitment and posting findings shared <input type="checkbox"/> Number of Stakeholders with who the HRH recruitment and posting findings have been shared with	
4.1.1.6 Conduct advocacy meeting regarding recruitment and deployment of HRH among key stakeholders		Meetings regarding recruitment and deployment of HRH among key stakeholders conducted		<input type="checkbox"/> Number of advocacy meetings conducted <input type="checkbox"/> Number of recruitment and deployment issues discussed	Minutes of the key stakeholders meeting
4.1.2 Promote smooth recruitment process		4.1.2.1 To review the current recruitment process in order to reduce delays in HRH recruitment and other challenges related to postings and mismatch	The recruitment process reviewed	<input type="checkbox"/> Number of issues addressed to smoothen recruitment process	<input type="checkbox"/> Review report <input type="checkbox"/> Recruitment reports
4.1.3 Promote budget increase for HRH retention activities		4.1.3.1 To advocate for the review of the current CCHP guidelines so as to accommodates more HRH components with substantial amount set for HRH retention	Percentage increase of budget for HRH retention activities	<input type="checkbox"/> Number of HRH retention activities planned <input type="checkbox"/> Number of HRH retention activities implemented	<input type="checkbox"/> CCHP plans <input type="checkbox"/> Councils reports on implementation of CCHP

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
4.2 To enhance retention of HRH at all levels by 2018	4.2.1 Establish and implement retention mechanisms of health workers	4.2.1.1 Build capacity for Human Resource Development (HRD) and Human Resource Management (HRM) at all levels to improve deployment and utilization of HRH	Enhanced capacity for Human Resource Development (HRD) and Human Resource Management (HRM) at all levels of health	<input type="checkbox"/> Types of training programmes for HRD and HRM developed <input type="checkbox"/> Number of trainings conducted <input type="checkbox"/> Number of managers trained <input type="checkbox"/> Number of managers deployed at all levels	<input type="checkbox"/> Training reports <input type="checkbox"/> List of managers trained <input type="checkbox"/> Vacancies for HRD and HRM created and filled

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
	4.2.1.5 Disseminate health workers motivation and retention mechanisms	Health workers motivation and retention mechanism disseminated	<input type="checkbox"/> place <input type="checkbox"/> Number of mechanisms disseminated <input type="checkbox"/> Number of stakeholders aware of health workers motivation and retention mechanisms <input type="checkbox"/> Number of stakeholders with a copy of health workers motivation and retention mechanisms	<input type="checkbox"/> place <input type="checkbox"/> Number of mechanisms disseminated <input type="checkbox"/> Number of stakeholders aware of health workers motivation and retention mechanisms <input type="checkbox"/> Number of stakeholders with a copy of health workers motivation and retention mechanisms	<input type="checkbox"/> Plan of dissemination of the motivation and retention mechanism <input type="checkbox"/> Report of the dissemination of the motivation and retention mechanism
	4.2.1.6 Design and implement comprehensive induction programmes for all cadres who are newly appointed health workers.	Induction programmes for all health cadres who are newly appointed health workers designed and implemented	<input type="checkbox"/> Induction programmes for all health cadres who are newly appointed health workers designed and implemented <input type="checkbox"/> Number of induction conducted to newly appointed health cadres <input type="checkbox"/> Number of newly appointed health cadres who have received induction	<input type="checkbox"/> Induction programmes for all health cadres who are newly appointed in place. <input type="checkbox"/> Number of induction conducted to newly appointed health cadres <input type="checkbox"/> Number of newly appointed health cadres who have received induction	<input type="checkbox"/> Report on the designing process of induction program <input type="checkbox"/> Induction program
	4.2.1.7 Develop, establish and enforce new types of contractual agreements such as bonding system for students receiving fellowships or loans from public funds	New types of contractual agreements for students receiving fellowship or loans from public funds developed and enforced	<input type="checkbox"/> Number and types of contracts in place <input type="checkbox"/> Number of students signed contracts	<input type="checkbox"/> Number and types of contracts in place <input type="checkbox"/> Number of students signed contracts	<input type="checkbox"/> Reports of development process <input type="checkbox"/> Copies of signed contracts
4.3 To increase utilization of HRH at all levels by 2019	4.3.1 Establish the necessary tool (s) to facilitate performance management and career development	4.3.1.1 Update and develop job descriptions for all positions of health cadres.	<input type="checkbox"/> Job descriptions for all positions of health cadres updated and developed.	<input type="checkbox"/> Job description for all health cadres in place <input type="checkbox"/> Job description	<input type="checkbox"/> Report on the development process of job descriptions <input type="checkbox"/> Job description

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
	and; implement and follow ups.	4.3.1.2 Disseminate job description for HRH to all levels	Job description disseminated	<input type="checkbox"/> Number of dissemination conducted <input type="checkbox"/> Number of health workers aware of their job description <input type="checkbox"/> Number of health workers with job description	<input type="checkbox"/> Dissemination plan <input type="checkbox"/> Report of dissemination of job descriptions
		4.3.1.3 Develop and distribute HR career information packs and conduct career talks at all levels	HR career information packs and career talks at all levels developed and distributed	<input type="checkbox"/> HR career information packs in place <input type="checkbox"/> Number of HR career information packs distributed <input type="checkbox"/> Number career talks conducted	<input type="checkbox"/> Reports of the development process of career information package <input type="checkbox"/> Career information package <input type="checkbox"/> Report of the career talks
		4.4.1 Create a university level professional management cadre with a career ladder	4.4.1.1 Review the current health management programmes with the concerned universities and improve them accordingly	University level health management training curricula reviewed	<input type="checkbox"/> Reviewed university level health management training curricula in place
		4.4 To improve the management of health institutions by creating a university level professional management cadre with a career ladder	4.4.1.2 Work with universities to ensure validation of the curricula by TCU	Training curricula validated by TCU	<input type="checkbox"/> TCU validated university level health management training curricula in place
			4.4.1.3 Work with POPSIM to establish health institutions manager's cadre with a career structure	Health institutions managers' cadre with career structure established	<input type="checkbox"/> Health managers' cadre with career structure in place
			4.4.1.4 Appoint graduates of health management programmes with the necessary experience to	Graduates of university level health management training programmes appointed as managers of	<input type="checkbox"/> Report of the development process <input type="checkbox"/> Number of positions of managers of health institutions filled <input type="checkbox"/> List of health institutions being managed by professional managers

Specific Objective	Strategies	Activities	Output	Indicators	Means of Verification
4.5 To enhance utilization of Medical Attendants (Community Health Workers, Social Welfare assistants and Medical Attendants) by 2019	4.5.1 Formalization of CHW cadres into the national health system	4.5.1.1 Conduct advocacy sessions for establishment of scheme of service	Advocacy sessions for establishment of scheme of service for CHWs conducted	<input type="checkbox"/> Number of advocacy sessions conducted <input type="checkbox"/> Number of stakeholders involved in the advocacy	<input type="checkbox"/> Report on the advocacy sessions
		4.5.1.2 Follow up of establishment of scheme of services for community health workers (CHWs)	Establishment of scheme of services for CHWs followed up	<input type="checkbox"/> Scheme of service for CHWs in place	<input type="checkbox"/> Report on the establishment process of CHWs scheme of services <input type="checkbox"/> Scheme of service for CHWs
	4.5.2 Promote the recruitment of CHWs	4.5.2.1 Develop CHWs requirement plan	CHWs requirement plan developed	<input type="checkbox"/> CHWs requirement plan in place <input type="checkbox"/> CHW's requirement plan	<input type="checkbox"/> Report on the development process of CHWs requirement plan <input type="checkbox"/> CHW's requirement plan
		4.5.2.2 Advocate the recruitment of CHWs	Recruitment of CHWs advocated	<input type="checkbox"/> Number of CHWs recruited	<input type="checkbox"/> Report on the recruitment of CHWs <input type="checkbox"/> Employment letters
	4.5.3 Promote standardization of motivation package for community health workers	4.5.3.1 Update inventory list of CHWs and replace the drop out	Inventory list of CHWs and replacement of the drop out update	<input type="checkbox"/> Updated inventory list of CHWs in place <input type="checkbox"/> Number of CHWs drop out replaced	<input type="checkbox"/> Reports of the update process of inventory list of CHWs <input type="checkbox"/> Report of the CHWs drop outs replaced

Strategic Objective 5: Improve production and quality of HRH&SW at all levels

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
5.1 To enhance management capacity of managers working in all Health and Social Welfare Training Institutions by 2019	<p>5.1.1 Imparting managerial skills to all managers in HSWTIs and follow ups- (here the managers refers: Principal/Head of Schools, Academic Officers, Vice Principals, Wardens, Administrators, Accountants, Supplies Officer)</p> <p>5.1.1.2 Conduct follow up to evaluate the effect of the training on managerial practices</p>	<p>5.1.1.1 Conduct training on managerial skills to all managers in HSWTIs Conducted</p> <p>Follow up to evaluate the effect of the training on managerial practices conducted</p>	<p>Training on managerial skills to all managers in HSWTIs Conducted</p>	<p>Number of managers in HSWTIs trained on Managerial skills</p> <p>Number of follow ups to evaluate the effect of the training on managerial practices conducted</p> <p>Number of managers followed ups to evaluate the effect of the training on managerial practices</p>	<input type="checkbox"/> Training Materials <input type="checkbox"/> Training reports <input type="checkbox"/> Follow up reports
5.2 Solicit and motivate the participation of all public and private universities and health and social welfare training institutions to contribute towards the realization of the HRH Production Plan 2014-2024 goals and objectives	5.2.1 Disseminate the HRH Production Plan 2014-2024 to all public and private training institutions and solicit for their contribution to its realization	<p>5.2.1.1 Produce and distribute copies of the Production Plan 2014-2024 to all public and private universities and health and social welfare training institutions, relevant ministries and development partners</p> <p>5.2.1.1 Conduct meetings with stakeholders</p>	<p>Copies of the Production Plan distributed to public and private universities and health training institutions, relevant ministries and development partners</p> <p>Meetings with stakeholders conducted</p>	<p>Number of copies distributed</p> <p>Number of institutions with copies of the Production Plan.</p> <p>Number of meetings with stakeholders held</p>	<input type="checkbox"/> Copies of the Production Plan document <input type="checkbox"/> Acknowledgement reports from stakeholders <input type="checkbox"/> Meeting reports
5.3 To increase capacity of Health and Social Welfare Training Institutions (HSWTIs) so as to enhance	5.3.1 Develop a more detailed training business plan with the involvement of	5.3.1.1 Conduct workshops with universities and health and social welfare training institutions to	Workshops with stakeholders held and commitments of stakeholders identified	<p>Number of workshops held</p> <p>Number of stakeholders</p>	<input type="checkbox"/> Workshop reports

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
production of HRH by increasing student enrolment in universities and health and social welfare training institutions from the current 6,059 to 17,778 and improve the skills mix from the current composition of high level 34.4% , mid level 53.6% and support level 34.4% to 12.6%, 56.5% and 30.9% respectively by 2019.	public and private universities and health and social welfare training institutions.	guide the development of the Training Business Plan and its requirements		involved	
	5.3.1.2 Assign universities and health and social welfare training institutions for the production of specific health and social welfare cadres in required numbers	Assigned roles and commitments of universities and health and social welfare training institutions identified	<input type="checkbox"/> Number of universities and health and social welfare training institutions involved <input type="checkbox"/> List of commitments for the involved training institutions	<input type="checkbox"/> Meeting reports <input type="checkbox"/> List of commitments	
	5.3.1.3 Receive training business plans from universities and health and social welfare training institutions received	Training business plans from universities and health and social welfare training institutions received	<input type="checkbox"/> Numbers of training business plans received	<input type="checkbox"/> Copies of training business plans	
	5.3.1.4 Compile and harmonize the business plans from universities and health and social welfare institutions into a One Plan (The Business Plan)	A compiled and harmonized Training Business Plan	<input type="checkbox"/> A single National Training Business Plan in place	<input type="checkbox"/> Copies of the National Training Business Plan	
	5.3.2 Expand and improve HSWTIs infrastructure in to support the required intake of the students	Existing and new structures (buildings/sites) for HSWTIs renovated and constructed	<input type="checkbox"/> Number of building/sites renovated <input type="checkbox"/> Number buildings constructed	<input type="checkbox"/> Renovation reports <input type="checkbox"/> Construction reports <input type="checkbox"/> Enrolment report	
	5.3.3 Expand enrolment by increasing more cadres in institutions	More cadres in institutions that train rare cadres (Optometry,	Percentage of enrolment increase in institutions that train rare cadres	Enrolment reports on rare cadres	

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
	that train mono cadres	Physiotherapy, anaesthesia, pharmaceutical technicians, Health laboratory technologists, radiology, health assistants and emerging)			
		5.3.3.2 Supply health training institutions with current health learning and teaching materials including tablets to support teaching and learning	Health training institutions supplied with health learning and teaching materials	<input type="checkbox"/> Number of Health learning and teaching materials supplied <input type="checkbox"/> Number of health training institutions received learning and teaching materials	<input type="checkbox"/> Reports of the received learning and teaching materials
		5.3.4 Make effective- support skills laboratory for appropriate students practical learning experiences	Support skills Laboratory rooms in all health training institutions renovated	<input type="checkbox"/> Number of support skills laboratory renovated	<input type="checkbox"/> Tender documents <input type="checkbox"/> Renovation reports
		5.3.4.2 Supply support skills laboratory with necessary equipment and materials	Support skills Laboratory rooms in all health training institutions supplied with necessary equipment's and materials	<input type="checkbox"/> Number of equipment and materials supplied to health training institutions	<input type="checkbox"/> Inventory register <input type="checkbox"/> Supply reports
		5.3.4.3 Procure vehicles for students supervision and field visits	Vehicles for students supervision and field visits procured	Number of vehicles procured for students supervision and field visits	<input type="checkbox"/> Vehicle Purchase documents <input type="checkbox"/> Vehicle purchase report
	5.3.5 Increase enrolment of off campus students	5.3.5.1 Enrol off-campus students in at least 2 HTIs per zone	Off-campus students in at least two HTIs per zone per annum enrolled	<input type="checkbox"/> Number of off-campus students	<input type="checkbox"/> Application letters <input type="checkbox"/> Admission letters <input type="checkbox"/> Students registration

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
				enrolled	reports
5.3.6 Enhance capacity of training in health training institutions	5.3.6.1 Recruit and post the required number of teaching staffs to health and social welfare training institutions	per annum	The required number of teaching staffs to health and social welfare training institutions recruited and posted	<input type="checkbox"/> Number of teaching staff recruited and posted <input type="checkbox"/> Number of training institutions with new teaching staff <input type="checkbox"/> Number of health training institutions with the required number teachers	<input type="checkbox"/> Employment letters of newly recruited staff <input type="checkbox"/> Payroll <input type="checkbox"/> Distribution report of newly recruited staff
	5.3.6.2 Establish a scheme of service for Health and Social welfare tutors		Scheme of service for health and social welfare tutors established		<input type="checkbox"/> Scheme of service for health and social welfare tutors in place <input type="checkbox"/> Scheme of service for health and social welfare tutors
	5.3.7 Build capacity of teaching staff in health training institutions on teaching methodology		5.3.7.1 Conduct training on teaching methodology and new developments to teaching staffs in training institutions	Training on teaching methodology and new developments of teaching staffs in training institutions	<input type="checkbox"/> Number of training on teaching methodology for teaching staff in health training institutions conducted <input type="checkbox"/> Number of teaching staff trained on teaching methodology <input type="checkbox"/> Number of teaching staff practicing

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
			proper teaching methodology		
5.3.8 Support technically HSWTIs	5.3.8.1 Conduct supportive supervision in all HSWTIs	Supportive supervision in all HSWTIs conducted	<input type="checkbox"/> Number of supportive supervision conducted <input type="checkbox"/> Number of training institutions that received supportive supervision	<input type="checkbox"/> Supportive supervision plan <input type="checkbox"/> Supportive supervision reports	
5.4 To enhance the quality and effectiveness of Continuing Professional Development (CPD) Programs by 2019	5.4.1 Strengthen CPD programs	5.4.1.1 Develop mechanisms for recognition and accreditation of in-service training by involving health professional regulatory bodies and associations developed	Mechanisms for recognition and accreditation of in-service training by involving health professional regulatory bodies and association developed	Mechanisms for recognition and accreditation of in-service training in place	<input type="checkbox"/> Report on the development of mechanisms for recognition and accreditation of in-service training <input type="checkbox"/> Accreditation certificates for approved in-service training
	5.4.1.2 Update CPD guideline to incorporate current development	CPD guideline to incorporate current development updated	Updated CPD guideline in place	Report of the updates of CPD guidelines	
	5.4.1.3 Introduce licensing and re-licensing of higher level cadres to maintain standards of practice	Licensing and re-licensing procedures incorporated into the legislations of the different professional councils and the CPD guidelines	Updated legislations of different professional councils and CPD guidelines in place	Reports of the updates of the legislations of the different professional councils and CPD guidelines	
	5.4.1.3 Promote operationalization of CPD guideline	Operationalization of CPD guideline promoted	Number of promotion activities conducted	Report on activities conducted for promotion CPD guidelines	
	5.4.1.4 Develop database for in-service training	Database for in-service training developed	Database for in-service training in place	Report on development of the data base	

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
	5.4.1.5 Promote utilisation of other methods for in-service training such as distance, e-learning, on job training	Utilisation of other methods for in-service training such as distance, e-learning, on job training promoted	Number of methods utilised for in-service training	<input type="checkbox"/> Report on promoted methods for in-service training	
5.5 To improve the quality of curricula for all health and social welfare programs by 2019	5.5.1 Update and enrich curricula for all health and social welfare programs	5.5.1.1 Review and finalize the curricula for all health and social welfare programs	Curricula for all health and social welfare programs reviewed and finalised	Number of students trained using the distance, e-learning and on job training	<input type="checkbox"/> Inventory of students using the distance, e-learning and on job training methods
	5.5.1.2 Adopt WHO guideline for task sharing and Incorporate Task sharing in Health and Social Welfare curricula with the involvement of professional bodies		Number of curricula reviewed and finalized	<input type="checkbox"/> Reports of the reviewed circulars for all health and social welfare programs	
	5.5.2 Validate curricula for all health and social welfare programs	5.5.2.1 Submit reviewed and finalized curricula to NACTE for validation	Reviewed and finalized curricula to NACTE for validation submitted	<input type="checkbox"/> Number of reviewed and finalized curricula submitted <input type="checkbox"/> Number of reviewed and finalized curricula validated	<input type="checkbox"/> Submission letter of circular to NECTA <input type="checkbox"/> Validated circular by NECTA
5.6 To improve collaboration between MoHSW, professional bodies and NACTE in accrediting and regulating health and social welfare training	5.6.1 Set standards for accreditation and regulation of health training institutions and; establish compliance among the key stakeholders	5.6.1.1 Mapping of health training stakeholders 5.6.1.2 Conduct needs and expectations assessment of stakeholders conducted	Stakeholders for health training mapped Needs and expectations assessment of stakeholders conducted	Number of stakeholders identified Needs and expectations of health training	<input type="checkbox"/> Report of the mapping of health training stakeholders <input type="checkbox"/> Inception reports of the assessment process <input type="checkbox"/> Report of the needs

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
institutions		stakeholders		stakeholders in place	and expectation of stakeholders
	5.6.1.3 Develop TORs and MOU for collaboration in health training	TORs and MOU for collaboration in health training	<input type="checkbox"/> Number of TORs and MOU developed <input type="checkbox"/> Number of collaboration in health training entered <input type="checkbox"/> Number of collaboration in health training to be entered	<input type="checkbox"/> Number of TORs and MOU developed <input type="checkbox"/> Number of collaboration in health training entered <input type="checkbox"/> Number of collaboration in health training to be entered	<input type="checkbox"/> Terms of References (TORs) for collaboration in health training <input type="checkbox"/> Memorandum of Understanding (MOU) for collaboration in health training
	5.6.2 Promote regulation of clinical officers and clinical assistants	5.6.2.1 Collaborate with Medical Council of Tanganyika for inclusion of clinical officer and clinical assistant in their regulatory system	Regulation of clinical officer and clinical assistant included in the Medical Council of Tanganyika	<input type="checkbox"/> Regulation of clinical officer and clinical assistance procedure in the Medical Council of Tanganyika	<input type="checkbox"/> Reports of collaborative activities for inclusion of clinical officer and clinical assistance procedure in the Medical Council of Tanganyika
	5.6.3 Ensure effective execution of defined roles among collaborative partners	5.6.3.1 Identify focal persons 5.6.3.2 Define roles and responsibilities of each focal person	Focal persons identified Roles and responsibilities of focal persons defined	<input type="checkbox"/> Number of focal person identified <input type="checkbox"/> Number of defined roles and responsibilities for focal person <input type="checkbox"/> Number of focal person with defined roles and responsibilities	Appointment letter of the identified focal persons Roles and responsibilities for the focal person
		5.6.3.3 Develop a mechanisms for	Mechanisms for communication and	Mechanisms for communication and	<input type="checkbox"/> Report of the development process

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
		communication and information sharing among collaborative partners	information sharing among collaborative partners developed	sharing information among collaborative partners in place	<input type="checkbox"/> of the mechanism Mechanisms for communication and information sharing
5.7 To improve the quality and utilization of Medical attendants, social welfare attendants and Community Health Workers by the year 2019	5.7.1 Establish Curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings	5.7.1.1 Conduct Training Need Assessment for Medical attendants, social welfare attendants and Community Health Workers' trainings conducted	Training Need Assessment for Medical attendants, social welfare attendants and Community Health Workers' trainings conducted	Number of knowledge and skills gaps for Medical attendants, social welfare attendants and Community Health Workers identified	<input type="checkbox"/> Inception report of training need assessment <input type="checkbox"/> Training need assessment report
		5.7.1.2 Develop curricula for Medical attendants, social welfare attendants and Community Health Workers' trainings	Curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings Developed	Number of curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings developed	<input type="checkbox"/> Report on development process of the circular Curricular for medical and social welfare attendants
		5.7.1.3 Facilitate accreditation of the curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings	Curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings facilitated for accreditation	<input type="checkbox"/> Number of Curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings facilitated for accreditation <input type="checkbox"/> Curricular accredited	<input type="checkbox"/> Accredited curricular
		5.7.1.4 Disseminate curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings to the relevant institutions	Curricular for Medical attendants, social welfare attendants and Community Health Workers' trainings to the relevant institutions disseminated	<input type="checkbox"/> Number of curricular for Medical attendants, social welfare attendants and Community Health	<input type="checkbox"/> Dissemination plan <input type="checkbox"/> Reports on dissemination of circulairs

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
				<p>Workers' trainings disseminated</p> <p>Number of relevant health training institutions aware of curriculum for Medical attendants, social welfare attendants and Community Health Workers'</p> <p>trainings</p> <p>Number of relevant health training institutions with curriculum for Medical attendants, social welfare attendants and Community Health Workers'</p> <p>trainings</p> <p>Number of relevant health training institutions training Medical attendants, social welfare attendants and Community Health Workers</p>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>

Specific Objective	Strategies	Activities	Output	Indicator	Means of verification
	5.7.1.5 Build capacity of Medical attendants, social welfare attendants and Community Health Workers	Trained Medical attendants, social welfare attendants and Community Health Workers' trainings using the developed curricular	Number of Medical attendants, social welfare attendants and Community Health Workers trained	<input type="checkbox"/> Training materials on capacity buildings of Medical attendants, social welfare attendants and Community Health Workers <input type="checkbox"/> Training reports	

Strategic Objective 6: Strengthen partnerships and coordination of HRH&SW interventions among stakeholders at all levels

Specific Objective	Strategies	Activities	Output	Indicator	Means of Verification
6.1 To improve coordination and alignment of HRH&SW priorities across four key ministries- MOHSW, PMO-RALG, POPSM, MOF and with other HRH stakeholders by 2019	<p>6.1.1 Establish regular forum and workshops for sharing HRH&SW priorities</p> <p>6.1.2 Promote sharing new HRH&SW developments and priorities</p>	<p>6.1.1.1 Develop a ministerial coordinating team</p> <p>6.1.1.2 Develop guidelines for forums and workshops</p> <p>6.1.1.3 Conduct forums and workshops as per guidelines</p> <p>6.1.2.1 Develop leaflets and policy brief on new HRH developments and priorities</p> <p>6.1.2.2 Design a mechanism including frequency for sharing new HRH developments and priorities</p> <p>6.1.2.3 Sharing new HRH developments and priorities</p>	<p>Ministerial Coordinating team developed</p> <p>Guidelines for ministerial forums and workshops developed</p> <p>Forums and workshops for conducted as per guidelines</p> <p>Leaflets and policy brief on new HRH developments and priorities developed</p> <p>A mechanism including frequency for sharing new HRH developments and priorities designed</p> <p>New HRH developments and priorities shared</p>	<p>Ministerial coordinating team in place</p> <p>Number of guidelines developed</p> <p>Number of forums and workshops conducted</p> <p>Number of leaflets and policy brief on new HRH developments and priorities</p> <p>A mechanism including frequency for sharing new HRH developments and priorities in place</p> <p>Number of New HRH developments and priorities shared</p>	<input type="checkbox"/> List of team members <input type="checkbox"/> Team development report <input type="checkbox"/> Report on development of guidelines <input type="checkbox"/> Guidelines <input type="checkbox"/> Forums and workshops reports <input type="checkbox"/> Leaflets and policy brief <input type="checkbox"/> Report on development of a mechanisms including the frequency <input type="checkbox"/> Report on the inventory of New HRH developments and priorities shared <input type="checkbox"/> Report of the establishment of inter-ministerial HRH&SW committee <input type="checkbox"/> Minutes of the inter-ministerial HRH&SW development and management committee <input type="checkbox"/> Number of Inter-ministerial development and management committee meetings conducted
6.2 To improve networking and coordination among HRH stakeholders by 2019	6.2.1 Establishing a mechanisms for coordination and collaboration among HRH&SW stakeholders	6.2.1.1 Design and implement inter-ministerial HRH development and management committee meetings	Inter-ministerial HRH development and management committee meetings designed and implemented	<input type="checkbox"/>	<input type="checkbox"/> Report of the establishment of inter-ministerial HRH&SW committee <input type="checkbox"/> Minutes of the inter-ministerial HRH&SW development and management committee <input type="checkbox"/> Number of Inter-ministerial development and management committee meetings conducted

Specific Objective	Strategies	Activities	Output	Indicator	Means of Verification
	6.2.1.2 Conduct at least two per annum HRH&SW stakeholders meetings to share HRH&SW key issues and implementation of strategic plan	At least two per annum HRH&SW stakeholders meetings to share HRH&SW key issues and implementation of strategic plan conducted	Number of HRH&SW stakeholders Meetings conducted	Minutes of the HRH&SW stakeholders meetings	
	6.2.1.3 Commission and supervise HRH&SW related research studies.	Commissioned and supervised HRH related research studies.	Number of Commissioned and supervised HRH related research studies in place	<input type="checkbox"/> Report on supervision HRH&SW related research <input type="checkbox"/> Research report related to HRH&SW	
	6.2.1.4 Disseminate findings from HRH&SW related research studies and identify policy and programme implications	<input type="checkbox"/> Findings from HRH&SW related research studies disseminated <input type="checkbox"/> Implications of research findings in policies and programme identified	<input type="checkbox"/> Number of findings from HRH&SW related research studies disseminate <input type="checkbox"/> Number of HRH research implications for policies and programme identified	<input type="checkbox"/> Plan on dissemination of HRH&SW research findings <input type="checkbox"/> Dissemination reports of HRH&SW findings	
	6.2.1.5 Coordinate and monitor HRH research and utilise findings in decision making.	<input type="checkbox"/> HRH research <input type="checkbox"/> Coordinated and monitored HRH research findings utilised for HRH decision making	<input type="checkbox"/> Number of HRH research coordinated and monitored <input type="checkbox"/> Number of findings utilised for HRH decision making	<input type="checkbox"/> Report on coordination and monitoring of HRH&SW research <input type="checkbox"/> Report on the utilization of HRH&SW research findings on decision making	
6.2.2 Foster smooth implementation of	6.2.2.1 Develop proper implementation	<input type="checkbox"/> Implementation guideline for HRH	<input type="checkbox"/> Availability of guidelines for	<input type="checkbox"/> Guidelines for HRH activities	

Specific Objective	Strategies	Activities	Output	Indicator	Means of Verification
6.3 To improve communication between HRH&SW actors both public and private by 2018	6.3.1 Design appropriate feedback mechanism	guideline, which shall state clear roles and responsibilities of each HRH actors.	activities in place	HRH activities	<input type="checkbox"/> Report on implementation of HRH activities
	6.3.1.1 Develop forms which will acknowledge receipt & reading of any relevant document	To have a well functioning feedback mechanism by 2015	<input type="checkbox"/> Number of feedback from HRH actors eg on strategic plans documents, policies etc.	<input type="checkbox"/> Feedback forms available and acknowledged <input type="checkbox"/> Number of meetings conducted	
	6.3.1.2 Select a secretariat which shall supervise feedback mechanisms	<input type="checkbox"/> Number of meetings and participants attended to discuss HRH issues.	<input type="checkbox"/> Number of participants attended to discuss HRH issues.		
	6.3.1.3 Promote information exchange among HRH actors	<input type="checkbox"/> Level of interactions and updates on HRH matters.	<input type="checkbox"/> Level of interactions and updates on HRH matters.		
	6.3.1.4 Emphasize regular meetings to discuss HRH matters.				
6.4 Support private sector to scale up training of health workers in line with PHSDP/MMAM	6.4.1 Private sector engagement in HRH	6.4.1.1 Assess capacity of Private institutions in Training and service delivery	<input type="checkbox"/> Capacity of private sector institutions assessed	Number of private institutions assessed	<input type="checkbox"/> Assessment report <input type="checkbox"/> List of private sector institutions and their capability statements
	6.4.1.2 Support the private sector to scale up training of health and social welfare workers in line with PHSDP	<input type="checkbox"/> Private sector institutions supported to scale up training of health and social welfare workers	<input type="checkbox"/> Number of private sector institutions supported	<input type="checkbox"/> List of private sector institutions supported	
	6.4.1.2 Sub-contract private training institutions to contribute in the training of mid level cadres	<input type="checkbox"/> Some private health training institutions sub-contracted to train mid level cadres	<input type="checkbox"/> Number of institutions contracted to private sector to train mid level cadres	<input type="checkbox"/> List of institutions contracted to private sector <input type="checkbox"/> Number of graduates from institutions contracted to the private sector	

Chapter Six:

Summary of Activity Cost

Human Resources for Health Strategic Plan Budget Estimates

Sn	Strategic Objectives	Activities	Cost
1	Strategic Objective 1: Strengthen policy development and HRH planning at all levels	18	7,118,159,300
2	Strategic Objective 2: Strengthen HRH&SW research and utilization at all levels	12	5,557,936,000
3	Strategic Objective 3: Strengthen leadership and advocacy of HRH at all level	8	2,441,075,000
4	Strategic Objective 4: Strengthen HRH&SW recruitment, retention, career development and utilization at all levels	14	2,225,160,000
5	Strategic Objective 5: Improve Production and quality of HRH&SW	31	55,347,586,000
6	Strategic Objective 6: Strengthen partnership and coordination of HRH&SW stakeholders at all levels	11	1,230,550,000
	Grand Total	94	73,920,466,300

Chapter Seven

Monitoring and Evaluation

7.1 HRH Monitoring and Evaluation Framework

Monitoring of this section is designed to provide information regarding progress and achievement at different stages during the implementation period. An M&E framework for the national HRH strategic plan will be developed. This will lay down a foundation for a sound empirical evidence for informed policy decision-making and monitor the progress of HRH development interventions both at strategic and operational levels. It will serve as powerful and effective monitoring tool that will be used by HRH managers at different levels of the health system to gather, analyze, generate timely information, submitting reports and getting feedback to solve problems related to human resources on timely manner and explore new solutions to overcome chronic HRH issues.

The framework will in addition:

- Provide systematic mechanism for monitoring HRH in health sector
- Provide evidence to inform HRH policy and planning & decision making
- Reinforce HRH accountability within the health sector
- Enhance better understanding of the trends in HRH
- Create a basis to measure and monitor impact of HRH interventions
- Enhance sub-national comparability
- Harmonization and alignment with other M&E frameworks and information systems
- It will also assist in capturing lessons learned, identify and document the best practices to be shared in-country and globally

7.2 Things to be monitored

In order to be able to measure change key targets for some specific areas have been set below.

Areas of Focus	Develop Targets	Source Of Information
1. Recruitment	Shortage of staff reduced from 52% in 2014 to 30% in 2019 Utilisation of granted permits increased from 60% in 2014 to 100% in 2019	HRHIS/TIIS POPSM permits on annual basis Posting report on annual basis
2. Production	Production of health workers increased based on demand from 7,000 graduates in 2014 to 10,000 graduates 2019	TIIS
3. Retention	70% of staff posted to districts are retained within the health sector	HRHIS/TIIS

Key Indicators for HRH Production Plan

The following are key monitoring indicators for the HRH Production Plan

1. Total health personnel
2. Population per worker
3. Health worker per 100,000 population
4. Physicians (including AMOs) per 100,000 population
5. Nursing and midwifery personnel per 100,000 population

7.3 Progress monitoring

While most of the indicators are strategic objective specific and denotes to certain activities, a sensitive set of CORE HRH indicators will be identified. This will emanate from the MOHSW milestones and other key strategic documents. Specifically the following will be tracked. The reporting process will take into consideration vertical and horizontal strategies to ensure total coverage of partners and relevant stakeholders for HRH&SW. In order to capture data adequately; an Input – Output – Outcome – Impact data collection, analysis and reporting approach will be applied. Specifically the following will be tracked.

Accomplishment status of planned activities

In order to establish whether activities are implemented as planned. Progress reporting mechanism will be used to establish the status of implementation of planned activities at all levels. Progress indicators will be extracted from operational plans to establish whether the planned activities have been accomplished. To ensure that this happens, all levels develop an operational plan on annual basis with clear progress indicators. In addition there will be an inclusion and review of councils quarterly technical report tool to ensure key information on HRH is collected on quarterly basis.

Inputs availability

For activities to be implemented the identified inputs need to be available. The experience of the implementation of HRHSP 2008 -2013 indicates difficulties in capturing how much funding is set and utilised for HRH issues. A possibility of embedding an extra form in the existing information to capture HRH financing at all levels will sought so that financial data is collected.

HRH demand and supply

The developed HRHIS and TIIS will continue to be strengthened and its utilisation be promoted. Since this was 100% supported by a project a clear sustainability plan will be set to ensure a smooth exit of the supporting project and mainstreaming of the two systems into the overall government structure in terms of technical and financial support. The information about HRH available, recruitments, training and attrition will be captured. Enrolment, outputs from training institution will be tracked.

7.4 Information sources

Monitoring will be informed by activity reports from councils, ministries departments and partners, HRHIS, TIIS, DHIS and HMIS. The information will be harmonized to enhance consistency and reliability.

7.5 Strategy evaluation

In general, there will be two main categories of evaluations to be conducted within the lifespan of the strategic plan. These are midterm and final evaluation. Midterm Evaluation will focus on how the HRHSP 2014-2013 is being implemented to determine if the programme is on the right track towards the achievement of planned results and if not, what are the influencing factors. This will be done in year three. This will be an external evaluation. Final evaluation will be done at the end of year five. This will also be an external evaluation.

7.6 Utilization of Monitoring and Evaluation Results

In the monitoring and evaluation process, good and bad practices will be identified and documented to inform future design and implementation of HRH&SW strategic plan. In addition, the documented good practices will be used to improve the ongoing implementation. To ensure effective use of M&E results, documented good practices will be shared with HRH&SW stakeholders.

7.7 Important Assumptions

The success in putting this strategic plan into action will highly depend on:

- Reliable financing of planned activities: It is very clear that government financing alone will not cater for all financial requirement of implementing this strategy. Support from other stakeholders is crucial for the realisation of the planned activities. To ensure that stakeholders access and are assured of the strategic direction taken by the government in addressing HRH crisis and increase access to health services to its population, a resources mobilisation and a communication plan for this strategic plan will be developed to ensure that key stakeholders are informed of the strategic directions and envisaged changes.
- Committed implementers: With limited resources available implementers at all levels will translate the strategic plan into operational plans. CHMTs are expected to incorporate HRH issues into CCHPs.
- Accountability: The strategic plan implementation will be realised if the implementers inculcate a sense of accountability. This will be enhanced by ensuring activities are planned, implemented and reported. An extra mile will be achieved in this strategic plan if implementers at council level with leadership of RHMTs do both routine and innovative actions to increase numbers of human resources, enhance their retention and elevate their morale.
- Partnership and Coordination. Since resources are scarce putting efforts together in a coordinated manner will make the planned strategies and envisaged changes reality. Transparency and scaling up of support to cover areas that less resourced will enhance equitable distribution of HRH and avoid duplication of efforts.

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Appendix: Activity Costs

Strategic Objective 1: Strengthen policy development and HRH planning at all levels

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME				
					2014/15	2015/16	2016/17	2017/18	2018/19
To enhance evidence based HRH&SW planning at all levels by 2019	Strengthen the HRH Planning Unit to effectively advocate for HRH development at national, regional and district level and support and supervise the development of HRH plans at all levels	Redefine the roles of the HRH Planning Unit and develop and support its collaboration in HRH&SW with other departments within the MoHSW and other MDAs	DHR	150,000,000					
		Staff the HRH Planning Unit with the required number of competent people	DHR DAP	50,000,000					
		Train the HRH Planning Unit staff in HRH data and information, HRH planning and management	DHR	100,000,000					
	Improve HRHIS and TIIIS to accurately determine the HRH attrition rate by incorporating leaving rates in addition to retirement and deaths in both public and private sector	Develop and distribute guidelines for collecting and reporting data on HRH leaving by resignation, changing profession or emigration	DHR	300,000,000					

Specific Objective	Strategies	Activities	Responsible	Budget	Timeline			
					2014/15	2015/16	2016/17	2017/18
		Develop and distribute tools for collecting and reporting leaving HRH						
		Train responsible HRH at central, regional and district level for acquisition of data on leaving HRH	DHR	500,000,000				
		Acquire and distribute WISN tools to all district, regional, zonal and national hospitals	DHR	150,000,000				
	Introduce and develop capacity for applying Workload Indicator Staffing Needs (WISN) for determination of real staff requirements for health facilities at district, regional, zonal and national levels instead of using standard facility type based establishments							
		Train responsible hospital teams in determining staffing needs using WISN	DHR	500,000,000				
		Supervise and support the application of WISN in hospitals	DHR	300,000,000				
	Accelerating coverage and utilization of HRHIS/TIIS at all	Sensitize key stakeholders on HRHIS/TIIS database at all levels	DHR RMO DMO Principals	201,630,000				

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME	
				2014/15	2015/16	2016/17	2017/18	2018/19	
levels by 2019	levels.	Conduct refresher trainings on the proper operationalization of the HRHIS/TIIS	DHR RMO DMO Principals	150,399,300					
		Conduct on site support supervision to ensure proper maintenance and update of the system			300,000,000				
		Build capacity of health officials at all levels on HRHIS/TIIS data analysis and utilization		232,875,000					
	Generating HRH planning procedures that is integral to the national planning system	Develop HRH planning guidelines		129,720,000					
		Develop HRH succession and career development plans		101,040,000					
		Advocate and sensitize to planners, managers, trainers, employers and employees on development and implementation of HRH Plans at all levels		383,120,000					
		Update existing HRH policies, standards and guidelines; formulate new ones and; disseminate		383,120,000					
To increase responsiveness of HRH policies to actual needs and demands of providers and clients at all levels by 2018	Utilization of existing HRH information and consultation of a wider scope of stakeholders to updates existing and formulate new HRH policies to reflect the real situation								
To improve monitoring and evaluation of HRH initiatives by 2018	Designing and execute frameworks for monitoring implementation of	Develop monitoring and evaluation frameworks for HRH initiatives		101,040,000					
		Regular review of staffing							

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME				
					2014/15	2015/16	2016/17	2017/18	2018/19
	HRH initiatives at all levels	level according to requirements and monitor its effects		779,400,000					
		Carry out supportive supervision in the implementation of the NHRH Strategic plan at all levels		1,135,280,000					
		Develop necessary tools and train HR at Central level to implement and facilitate proper M&E for HRH&SW Plans and strategies		93,950,000					
		Develop plan for monitoring and evaluation of HRH&SW initiatives at all levels		93,950,000					
		Conduct Mid Term and final Review of the NHRH Strategic Plan and make use of the findings to improve performance		300,800,000					
		Conduct monthly HRH Technical Working Group Meetings (HRHTWG)		371,240,000					
		Conduct HRH stakeholders' meeting annually		250,000,000					
To enhance effectiveness and efficiency in the implementation of HRH and HRH related policies and guidelines at	Promote development of HRH capacity to translate and utilize the existing HRH policies and guidelines	Train relevant HRH on policy and guidelines translation and utilization		1,128,300,000					
		Follow up translation of various HRH policies and guidelines		50,000,000					

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
all levels by 2019		Provide mentoring sessions to facilitate policy translation and utilization		766,400,000				
To increase access to HRH and related policies to all levels by 2016	Promote dissemination of HRH and related policies	Design frequently updated HRH and related policies inventories		0				

Strategic Objective 2: Strengthen HRH&SW research and utilization at all levels

Specific objectives	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
To improve research activities and utilization by 2018	Coordinate HRH research activities and promote its utilization	Develop HRH research agenda and disseminate to key stakeholders		16,690,000				
		Advocate implementation of research agenda to key stakeholders.						
		Train HRH managers and relevant health care professionals on research and utilization of findings.		325,810,000				
		Mapping of potential local and international HRH research organizations and institutions and; establish the research linkages		351,256,000				
		Commission and supervise HRH related research studies.		37,700,000				
		Disseminate findings from HRH related research studies and identify policy and programme implications		31,890,000				
		Coordinate and monitor HRH research and utilise findings in decision making.		62,600,000				
				52,100,000				

Specific objectives	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
To enhance utilization of existing HRH research evidence for Policy, Plans and Practice improvement by 2016	Monitor utilization of the HRH research findings	Disseminate existing HRH research findings to stakeholders at all levels		3,310,700,000				
		Follow up utilization of HRH findings in policies, plans and practices		31,890,000				
To enhance preciseness of existing HRH research findings to easily inform policy, plan and practice 2016	Translate HRH research evidence into simple and precise terms	Design a data base for various HRH research findings		242,100,000				
		Design a mechanism to translate various HRH research findings into simplified and easy to use terms for policy, plans and practice improvements		1,042,600,000				
		Develop a mechanisms for sharing translated HRH research findings		52,600,000				

Strategic Objective 3: Strengthen leadership and advocacy of HRH at all level

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME		
					2014/15	2015/16	2016/17
To enhance coordination of HRH issues among stakeholders by 2019	Design and implement a coordinating mechanism of HRH issues among stakeholders	Develop and support mechanisms for intra and inter-sect oral collaboration in support of HRH issues Conduct quarterly reflection meeting with all stakeholders in HRH&SW implementation initiatives		20,000,000 135,400,000			
To increase capacity of health managers on leadership, management and advocacy of the health system all levels by 2019	Define dimensions of health managers authority; train health managers on leadership and management skills Leadership and management practices	Delineate dimensions of health managers' authority, responsibility and accountability at different levels. Conduct a comprehensive management capacity audit of functions, structures and skills at all levels. Identify problematic areas and systemic gaps and management/leadership needs.		1,143,300,000 342,625,000 342,625,000			

Strategic Objective 4: Strengthen HRH&SW recruitment, retention, career development and utilization at all levels

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME		
				2014/15	2015/16	2016/17	2017/18	2018/19		
To increase the number of Health and Social Welfare workers from the current 66,348 to 98,226 and improve the skills mix from the current composition of high level 11.9%, mid level 53.6% and support level 34.4% to 12.6%, 56.5% and 30.9% respectively by 2019 and deploy them at all levels and areas of the country based on needs by 2019	Accelerating recruitment procedures, capacity building and ensure equity distribution of health workers at all levels	Prepare and submit to the Treasury prior to commencement of the recruitment process a detailed 5-Year Recruitment Plan to obtain 'authority to recruit' 34,098 health and social welfare workers and achieve a skills mix of high level 12.6%, mid level 56.5% and support level of 30.9% by 2019	DHR DAP DPP	85,270,000						
		Conduct bi-annual Recruitment Campaigns through the local print media as well as radio and TV to attract health workers who have retired, resigned or changed their professions to re-join the health service.		150,950,000						
		Collaborate with health workers employment authorities in all recruitment matters i.e. from planning to implementation		100,410,000						
		Conduct key stakeholders meeting to identify bottleneck of recruitments and posting process of HRH		29,470,000						
		Conduct key HRH stakeholders meetings to share the HRH posting and		28,090,000						

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME				
					2014/15	2015/16	2016/17	2017/18	2018/19
		recruitments evaluation findings							
		Conduct advocacy meeting regarding recruitment and deployment of HRH among key stakeholders		20,130,000					
	Promote smooth recruitment process	To review the current recruitment process in order to reduce delays in HRH recruitment and other challenges related to postings and mismatch		28,090,000					
	Promote budget increase for HRH retention activities	To advocate for the review of the current CCHP guidelines so as to accommodate more HRH components with substantial amount set for HRH retention		329,520,000					
To enhance retention of HRH at all levels by 2018	Establish and implement retention mechanisms of health workers	Build capacity for Human Resource Development (HRD) and Human Resource Management (HRM) at all levels to improve deployment and utilization of HRH		300,000,000					
		Improve the pay and compensation packages and terms and conditions of employment to improve motivation, productivity and commitment of the health workforce		200,000,000					
		Develop and Implement DHR							

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME		
				2014/15	2015/16	2016/17	2017/18	2018/19		
		the comprehensive Motivation and Retention mechanism	DAP DPP	329,520,000						
		Develop guidelines and procedures for managing the movement of health and social welfare workers within the public sector and across the public/ private sector interface		200,000,000						
		Disseminate health workers motivation and retention mechanisms	DHR	329,520,000						
		Design and implement comprehensive induction programmes for all cadres who are newly appointed health workers.	DHR	410,680,000						
		Develop, establish and enforce new types of contractual agreements such as bonding system for students receiving fellowships or loans from public funds	DHR	200,000,000						
To increase utilization of HRH at all levels by 2019	Establish the necessary tool (s) to facilitate performance management and career development and; implementation and follow ups.	Update and develop job descriptions for all positions of health cadres.	DHR DAHRM RMOs DMOs	33,200,000						
		Disseminate job description for HRH to all levels	DHR	330,020,000						
		Develop and distribute HR career information packs and conduct career talks at all levels	DHR	102,290,000						

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
To improve the management of health institutions by creating a university level professional management cadre with a career ladder	Create a university level professional management cadre with a career ladder	Review the current health management programmes with the concerned universities and improve them accordingly	DHR	150,000,000				
		Work with universities to ensure validation of the curricula by TCU		50,000,000				
		Work with POPSIM to establish health institutions manager's cadre with a career structure	DHR	50,000,000				
		Appoint graduates of health management programmes with the necessary experience to manage health institutions	PS DAP					

Strategic Objective 5: Improve Production and quality of HRH&SW

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME				
					2014/15	2015/16	2016/17	2017/18	2018/19
To enhance management capacity of managers working in all Health and Social Welfare Training Institutions (SWTIs) by 2019	Imparting managerial skills to all managers in all HSWTIs and follow ups- (here the managers refers: Principal/ Head of Schools, Academic Officers, Vice Principals, Wardens, Administrators, Accountants, Supplies Officer)	Conduct training on managerial skills to all managers in HSWTIs Conduct follow up to evaluate the effect of the training on managerial practices	DHR DAP RMO DMO DHR DAP	297,297,000 49,605,000					
Solicit and motivate the participation of all public and private universities and health and social welfare training institutions to contribute towards the realization of the HRH Production Plan 2014-2024 goals and objectives	Disseminate the HRH Production Plan 2014-2024 to all public and private training institutions and solicit for their contribution to its realization Conduct meetings with stakeholders	Produce and distribute copies of the Production Plan 2014-2024 to all public and private universities and health and social welfare training institutions, relevant ministries and development partners DHR	DHR 100,000,000 DHR 150,000,000						

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME		
				2014/15	2015/16	2016/17	2017/18	2018/19		
To increase capacity of Health and Social Welfare Training Institutions (HSWTIs) so as to enhance production of HRH by increasing student enrolment in universities and health and social welfare training institutions from the current 6,059 to 17,778 and improve the skills mix from the current composition of high level 11.9%, mid level 53.6% and support level 34.4% to 12.6%, 56.5% and 30.9% respectively by 2019.	Develop a more detailed training business plan with the involvement of public and private universities and health and social welfare training institutions.	Conduct workshops with universities and health and social welfare training institutions to guide the development of the Training Business Plan and its requirements	DHR	300,000,000						
		Assign universities and health and social welfare training institutions for the production of specific health and social welfare cadres in required numbers	DHR	-						
		Receive training business plans from universities and health and social welfare training institutions	DHR	-						
	Expand and improve HSWTIs infrastructure in to support the required intake of the students	Renovate, extend existing buildings and Construct new structures (buildings/sites) for HSWTIs	DHR DPP PMU	9,000,000,000						
		Purchase furniture (tables, desks etc)	DHR DPP PMU	3,000,000,000						
	Expand enrolment by increasing more cadres in institutions that train mono cadres	Enrols more cadres in institutions that train rare cadres (Optometry, Physiotherapy, anaesthesia, pharmaceutical technicians, Health laboratory technologists,	DHR HTI Principals	100,000,000						

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
		radiology, health assistants and emerging)						
		Supply health training institutions with current health learning and teaching materials including tablets to support teaching and learning	DHR HTI Principals	5,000,000,000				
Make effective-support skills laboratory for appropriate students practical learning experiences	Renovate support skills laboratory rooms	DHR HTI Principals		5,000,000,000				
	Supply support skills laboratory with necessary equipment and materials	DHR HTI Principals		5,000,000,000				
	Procure vehicles for students supervision and field visits	DHR		1,300,000,000				
Increase enrolment of off campus students	Enrol off-campus students in at least 2 HTIs per zone per annum	DHR		23,160,000,000				
Enhance capacity of training in health training institutions	Recruit and post the required number of teaching staffs to health and social welfare training institutions	DHR		45,000,000				
	Establish a scheme of service for Health and Social welfare tutors	DHR DAP		160,000,000				
Build capacity of teaching staff in health training institutions on teaching methodology	Conduct training on teaching methodology and new developments to teaching staffs in training institutions	DHR		249,612,000				

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME		
				2014/15	2015/16	2016/17	2017/18	2018/19		
To enhance the quality and effectiveness of Continuing Professional Development (CPD) Programs by 2016	Support technically HSWTIs Strengthen CPD programs	Conduct supportive supervision in all HSWTIs Develop mechanisms for recognition and accreditation of in-service training by involving health professional regulatory bodies and association Update CPD guideline to incorporate current development Introduce licensing and re-licensing of higher level cadres to maintain standards of practice Promote operationalization of CPD guideline Develop database for in-service training	DHR NACTE DHR DHR DHR DHR DHR	43,240,000 400,000,000 121,000,000 50,000,000 80,000,000 63,820,000 42,000,000						
To improve the quality of curricula for all health and social welfare programs by 2018	Update and enrich curricula for all health and social welfare programs	Review and finalize the curricula for all health and social welfare programs Adopt WHO guideline for task sharing Incorporate Task sharing	DHR DHR Incorporate Task sharing	84,090,000 77,740,000 77,740,000						

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME	
				2014/15	2015/16	2016/17	2017/18	2018/19	
		in Health and Social Welfare curricula with the involvement of professional bodies		44,720,000					
	Validate curricula for all health and social welfare programs	Submit reviewed and finalized curricula to NACTE for validation	DHR	0					
To improve collaboration between MoHSW, professional bodies and NACTE in accrediting and regulating health and social welfare training institutions	Set standards for accreditation and regulation of health training institutions and; establish compliance among the key stakeholders	Mapping of health training stakeholders Conduct needs and expectations assessment stakeholders Develop TORs and MOU for collaboration in health training	DHR DHR DHR	1,050,000 38,920,000 38,920,000					
	Promote regulation of clinical officers and clinical assistants	Collaborate with Medical Council of Tanzania for inclusion of clinical officer and clinical assistant in their regulatory system	DHR	0					
	Ensure effective execution of defined roles among collaborative partners	Identify focal persons Define roles and responsibilities of each focal person Develop a mechanisms for communication and information sharing among collaborative partners	DHR DHR DHR DAP DPP	0 0 7,000,000					
To improve the quality and utilization of medical and social welfare	Establish Curricular for medical attendants, Community health workers	Conduct Training Need Assessment for Medical, community health workers and social welfare Attendants	DHR	39,334,000					

Specific Objective	Strategies	Activities	Responsible	TIMEFRAME				
				2014/15	2015/16	2016/17	2017/18	2018/19
attendants by the year 2018	and social welfare trainings	Develop curricula for medical community health workers, and social welfare attendants	DHR	54,534,000				
		Facilitate accreditation of the curricular for Media community health workers and social welfare attendants	DHR	2,000,000				
		Disseminate curricular for health community health workers, and social welfare attendants to the relevant institutions	DHR	47,704,000				
		Build capacity of medical, community health workers and social welfare attendants	DHR	1,800,000,000				

Strategic Objective 6: Strengthen partnership and coordination of HRH&SW stakeholders at all levels

Specific Objective	Strategies	Activities	Responsible	Budget	TIMEFRAME			
					2014/15	2015/16	2016/17	2017/18
To improve coordination and alignment of HRH priorities across four key ministries: MOHSW, PMO-RALG, POPSM and MOF	Establish regular forum and workshops for sharing HRH priorities	Develop a ministerial coordinating team Develop guidelines for forums and workshops Conduct forums and workshops as per guidelines	DHR	0 85,900,000 224,700,000				
	Promote sharing new HRH developments and priorities	Develop leaflets and policy brief on new HRH developments and priorities Design a mechanism including frequency for sharing new HRH developments and priorities	DHR	228,750,000 0				
		Sharing new HRH developments and priorities	DHR	85,900,000				
	Establishing a mechanisms for coordination and collaboration among HRH stakeholders by 2018	Design and implement inter-ministerial HRH development and management committee meetings Conduct at least two per annum HRH&SW stakeholders meetings to share HRH&SW key issues and implementation of strategic plan	DHR	85,900,000 85,900,000				
		Commission and supervise HRH&SW related research studies.	DHR	22,400,000				
		Disseminate findings from HRH&SW related research studies and identify policy and programme implications	DHR	133,700,000				
		Coordinate and monitor HRH research and utilise findings in decision making.	DHR	133,700,000				
	Foster smooth	Develop proper	DHR					

Specific Objective	Strategies	Activities	Responsible	Budget				TIMEFRAME		
				2014/15	2015/16	2016/17	2017/18	2018/19		
	implementation of HRH activities	implementation guideline, which shall state clear roles and responsibilities of each HRH actors.		133,700,000						
□ improve communication between HRH actors □ ministries, agencies, departments	□ design appropriate feedback mechanism	<input type="checkbox"/> develop forms which will acquire knowledge receipt <input type="checkbox"/> reading of an <input type="checkbox"/> relevant document <input type="checkbox"/> elect a secretariat which shall supervise feedback <input type="checkbox"/> mechanisms <input type="checkbox"/> promote information exchange among HRH actors <input type="checkbox"/> conduct regular meetings to discuss HRH matters.	□ HR	0						





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